

## CABINET

<b>Date of Meeting</b>	Tuesday, 16 <sup>th</sup> November 2021
<b>Report Subject</b>	A Plan for Shotton
<b>Cabinet Member</b>	Cabinet Member for Economic Development
<b>Report Author</b>	Chief Officer (Streetscene and Transportation)
<b>Type of Report</b>	Strategic

### **EXECUTIVE SUMMARY**

In February 2021, Cabinet endorsed the development of 'A Plan for Shotton', the production and delivery of which was to be overseen by a multi-agency Steering Group.

This report follows the informal progress update provided to Cabinet in June 2021, outlining progress on the development of a high level strategic plan for Shotton and presenting 'A Plan for Shotton' for Cabinet's approval.

The programme of activity in Shotton has already seen some early successes, which are outlined in the report, along with proposals for next steps that will see broader engagement of partner organisations and the community to develop more detailed delivery plans. Risks are also highlighted for consideration and agreement of mitigating actions.

### **RECOMMENDATIONS**

1	That Cabinet approves the high level strategic plan 'A Plan for Shotton' to set the strategic direction for work in Shotton from now until 2030.
2	That Cabinet endorses further work to engage wider partners and stakeholders to develop more detailed underpinning delivery plans focused around action aligned to achievement of the four strategic objectives, as detailed in 'A Plan for Shotton.'
3	That Cabinet notes the risks and considers and agrees the mitigating actions put forward.
4	That Cabinet supports proactive communication/publicity to coincide with this report and accompanying plan.

## **REPORT DETAILS**

<b>1.00</b>	<b>EXPLAINING THE PROGRESS ON DEVELOPING A PLAN FOR SHOTTON AND NEXT STEPS TOWARDS IMPLEMENTATION AND DELIVERY</b>
1.01	<p><b>Background</b></p> <p>Shotton is a large, busy town with good local facilities and transport links, with opportunities for future development. However, over recent years the Council has received a growing number of complaints about anti-social behaviour and environmental issues within the Shotton area. Left unchecked these issues have the potential to blight the area and undermine local efforts to keep the town clean and tidy and a place where people want to live, work and visit.</p>
1.02	<p>To respond to identified local issues and help to maximise the town's assets and opportunities, Cabinet endorsed the development of 'A Plan for Shotton' to set out the future direction for the town over the next five to 10 years.</p>
1.03	<p>A Steering Group made up of representatives of the Council, local Members and North Wales Police was formed to oversee the development and delivery of 'A Plan for Shotton'.</p> <p>The Steering Group has been supported by Working Groups, led by Council Officers with engagement of some partner organisations, focusing on four key thematic areas:</p> <ul style="list-style-type: none"><li>• Community Resilience;</li><li>• Environment;</li><li>• Infrastructure and Investment;</li><li>• Prevention, Education and Enforcement.</li></ul>
1.04	<p><b>Progress on Developing the Plan</b></p> <p>Following the provision of an informal update to Cabinet in June 2021, a high level strategic plan 'A Plan for Shotton' has been drafted and approved by the Steering Group. This is split into sections covering:</p> <ul style="list-style-type: none"><li>• Introduction and context setting;</li><li>• The local challenges, assets and opportunities;</li><li>• The vision, strategic objectives and key priority actions (which have been aligned to the seven Wellbeing Goals for Wales and Ways of Working (Sustainable Development) Principles);</li><li>• Outline actions, projects and activity to deliver change.</li></ul> <p>A copy of the Plan can be found at <b>Appendix 1</b>.</p>
1.05	<p>Cabinet will note the change in terminology, shifting away from the term Master Plan, which is a Planning document based around future growth and development. Whilst there are elements of economic development within 'A Plan for Shotton' the focus is more around maximising existing assets, improving the local environment quality (LEQ) and strengthening</p>

	community resilience. The term Master Plan is thus misleading and, if continued to be used, may inadvertently raise expectations.
1.06	Alongside 'A Plan for Shotton', the Steering Group commissioned work to develop a Communications and Engagement Strategy, with supporting action plans at both a strategic and operational level. This work is being led by a multi-agency Communications and Engagement Task and Finish Group, with the Strategy finalised but work continuing on an action plan for wider communications and engagement of stakeholders.
1.07	<p><b>Early Successes</b></p> <p>Whilst 'A Plan for Shotton' has been in development, work has commenced and resulted in some early successes. For example, a service mapping exercise has been completed; a COVID-19 Hub is in operation in Shotton, supported by partner organisations, which provides a local outlet for support and signposting; and funding is being secured to repurpose a local building to bring it back into sustained community use, providing a healthy fast food shop.</p>
1.08	It is proposed to engage wider partners and the community, identified through a stakeholder mapping exercise undertaken by the Communications and Engagement Task and Finish Group, to develop co-produced delivery plan(s) that are representative of local needs and priorities. These will be based around the four strategic objectives contained in 'A Plan for Shotton', as aligned to the key thematic areas covered by the four Working Groups.
1.09	<p>Engagement of wider partner organisations and stakeholders, to include broader representation on the Steering Group, will maximise the opportunity under the Plan to broker partnership relationships for working together to achieve shared aims and pool resources to maximise capacity to deliver local priority outcomes.</p> <p>Research and experience also tells us that better, longer-term outcomes will be achieved through engagement of the community, fostering ownership and empowering and enabling them to identify priorities and take action to address them. This is particularly the case for community development projects, including those based around community resilience.</p>
1.10	There are a number of risks associated with the programme of work, these relate predominantly to resource and capacity; roles and responsibilities, with a need for confirmation and clarity to ensure strategic direction and sustained momentum; partner organisation and stakeholder engagement to date; and developing a realistic plan whilst managing expectations. These are further detailed in sections 2 and 3 below.

<b>2.00</b>	<b>RESOURCE IMPLICATIONS</b>
2.01	There is currently no budget available for 'A Plan for Shotton', but it is anticipated that financial resources will be required to fund activities and projects. These will be reliant on budget being able to be drawn from

	existing funding streams or identification of, and successful applications/bids for, grant funding. There may also be opportunity to pool resources or access other funding through wider engagement of partner organisations.
2.02	<p>To date, the Council has invested in 'A Plan for Shotton' through the provision of staff, notably Officers/Managers to lead each of the Working Groups, with some interim programme management and administrative support. However, there is no identified dedicated/additional resource available to support the Steering Group, Working Groups, nor the development of the delivery plans. This means human resource and capacity to support 'A Plan for Shotton' is limited, with many Officers undertaking tasks for Shotton in addition to their substantive roles.</p> <p>In September 2021 Cabinet approved urgent proposals to enhance organisational capacity in six areas of the workforce, including to support town centre regeneration and 'master planning' as a strategic priority of the Council, as contained within the Council Plan. The recruitment of an experienced Regeneration Manager and Regeneration Officer will provide the leadership, expertise and additional capacity required to increase the number of regeneration projects the Council is able to develop and deliver.</p> <p>This additional human resource will take time to become available and, given the broader scope of 'A Plan for Shotton', consideration should be given as to whether further community development resource is required to support the community resilience elements of such projects.</p>
2.03	Given the work involved in Area Plans, such as 'A Plan for Shotton', and as demand for such Plans in other areas of the county increases, there is a recognised need to review Senior Officer Leadership roles, project capacity to undertake tasks and co-ordinate activity and funding commitments, to ensure consistency and resilience.

<b>3.00</b>	<b>IMPACT ASSESSMENT AND RISK MANAGEMENT</b>
3.01	<p>An initial Integrated Impact Assessment (IIA) with consideration of the Well-being of Future Generations (Wales) Act 2015 Five Ways of Working (Sustainable Development) Principles and Well-being Goals, along with the Council's own Well-being Objectives, was provided as part of the Shotton Master Plan report to Cabinet in February 2021.</p> <p>A full IIA has not yet been completed. At this stage, the report is an update on progress and to seek approval of the strategic direction, as contained in the Plan provided at <b>Appendix 1</b>.</p> <p>The proposed next steps include communication and consultation with broader partners and the local community on the strategic plan and engagement to inform the detailed delivery plan(s). This will provide the opportunity to gain sufficient engagement and consultation feedback to enable an IIA to be completed.</p>

3.02	<p><b>Risks</b></p> <p>As identified in section 2 of this report, one of the most pressing risks relates to available resource and capacity of officers and balancing this against the expectations of what can be achieved. The engagement of wider partners will, to some degree, provide some mitigation of this risk, allowing for the sharing and pooling of resources to achieve shared goals under the Plan.</p> <p>However, it is recommended that other mitigation of this risk should be considered to ensure a realistic plan of action is developed with adequate resources to achieve outcomes, where roles and responsibilities are clearly identified to ensure delivery whilst expectations are effectively managed. This should include clarity around responsibility for the operational development, delivery and oversight of the Plan and underpinning delivery plans, along with Senior Leadership sponsorship and governance to ensure strategic drive, momentum and oversight.</p>
3.03	<p>The other key risk identified relates to the lack of partner agency and community involvement to date. Whilst some partner agencies have been engaged through the Working Groups and Task and Finish Groups many stakeholders, and some key partners, have not been involved in the development of the Plan. This risks the Plan having a Council centric view where some local concerns, issues and priorities may have been missed or not accurately captured and which could lead to a misdirection of resources and efforts, or even duplication of effort in some areas and ultimately lack of ownership by stakeholders/key partners.</p> <p>Mitigation of this risk can be achieved through the proposed engagement of partner organisations and broader stakeholders, as outlined in 1.08 and 1.09 above and covered in more detail in section 4 below. It is recommended that Cabinet approves further work to engage wider partners and stakeholders as set out in this report to gain commitment and support for the Plan.</p>

<b>4.00</b>	<b>CONSULTATIONS REQUIRED/CARRIED OUT</b>
4.01	<p>Subject to Cabinet's endorsement of 'A Plan for Shotton', it is proposed to hold a professional workshop of partner organisations (statutory, public and third sector) to consult and engage them in the development of co-produced delivery plans detailing action to achieve the strategic objectives set out in 'A Plan for Shotton'.</p>
4.02	<p>Alongside consultation and engagement with the partner organisations, the local community, including residents and businesses, will be consulted and engaged in the development of the delivery action plan(s). Engagement of the community will foster ownership, empowering and enabling the community to identify local priorities and play an active role in action to address them.</p>

<b>5.00</b>	<b>APPENDICES</b>
5.01	A 'Plan for Shotton' can be found at <b>Appendix 1</b> .

<b>6.00</b>	<b>LIST OF ACCESSIBLE BACKGROUND DOCUMENTS</b>
6.01	Development of Shotton Master Plan (Cabinet Report, February 2021, agenda item 8) – available online: <a href="https://committeemeetings.flintshire.gov.uk/ieListDocuments.aspx?CId=391&amp;MId=4908&amp;Ver=4&amp;LLL=0">https://committeemeetings.flintshire.gov.uk/ieListDocuments.aspx?CId=391&amp;MId=4908&amp;Ver=4&amp;LLL=0</a>

<b>7.00</b>	<b>CONTACT OFFICER DETAILS</b>
7.01	<b>Contact Officer:</b> Kelly Oldham-Jones – Strategic Executive Officer <b>Telephone:</b> 01352 702143 <b>E-mail:</b> <a href="mailto:kelly.oldhamjones@flintshire.gov.uk">kelly.oldhamjones@flintshire.gov.uk</a>

<b>8.00</b>	<b>GLOSSARY OF TERMS</b> <b>These are provided corporately on the Infonet (link) and maintained by the Executive Office</b>
	<p><b>Community Resilience:</b> relates to the ability of communities to endure, survive, adapt and recover from hardship.</p> <p><b>Integrated Impact Assessment (IIA):</b> systematic analysis of a service or policy to identify the potential effects on different groups and/or the environment with an aim to then minimise any negative impacts and enhance any positive impacts.</p> <p><b>Steering Group:</b> the group set-up to steer the work being undertaken in Shotton, ensuring this is focused around local priorities, and the forum for collective decision making.</p> <p><b>Wellbeing Goals for Wales and Ways of Working (Sustainable Development) Principles:</b> these are contained within the Wellbeing of Future Generations (Wales) Act 2015 which requires public bodies in Wales to achieve all seven wellbeing goals and to think about the long-term impact of their decisions, to work better with people, communities and each other, and to prevent persistent problems such as poverty, health inequalities and climate change. For further information:  <a href="https://www.futuregenerations.wales/about-us/future-generations-act/">https://www.futuregenerations.wales/about-us/future-generations-act/</a></p> <p><b>Working Groups:</b> the four group's made up of individuals possessing relevant skills and knowledge to deliver action and undertake tasks to achieve specified goals and objectives.</p>

A  
Plan  
for  
Shotton

September 2021

“A Plan for Shotton” sets the strategic direction for work in Shotton for the forthcoming five to 10 years. It has been developed by Flintshire County Council and North Wales Police, with engagement of some key partner organisations. The Plan aims to be the foundations for further collaborative working between organisations and the community to identify priorities and deliver action to address local challenges and maximise on assets and potential opportunities. The long term vision is to make Shotton a place people want to work, live and visit, where the high street thrives and neighbourhoods and public spaces are safe, clean and appealing.

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## Section 1: An Introduction to Shotton

- 1.1 Flintshire is a county in North Wales spanning the north east coastline and hugging the Dee Estuary. Flintshire is the most populated of the North Wales Local Authorities with around 155,600 inhabitants and 355.6 people per square kilometre<sup>1</sup>. Flintshire benefits from regional collaboration, and economic and social links, with other North Wales Counties. Flintshire also borders Cheshire with transport links into the North West of England.
- 1.2 Shotton is a town in Deeside, Flintshire. Deeside is largely an industrial urban area made up of towns and villages that sit on the Wales/England border near the River Dee. Shotton is bordered by the Flintshire towns of Queensferry, Connah's Quay and Aston/Ewloe.
- 1.3 Shotton is made up of three wards: Shotton East and Shotton West, which are divided by the borderlands train line, and Shotton Higher, which is delineated by the train line to the West and the A494 Aston Expressway to the East.



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<sup>1</sup> Welsh Government (2020)

## Section Two: Challenges, Assets and Opportunities

### Local amenities

The main high street in Shotton runs either side of the busy B5129 and concerns have been raised regarding the state of vacant premises, and some shop frontage, including the use of shutters. This is felt to give the wrong impression, i.e. being closed for business, and is unsightly. It is also felt to detract from the offer posed by the high street, which boasts an array of local amenities such as multiple banks, building societies, recognisable high street brands, local retailers, estate agents and public houses, amongst others – an attractive feature to both residents and visitors.

There is scope for redevelopment of the high street to enhance this local asset and counter some of the challenges outlined above. This would include development of Council owned premises suitable for sustainable community use.

As well as the high street Shotton benefits from a retail park in neighbouring Queensferry and a multitude of food outlets including larger supermarkets nearby within the Deeside area.

### Transport links

Shotton has benefited from a railway line and station since the late nineteenth century with the last significant investment in the station being made in 2010<sup>2</sup>.

The borderlands and North West coast train lines cross in Shotton, offering public transport links across North Wales and into North West and middle England. The stop in Shotton serves the Deeside Industrial Park for people employed there and who are reliant on, or chose to use, public transport to get to work.

Littering and fly-tipping, which is visually noticeable in areas of Shotton, is particularly prevalent around the train station and alleyways and access roads in and around the neighbouring terraced properties. The nature of the surrounding landscape and land ownership can make this difficult to prevent and maintain but there is a desire to tackle this issue to better present Shotton from arrival, enhance resident and broader public perception and to prevent the anti-social behaviour and any further disorder it may encourage.

### Health

Shotton hosts a number of GP surgeries, including Deeside Medical Centre. The Deeside Community Hospital, managed by Betsi Cadwaladr University Health Board, is located in Higher Shotton. Facilities here include both inpatient and outpatient services, x-rays, ultrasounds, dental and community clinics.

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<sup>2</sup> Transport for Wales (2021)

### Housing

Shotton is comprised of large areas of privately owned and social housing extending from the North Wales Coast railway line up the hill to open space above. Much of the private housing is older terraced accommodation. There is a significant amount of private rented sector accommodation, including houses of multiple occupation.

### Leisure, Culture and Recreation

There is a rich history associated with Shotton and the industrialisation of the nineteenth century and conversion of marshland to home a long standing, well-known steelworks. Running along the River Dee, and near to the former John Summers Steelworks site just outside Shotton, is the Wales Coastal Path, offering walking routes from Shotton, with scope to improve access and enhance this local asset.

The former Corus Social Club and grounds, which sits close to the Dee, Coastal path and Train Station, are now owned/occupied by Care and Repair North East Wales who have commenced transformation of the site, with a desire to further enhance the site for community benefit.

Deeside Leisure Centre in neighbouring Queensferry offers a vast array of leisure activities as well as housing the local library.

### Employment

Across the River Dee from Shotton is Deeside Industrial Park (DIP), a large industrial estate housing many businesses and offering local employment opportunities. Shotton is not only in close proximity to the DIP for residents with employment there but also offers multiple public transport links for employees out of area to commute to work at the DIP.

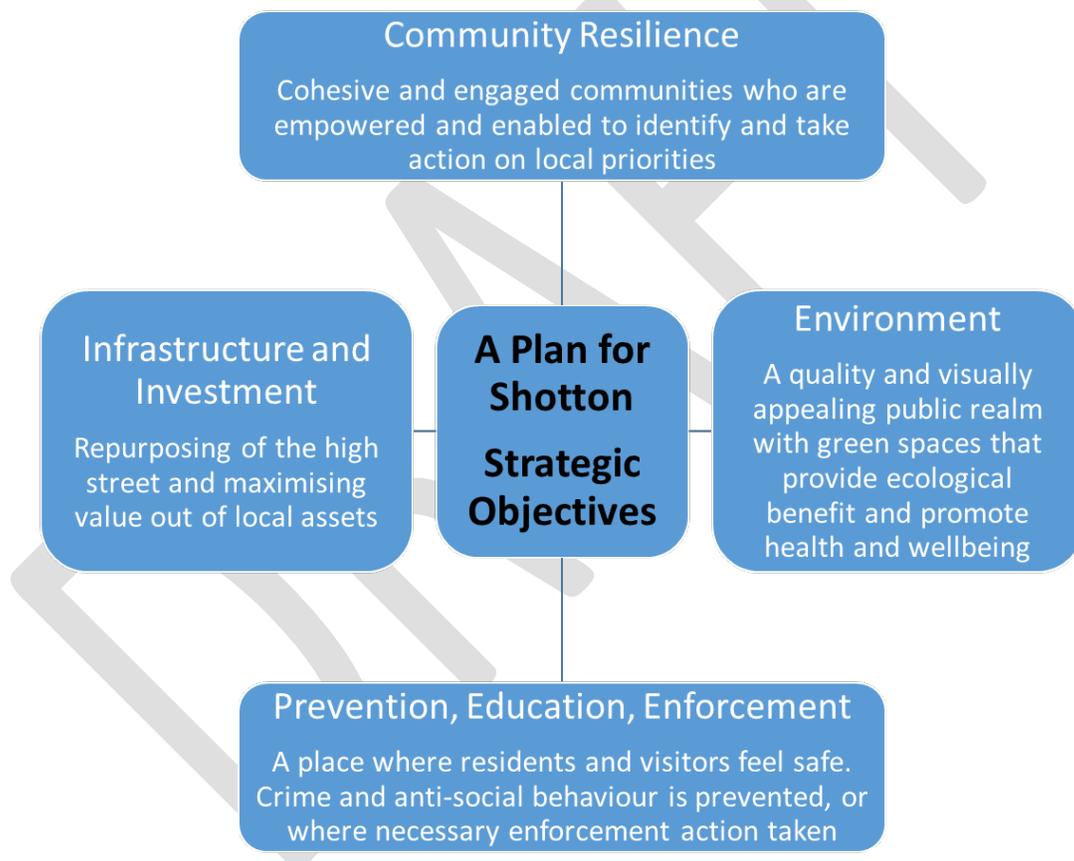
## Section Three: Future Vision, Strategic Objectives and Priority Actions/Goals

### The Vision

*Shotton 2030: The place to work, live and visit with a thriving high street, clean neighbourhoods and safe and visually appealing public spaces.*

### Strategic Objectives

The Vision for Shotton 2030 is supported by four key strategic objectives:



Underpinning the strategic objectives for Shotton 2030 are a number of key priority actions and goals, which are aligned to the seven Wellbeing Goals for Wales. The Wellbeing Goals are enshrined in law under the Well-being of Future Generations (Wales) Act 2015 to improve the social, economic, environmental, and cultural well-being of Wales.<sup>3</sup>

<b>Wellbeing Goal</b>	<b>A Plan for Shotton Priority Actions and Goals</b>
<b>Prosperous</b>	Regeneration of the high street to create and maintain a thriving town centre that people want to visit and do business in. The high street will be vibrant and sustainable, with facilities and activities that meet local needs.
<b>Resilient</b>	Enhancing the local natural assets for community and ecological benefits.
<b>Healthier</b>	Active travel. Improved parking, traffic flow and transport links, including cycle paths.
<b>Equal</b>	An engaged and involved community, where all groups within the community are represented and considered. Promoting and enhancing the wellbeing of the local community with support for employment, skills development, recreation, access to green space, etc.
<b>Cohesive</b>	Tackling crime and anti-social behaviour, as informed by intelligence, with reassurance to boost public perceptions and feeling of safety.
<b>Vibrant and Thriving</b>	A quality, visually appealing public realm free of litter and with green spaces to promote health and wellbeing
<b>Globally Responsible</b>	Sustainable travel

<b>Sustainable Development Principles - Ways of Working. Aims of A Plan for Shotton</b>	
Long-term	The vision is long-term with actions to address current needs whilst future proofing work for future generations
Prevention	Investment opportunities are to bring the greatest possible benefits to residents
Integration	The identification of priorities and delivery of actions must be co-produced with key partners and stakeholders
Collaboration	A Plan for Shotton will act as the mechanism to bring together partner organisations and the community to identify and take action on local priorities
Involvement	A Plan for Shotton will seek to engage, empower and enable the local community to identify priority issues and take action to address them

<sup>3</sup> Welsh Government (2019)

## Section Four: Delivering Change

To deliver the vision, strategic objectives and underpinning goals for Shotton 2030 a number of projects and activities have been identified, with further work required initially to ensure full engagement of all relevant stakeholders and that outcomes and impact can be measured.

### Initial Actions

Stakeholder mapping and analysis, to include community groups, resident groups, local businesses and other partner organisations, including from the third sector.

Project mapping to scope all confirmed and potential local projects to bring them under the banner of A Plan for Shotton. This will allow for oversight and coherence, resources to be pooled where appropriate, provide opportunities for value added and prevent potential duplication of effort.

Launch A Plan for Shotton and engage partner organisations to develop co-produced delivery plans, detailing action to achieve the strategic objectives of A Plan for Shotton.

Commence community consultation and engagement, ensuring the local community, businesses and residents have the ability to shape and influence the priorities and delivery plans.

Formalise baseline data to ensure outcomes and impact can be measured, this should clearly relate to the objectives and priorities/goals and emerging priorities identified through consultation feedback. Set Key Performance Indicators linked outcomes.

### First 12 months

Objective	Action
<b>Community Resilience</b>	<ul style="list-style-type: none"><li>• Trial a Community Resilience Engagement Toolkit.</li><li>• Create a brand which is recognisable and meaningful to the community.</li><li>• Wellbeing Hub identified in Shotton, with funding secured to bring into sustainable community use.</li><li>• Service mapping and gap analysis exercise.</li></ul>
<b>Environment</b>	<ul style="list-style-type: none"><li>• Plan based mapping of ad hoc land ownership.</li><li>• Review parking provision, signage and enforcement.</li><li>• Review standards for litter, gully emptying, response times, etc.</li><li>• Review of street lighting, including infrastructure.</li><li>• Waste Strategy review – including collection, alternative receptacles and increasing waste and recycling compliance.</li></ul>

Objective	Action
<b>Infrastructure and Investment</b>	<ul style="list-style-type: none"> <li>• Road network improvements, to include bus lane improvements.</li> </ul> <p>The Deeside Environmental Plan 2020, currently in advanced draft form, covers the traffic corridor that connects the towns and communities of Deeside. For Shotton the summary plan includes:</p> <ul style="list-style-type: none"> <li>• Repurposing of the Town Centre with works to shop/premises frontage;</li> <li>• Identification of, and action as appropriate on, sites for development;</li> <li>• Enforcement action, i.e. to bring vacant premises/sites back into sustained usage;</li> <li>• Travel and transport improvements, such as reviewing cycle and walking paths between the coastal path and Town Centre, bus lane improvement and high street pedestrian and cycling schemes; and</li> <li>• Improvements to green infrastructure and biodiversity.</li> </ul>
<b>Prevention, Education, Enforcement</b>	<ul style="list-style-type: none"> <li>• New signage for Public Space Protection Order (PSPO).</li> <li>• Deployable CCTV Strategy to target local hotspot areas, as informed by intelligence.</li> <li>• High visibility prevention patrols by North Wales Police, with targeted engagement and enforcement activity as informed by intelligence.</li> </ul>

### Medium and Longer Term Projects

A Plan for Shotton is anticipated to grow and evolve, as informed by further consultation and engagement with key partners, stakeholders and the community. As such, medium and longer-term goals need to be fully identified, scoped, agreed and funded/resourced. However, early indications for medium to longer-term projects include the following.

Development of the former Corus Social Club, working with the current owners Care and Repair North East Wales, to maximise its benefits for the local community.

Redevelopment of Shotton station to facilitate passenger movements between the North Wales Coast main line and the Wrexham to Bidston line. Improvements will create a modern, secure and more attractive passenger environment and reinforce the station's role as an important transport hub within the North Wales Metro.

Development and implementation of a Community Wellness Model. The Model focuses on promoting community wellbeing recognising the broader wellbeing promoters, such as access to green space and recreational opportunities, pollution levels, the standard of homes people live in, etc. This will involve developing a community vision through listening to and engaging with the community, in part through the use of community storytellers.

## References

Transport for Wales (2021) *Shotton*, available online: <https://tfwrail.wales/stations/shotton> [Accessed 13th May 2021]

Welsh Government (2019) *Wellbeing of Wales: 2019*, available online: <https://gov.wales/well-being-wales-2019> [Accessed 18th August 2021]

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Welsh Government (2020) *Summary statistics for North Wales region: 2020*, available online: <https://gov.wales/sites/default/files/statistics-and-research/2020-05/summary-statistics-north-wales-region-2020-806.pdf> [Accessed 12th May 2021]

Data available through the Open Government Licence:

<http://www.nationalarchives.gov.uk/doc/open-government-licence/version/3/>