

# STATEMENT OF ACCOUNTS

2020-21





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# NARRATIVE REPORT

## INTRODUCTION

This narrative report summarises Flintshire County Council's Statement of Accounts for 2020/21 and details income and expenditure on service provision for the financial year 1<sup>st</sup> April 2020 to 31<sup>st</sup> March 2021 and the value of the Council's assets and liabilities as at 31<sup>st</sup> March 2021. The Group Accounts included incorporate the Council's Financial Statements with those of its wholly owned subsidiaries North East Wales Homes Ltd (NEW Homes), Newydd Catering and Cleaning Ltd and Theatr Clwyd Productions Ltd.

The Accounts reflect the impact of a financial year in which the Council was continually responding to the national emergency situation arising from the global COVID-19 pandemic and reference will be made to the known financial impacts within the document. As required, the Accounts have been prepared in accordance with the 2020/21 Code of Practice on Local Authority Accounting which is based on International Financial Reporting Standards (IFRS).

As always the production of this comprehensive and complex set of Accounts has required an enormous effort from many people across the Council, both within finance and within service portfolio areas. The challenges arising from the global pandemic meant that the Council was unable to finalise the Accounts within the earlier legislative deadline of 31<sup>st</sup> May 2021. However, the Council has been able to prepare and submit the Accounts to the Council's External Auditors well in advance of the framework set out by Welsh Government of 31<sup>st</sup> August 2021.

The Council set its budget for the 2020/21 financial year just weeks in advance of the national emergency so it had to quickly adapt and respond to the significant financial risks that the emergency posed. A silver command Finance Tactical Group was set-up as part of the Council's emergency command structure to identify, monitor and mitigate financial risks where possible. Despite these significant challenges, the Council managed to achieve all of its budgeted efficiencies and was able to limit spending to £2,185k less than its approved budget, due to a combination of one-off savings and good financial management and control which included a specific in-year review of non-essential spend. The availability of the Welsh Government's COVID-19 Hardship Fund to meet the additional costs and lost income of the emergency situation was a major contributor to the Council being able to manage spend within the approved budget.

The revenue outturn position, explained below, is important to residents and rent payers as it records only those expenses which statute allows to be charged against the Council's annual budget and amounts collected from council tax and rents. Revenue outturn differs from the Comprehensive Income and Expenditure Statement (CIES) as the CIES includes charges for items such as depreciation, impairment, capital grants and pension charges which are accounting adjustments not included in the outturn.

The finance service aspires to develop a Statement of Accounts that is more accessible to users. Flintshire County Council is a large and diverse organisation and the information contained in these Accounts is technical and complex. The aim of this narrative statement is to provide a general guide to the items of interest and highlights some of the more significant matters that have contributed to the final position for the financial year ending 31<sup>st</sup> March 2021.

## COUNCIL PERFORMANCE DURING THE YEAR

The Council Plan is the overarching document that helps the Council to focus its resources and drive improvement. Whilst the Council plan sets a vision and framework for a five year period, it is also updated each year with targets and actions for the next twelve months. Due to the pandemic the Council did not publish the draft Council plan for 2020/21 but replaced it with a Recovery Strategy which was agreed at a special meeting by Cabinet on 15<sup>th</sup> September 2020. The development of the Recovery Strategy was overseen by a cross-party Member Recovery Board. The corporate recovery aims for the organisation are: the stabilisation of the finances of the organisation; assuring the financial resilience of the organisation through medium-term financial planning; a managed transition to new ways of working as an organisation e.g. greater digitisation, and expansive home/remote working; and the protection of the health and well-being of the workforce in the resumption of services. During September's Cabinet meeting a set of performance reporting measures were also approved. These were reassessed by service portfolios due to the disruptions caused during the response phase of the pandemic. Public reports which measure our progress against this document are published half yearly, with the outturn for the year reported to Cabinet in July 2021.

## NARRATIVE REPORT

### FINANCIAL PERFORMANCE DURING THE YEAR

The revenue budget covers the Council's day-to-day expenditure and income on such items as salaries and wages, running costs of services and the financing costs of capital expenditure. The capital programme covers expenditure on the acquisition of significant assets which will be of use or benefit to the Council in providing its services beyond the year of account, such as the enhancement or replacement of roads, buildings and other structures.

The budget is monitored closely throughout the year and the revenue position reported monthly and the capital position reported quarterly. All reports are scrutinised by Corporate Resources Overview and Scrutiny Committee prior to being taken to the Council's Cabinet.

Approximately 70% of the budget requirement for Council services comes from Welsh Government through Aggregate External Funding (Revenue Support Grant and Non Domestic Rates). In 2020/21, there was an increase in funding of 3.7% (whilst the Welsh Average increased by 4.3%). Despite the increase the Council faced significant cost pressures from factors outside of the Council's control such as policy directions or new legislation from UK and Welsh Government. The impact of funding not keeping pace with increasing costs has significant consequences and is expected to do so in future years so will continue to be a key consideration in our Medium Term Financial Strategy (MTFS).

Despite this financial challenge, portfolio business plans and corporate financing options enabled us to plan for £5,206k of new efficiencies in our 2020/21 budget, enabling the Council to invest in priorities such as school budgets, social care and providing resources to re-shape services.

The overall final outturn position and the impact on levels of reserves is set out below.

#### **Revenue outturn compared to budget**

The Council Fund budget for 2020/21 was set at £285,987k and was approved by Council on 18<sup>th</sup> February 2020. Budget monitoring information was reported to Cabinet on a monthly basis throughout the year, with final outturn reported on 13<sup>th</sup> July 2021.

The budget strategy for 2020/21 was based on an organisational strategy to reduce costs wherever possible to shield and protect local services. It included a package of measures and proposals which combined corporate financing options, portfolio level business plan proposals, review of pressures, as well as the maximisation of income generation and a review of reserves and balances.

## NARRATIVE REPORT

	2020/21 Budget £000	2020/21 Actual £000	Variance £000
Corporate Services :			
Chief Executive	2,750	2,486	(264)
People and Resources	4,459	4,387	(72)
Governance	9,193	10,066	873
	<u>16,402</u>	<u>16,939</u>	<u>537</u>
Social Services	75,909	76,491	582
Housing and Assets	16,135	15,655	(480)
Streetscene and Transportation	30,650	31,154	504
Planning, Environment & Economy	5,789	5,821	32
Education and Youth	111,995	111,291	(704)
Strategic Programmes	4,943	4,558	(385)
<b>Net expenditure on services</b>	<b>261,823</b>	<b>261,909</b>	<b>86</b>
Central loans and investment account	12,727	12,696	(31)
Central and Corporate Finance	11,437	13,527	2,090
<b>Total net expenditure</b>	<b>285,987</b>	<b>288,132</b>	<b>2,145</b>
Contribution from reserves	0	0	0
	<u>285,987</u>	<u>288,132</u>	<u>2,145</u>
<b>Budget requirement</b>	<b>285,987</b>	<b>288,132</b>	<b>2,145</b>
<b>Financed by</b>			
Council tax (net of community council precepts expenditure)	86,600	87,060	(460)
General grants	146,307	154,850	(8,543)
Non-domestic rates redistribution	53,080	48,407	4,673
<b>Total resources</b>	<b>285,987</b>	<b>290,317</b>	<b>(4,330)</b>
<b>Net variance - (underspend)</b>	<b>0</b>	<b>(2,185)</b>	<b>(2,185)</b>

The net underspend of £2,185k, combined with other agreed funding transfers to produce year-end Council Fund revenue reserves of £14,061k.

### COVID-19 Pandemic - Emergency Grant Funding

Throughout this financial year all Welsh councils have worked closely with Welsh Government and the Council has received significant grants to help fund the response and recovery phases of the pandemic. A summary of some of the key grants are detailed below:

#### Hardship Fund

The Council claimed £17,443k from the Welsh Governments COVID-19 Hardship Fund to fund the general increase in costs incurred in delivering services and includes services particularly affected such as adult social care, schools, and changes to how free schools meals have been provided. It also compensates the Council for lost income as a result of the pandemic. £14,747k is included within the Council's Comprehensive Income and Expenditure Statement (CIES). The remaining £2,696k represents various schemes where the Council has acted as an agent on behalf of a third party, the income and expenditure associated are not included within the Council's CIES. Examples include claiming for lost income on behalf of partner organisations such as Aura Leisure and Libraries and NEWydd Catering and Cleaning, and paying self-isolation payments to qualifying individuals on Welsh Government's behalf. Further detail is included within the Agency Services Note 32.

## NARRATIVE REPORT

### Business Support

The Council responded to support local businesses by ensuring any Retail Rate Reliefs and various Business Support Grants funded by Welsh Government were awarded quickly. In administering such schemes the Council acts as an agent of Welsh Government. Grants awarded during the year were as follows:

Business Support Grants	£53,073k
Business Support – Business Start Up Grant	£233k
Business Support – Cultural Recovery Fund – Freelancer Support	£378k

### Other Grants

Bus Emergency Service – Flintshire proportion of regional funding	£1,528k
Test, Trace, Protect – Flintshire proportion of regional scheme	£945k
Local Authority Education Grant – Accelerated Learning	£2,751k
Additional Learning Needs – COVID Grant	£457k

The Council also acted as an agent on behalf of Welsh Government in distributing other funding including;

Financial Recognition of Social Care Workers Scheme	£1,850k
Childcare Assistance Scheme	£2,268k

The Council also acted as an agent on behalf of the North Wales region in administering services and other sources of funding across the region. Flintshire is the lead authority for the NHS Test, Trace, Protect programme with £2,181k of costs incurred and funded by Welsh Government. Similarly, Flintshire is the lead Council in administering the Bus Emergency Service grant of £6,674k provided from Welsh Government to support local bus operators during lockdown. The Agency Service Note 32 provides further information on such arrangements.



## NARRATIVE REPORT

The table below shows the outturn position for the Housing Revenue Account (HRA) for the year:

	2020/21 Budget £000	2020/21 Actual £000	Variance £000
Estate Management	1,846	1,599	(247)
Landlord Services	1,434	1,364	(70)
Repairs & Maintenance	8,907	8,140	(767)
HRA Projects	122	136	14
Finance & Support	1,225	1,260	35
Revenue contributions to fund Capital Expenditure	12,928	11,955	(973)
<b>Net expenditure on services</b>	<b>26,462</b>	<b>24,454</b>	<b>(2,008)</b>
Central loans and investment account	9,027	7,797	(1,230)
Support Services	1,215	1,203	(12)
<b>Total net expenditure</b>	<b>36,704</b>	<b>33,454</b>	<b>(3,250)</b>
Contribution to reserves	247	4,018	3,771
<b>Budget requirement</b>	<b>36,951</b>	<b>37,472</b>	<b>521</b>
<b>Financed by</b>			
Rents	(35,948)	(36,214)	(266)
Grants and Other Income	(1,003)	(1,258)	(255)
<b>Total resources</b>	<b>(36,951)</b>	<b>(37,472)</b>	<b>(521)</b>
<b>Net variance</b>	<b>0</b>	<b>0</b>	<b>0</b>

2020/21 was the 6<sup>th</sup> and final year of the programme of capital schemes to improve the quality of the Council's housing stock and achieve the Welsh Housing Quality Standard (WHQS) which is in part funded by revenue contributions. The planned WHQS Capital Programme was reduced by 30% in 2020/21 due to restrictions imposed by the pandemic. Welsh Government have agreed with local authorities an extension to complete the WHQS Programme, where needed, until the end of 2021/22. Due to these delays, a larger than planned contribution of £4,018k was made to reserves, bringing the total HRA reserves at 31<sup>st</sup> March 2021 to £6,908k.

The Council continues to take a proactive approach to monitoring the impact of the COVID-19 pandemic on tenants' ability to pay rent on time and the potential loss of housing rent income. Early intervention and support offered to tenants have resulted in a decrease in net rent arrears of £43k to £1,543k at outturn compared with £1,586k the previous year. Generally a positive position, especially when contrasted to earlier forecasts of much higher levels of rent arrears. The 2020/21 financial year has been one of the most challenging for the service which will continue to take a proactive approach to supporting tenants, maximise rent collections and monitor the position. The HRA maintains a prudent level of reserves and a bad debt provision which should be sufficient to mitigate any losses in future years.

### Capital Programme Budget, Outturn and Financing

Each year the Council approves a programme of capital works, which provides for investment in assets such as land, buildings and road improvements. The 2020/21 Capital Programme was approved in the sum of £73,046k (Housing Revenue Account £30,464k and Council Fund £42,582k); this figure changed during the course of the year to a final programme total of £66,236k, (Housing Revenue Account £17,028k and Council Fund £49,208k). Capital Programme budget monitoring information was reported to Cabinet on a quarterly basis throughout the year, with final outturn reported on 13<sup>th</sup> July 2021.

## NARRATIVE REPORT

Expenditure incurred is set out in the table below, presented on the basis of the 'service blocks' used by Welsh Government in collecting capital data by way of the Capital Outturn Return (COR) forms, for its published Local Government Finance Statistics. Schemes and projects include; investment in the Council's housing stock as part of the plan to achieve the WHQS, the 21<sup>st</sup> Century Schools building programme which includes the development of the Queensferry Campus, and works to extend Marleyfield House Residential Care Home.

	<b>2021</b>
	<b>£000</b>
Education	11,519
Social services	9,808
Transport	7,395
Housing	22,000
Libraries, culture and heritage	1,893
Agriculture and fisheries *	55
Sport and recreation	525
Other environmental services	9,721
<b>Outturn</b>	<b>62,916</b>

\* Incorporating land drainage and flood prevention/coast protection  
(to which the Council's expenditure relates)

The programme was financed as follows -

	<b>2021</b>
	<b>£000</b>
Supported borrowing	4,073
Other borrowing (including Salix loans)	4,502
Capital receipts	5,126
Capital grants and contributions	36,147
Capital reserves/capital expenditure funded from revenue account	13,068
<b>Core financing</b>	<b>62,916</b>

The disruption of the pandemic has delayed a number of the Council's capital schemes due to contractors closing sites, supply chain limitations and UK Government restrictions on movement, this has led to schemes needing to be rephased into the 2021/22 capital programme. The Council will closely monitor and consider the impacts of the delays on expenditure and available financing throughout 2021/22 and beyond.

The Council will also monitor the potential for inflationary construction costs as a result of the pandemic, which could create new cost pressures in the programme. This, along with any potential loss in external funding, will mean the Council has to consider alternative funding such as prudential borrowing or the re-phasing or withdrawal of planned schemes.

The Council has a prudent policy of allocating its own capital receipts to fund capital projects only when receipts are actually received rather than when it is anticipated the receipt will be received. The pandemic may lead to a delay in obtaining capital receipts as the timing of these receipts are subject to market forces outside of the Council's control. This will not impact the funding position of the three year programme set in December 2020 running from 2021/22 – 2023/24 as no allowance has been made for receipts not yet received. It may impact by limiting funding for future schemes.

## NARRATIVE REPORT

### Capitalisation Direction – Mockingbird Family Model

The Council plans to transform its Fostering Service to meet the placement needs of looked after children and avoid the escalating costs of external care provision through a Mockingbird Family Model. The model replicates an 'extended family' around children and young people, promoting their sense of belonging and preventing placements breaking down. The costs of transforming the service gradually over a 3 year period will be funded by an interest free 'innovate to save loan' from Welsh Government which will be repaid from savings generated as a result. During the year £101k of revenue expenditure was incurred which was granted a capitalisation direction by Welsh Government as required under accounting practice for revenue expenditure to be funded by borrowing. The 'innovate to save' loan began to be drawn down in 2020/21.

### Strategic Housing and Regeneration Programme (SHARP)

The Council has embarked on an ambitious house building programme as part of its Strategic Housing and Regeneration Programme (SHARP). Over a 5 year period 500 new homes will be built at a range of sites across the county, a mixture of new council houses and affordable homes, alongside commissioning a range of linked regeneration initiatives and community benefits.

During the year, the council house building programme continued, all funded through the HRA. 8 new homes were completed at the Maes Gwern site in Mold. Total costs during the year equated to £1,152k (included within the housing figure in the Capital Outturn above). Planned works for 2021/22 include; 41 properties at Nant Y Gro, 30 properties in Mostyn, 4 properties at Park Lane, Holywell and 2 properties at Duke Street, Flint. The last 2 sites are in receipt of Homelessness grant funding from Welsh Government.

Affordable homes are being developed through the Council's wholly owned subsidiary NEW Homes in partnership with the Council. NEW Homes currently owns and manages 169 units across Flintshire. These are made up of a combination of new build schemes delivered through the Council's SHARP and properties acquired from developers through Section 106 agreements.

During the year the NEW Homes Board approved the development and purchase of 4 new affordable homes for rent in Northop, with further schemes being considered. Following a thorough appraisal of capital funding options available, the Board's preferred option was to seek approval to borrow the capital finance required directly from the Council. The Council has approved loans of up to £30,000k, in addition to a previous loan of £7,530k granted, of which £3,029k was drawn down during the year.

The Council is working closely with NEW Homes to consider the financial impact of COVID-19 on the company. Whilst COVID-19 is expected to cause some delays on site, potentially resulting in delays to the handover of some of the planned schemes, the NEW Homes Business Plan will be reviewed to prudently forecast for the next 12 months and beyond.

### Borrowing

The Council undertook £8,959k of long term borrowing from the Public Works Loan Board (PWLB) during 2020/21 to fund capital expenditure schemes including building new homes through the SHARP and the construction of a new solar farm. The balance sheet (long term) borrowing total of £283,934k includes the sum of £3,330k for interest free loans from Salix Finance Ltd, an independent company funded by the Carbon Trust to help improve energy efficiency in the public sector buildings, and loans totaling £1,322k from Welsh Government for regeneration initiatives in Deeside under the Vibrant and Viable Places Scheme within the Capital Programme and the loan for the Mockingbird Family Model.

The Council has a future borrowing requirement to fund the approved Capital Programme. This will need to be kept under continuous review during the next financial year and beyond as the impact of the pandemic becomes clearer. Factors influencing the level of borrowing will include the impact on the capital programme itself, and the affordability and sustainability of associated borrowing on the revenue budget.

## NARRATIVE REPORT

### Financial Position at 31<sup>st</sup> March 2021

#### Reserves and Provisions

The Council sets funding aside to meet future liabilities and service developments in provisions and reserves held on the Balance Sheet as at 31<sup>st</sup> March 2021.

Provisions are based on past events that place an obligation on the Council which is likely to result in a future financial liability, but there is uncertainty over the timing and precise value of the liability. Provisions are disclosed in Note 19.

The Council has established a number of revenue reserves, falling outside the definition of a provision, which are summarised in the table below. The Council Fund balance is a measure of the uncommitted reserves the Council holds prudently to meet cash flow requirements and unforeseen future events.

	2021	Net Underspend	Other	2020
	£000	£000	£000	£000
Council Fund (unearmarked) balance	14,061	2,185	851	11,025
Earmarked Council Fund reserves	17,536	0	4,355	13,181
Locally managed schools	6,902	0	6,790	112
Housing Revenue Account reserves	6,908	4,018	1	2,889
<b>Total revenue reserves</b>	<b>45,407</b>	<b>6,203</b>	<b>11,997</b>	<b>27,207</b>

The Council has a policy of maintaining a base level of reserves of £5,769k to protect the Council against unplanned and unforeseen circumstances, and this is included within the Council Fund (unearmarked) balance in the table above. Reserves above the £5,769k, known as the contingency reserve and arising from prior year underspends, are available for consideration through Cabinet.

At an early stage in the response phase to the pandemic, £3,000k was ring-fenced from the contingency reserve to provide for the potential impacts of additional costs and losses of income arising from the pandemic. At the end of the financial year £682k had been used with the a balance of £2,318k continuing to be ring-fenced to fund local decisions not eligible for national grant funding streams. At this stage the Welsh Government's Hardship Fund is only confirmed to the end of March 2022.

#### Cash Flow Management

The Council uses purpose-built cash flow forecasting software to determine the maximum period for which funds may prudently be committed. The forecast is compiled on a prudent basis to minimise the risk of the Council being forced to borrow on unfavourable terms to meet its financial commitments. Limits on investments are set by reference to the Council's Medium Term Financial Plan and cash flow forecast in the Council's Treasury Management Strategy. The cash flow forecast is reviewed daily for investing purposes and weekly and monthly for borrowing purposes.

During the early part of the year, in the response phase of the pandemic, the Council anticipated a significant initial impact on the Council's cash flow position with additional high level volumes of government grants needing to be paid to businesses quickly, increased service costs from providing additional services and a reduction in income from Council Tax, Business Rates and from services.

Cash flow management was closely monitored throughout the year, with the Council working in partnership with other public sector organisations such as the Welsh Government, and Welsh Local Government Association, to ensure the stability of the Council's cash flow position. The work continues into the new financial year 2021/22.

## NARRATIVE REPORT

### Pension Liability

The pension deficit recorded in the balance sheet of £430,543k has increased by £31,255k during the year, as a result of changes to the financial assumptions used by the pension fund Actuary. The main changes in financial assumptions relate to a reduction in the discount rate assumption from last year, and an increase in the assumption of the level of CPI inflation; the combined effect of this is to increase the liability. These assumptions are determined by the Actuary and reflect their view of the market conditions at the balance sheet date.

The Council relies and places assurance on the professional judgement of the Clwyd Pension Fund's Actuary and the assumptions used to calculate the deficit. Disclosures in Note 43 are in accordance with International Accounting Standard 19 (IAS 19), accounting in full for the pension liability, that is the total projected deficit over the life of the fund. IAS 19 has no impact on Council tax levels or housing finance, but the liability does impact on the net worth of the Council as reflected in the balance sheet total of £95,116k (£56,362k as at 31st March 2020).

The potential impact of COVID-19 has been considered by the Fund's Actuary in their IAS 19 calculations. The most significant potential risk is around the accuracy of asset valuation. The Fund's Actuary has based their calculations on the most recent available valuations and consider that these valuations are as accurate as is possible given the time constraints involved in closing the accounts. There is a risk that the impact of COVID-19 on broader economic activity will affect the assumptions used to inform the calculation of assets and liabilities and therefore the pension deficit in the future.

### Revaluation of Non-Current Assets

All non-current assets must be revalued every five years. The Council meets this requirement by revaluing a proportion of the total asset portfolio each year and during 2020/21 (the first year of a new cycle, commencing 1<sup>st</sup> April 2020) 12% of operational non-dwelling assets were revalued. The exception to this arrangement is Council Dwellings which were all revalued during the year.

The Council has considered the impact of the pandemic on various property markets and the valuation of its assets at the balance sheet date. The majority of the Council's non-current assets are operational assets used for service delivery which are valued at existing use and are therefore not particularly adversely affected. The value of the Council's industrial units classed as investment properties has reduced by 6.25% as a result to reflect increased uncertainty in rental income.

## FINANCIAL OUTLOOK FOR THE COUNCIL

The Medium Term Financial Strategy forecasts the amount of resource that the Council is likely to have over the next 3 years and identifies any funding gap which enables specific actions to be identified to balance the budget and manage resources.

It is clear that the current financial outlook for the Council, in terms of Welsh Government funding and support for both revenue and capital expenditure, is uncertain in the medium term and the pandemic significantly increases this uncertainty. The Council also expects to see increasing demand for many of its services. The Council has been successful in accessing funding from the Welsh Government's Hardship Fund during the financial year, though this funding is time limited and uncertainty remains regarding the ongoing impact on services.

A revision of the Medium Term Financial Forecast from 2022/23 and beyond is due to be presented to Cabinet in the summer and published in the autumn. The revision aims to establish a robust baseline of cost pressures which will inform the budget requirement that will need to be met from national and local funding streams. The Council will continue to push for the annual financial settlement to meet the impacts of both inflationary and demand led increases on services. Medium Term settlements are also essential to enable the Council to financially plan with more certainty.

## **NARRATIVE REPORT**

### **PRINCIPAL RISKS AND UNCERTAINTIES**

The Council has a comprehensive risk management framework. All the priority areas within the Recovery Strategy have identified the risks which may prevent or hinder successful delivery of our recovery aims. These risks are assessed and then tracked throughout the year. Risk management is also embedded within our ways of working – for example, through partnerships, business plan efficiency reports and within each report submitted to Cabinet or Overview and Scrutiny Committees.

The Council is currently undertaking detailed planning for the recovery phase of the pandemic and has a detailed recovery risk register which covers all key risks across the organisation.

Financial risks include the availability of funding to ensure the sustainability of the Council and its subsidiaries such as NEW Homes and Newydd and partner organisations such as Aura Leisure & Libraries and Community Asset Transfers.

### **CHANGES AND FUTURE CHANGES TO THE STATEMENT OF ACCOUNTS**

During the year no significant changes have been introduced to the Council's Statement of Accounts.

### **CHANGE IN ACCOUNTING POLICIES**

Minor changes to accounting policies have been made during 2020/21 to reflect changes in the Code of Practice.

### **FURTHER INFORMATION**

The Statement of Accounts is available on the internet ([www.flintshire.gov.uk](http://www.flintshire.gov.uk)); with further information available on accounts and budgets available on request from the Corporate Finance Manager, Flintshire County Council, County Hall, Mold, CH7 6NA.

## STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

### THE COUNCIL'S RESPONSIBILITIES

The Council is required to :-

- make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Council, this is the Corporate Finance Manager as Chief Finance Officer;
- to manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets;
- approve the statement of accounts.

**Signed :**

**Cllr Chris Dolphin  
Chair of the Governance and Audit Committee**

**Date :**

### THE CHIEF FINANCE OFFICER'S RESPONSIBILITIES

The Chief Finance Officer is responsible for the preparation of the Council's statement of accounts in accordance with the proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in Great Britain ("the Code").

In preparing this statement of accounts, the Chief Finance Officer has :-

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent;
- complied with the Code.

The Chief Finance Officer has also :-

- kept proper accounting records which were up to date;
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

The statement of accounts presents a true and fair view of the financial position of the Council at 31<sup>st</sup> March 2021, and its income and expenditure for the year then ended.

**Signed :**

**Gary Ferguson CPFA  
Corporate Finance Manager (Chief Finance Officer)**

**Date :**

## EXPENDITURE AND FUNDING ANALYSIS

for the year ended 31<sup>st</sup> March 2021

The Expenditure and Funding Analysis shows how annual expenditure is used and funded from resources (government grants, rents, council tax and business rates) by local authorities in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes between the Council's service portfolios. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

2020/21	Net Portfolio Final Outturn Reported £000	Adjustments for Movements (to)/from Earmarked Reserves £000	Chargeable to C F / HRA Reserves £000	Adjustments between Funding & Accounting Basis £000	Net Expenditure - CI&ES £000
Chief Executive's	2,486	(25)	2,461	121	2,582
Education & Youth	111,291	(7,648)	103,643	10,619	114,262
Governance	8,555	(1,346)	7,209	2,898	10,107
Housing & Assets	15,197	187	15,384	(5,566)	9,818
People & Resources	4,387	(80)	4,307	357	4,664
Planning, Environment & Economy	5,821	(301)	5,520	601	6,121
Social Services	76,491	(272)	76,219	2,211	78,430
Strategic Programmes	4,558	134	4,692	3,909	8,601
Streetscene & Transportation	31,154	(898)	30,256	7,369	37,625
Central & Corporate Finance	23,862	(1,281)	22,581	(16,674)	5,907
Housing Revenue Account	(3,031)	(988)	(4,019)	(34,524)	(38,543)
Clwyd Theatr Cymru	0	(466)	(466)	217	(249)
<b>Cost of services</b>	<b>280,771</b>	<b>(12,984)</b>	<b>267,787</b>	<b>(28,462)</b>	<b>239,325</b>
Other Income and Expenditure	(285,987)	0	(285,987)	(4,440)	(290,427)
<b>(Surplus)/deficit on the provision of services</b>	<b>(5,216)</b>	<b>(12,984)</b>	<b>(18,200)</b>	<b>(32,902)</b>	<b>(51,102)</b>
<b>Opening Council Fund / HRA Reserves</b>			27,207		
In Year Revenue Surplus / Deficit					
Council Fund (CF)			14,181		
Housing Revenue Account (HRA)			4,019		
<b>Closing Council Fund / HRA Reserves</b>			<b>45,407</b>		
<b>2019/20</b>	<b>Net Portfolio Final Outturn Reported £000</b>	<b>Adjustments for Movements (to)/from Earmarked Reserves £000</b>	<b>Chargeable to C F / HRA Reserves £000</b>	<b>Adjustments between Funding &amp; Accounting Basis £000</b>	<b>Net Expenditure - CI&amp;ES £000</b>
Chief Executive's	2,529	9	2,538	60	2,598
Education & Youth	103,210	1,524	104,734	25,293	130,027
Governance	8,595	(350)	8,245	1,424	9,669
Housing & Assets	15,217	278	15,495	(6,926)	8,569
People & Resources	4,475	11	4,486	211	4,697
Planning, Environment & Economy	5,929	(119)	5,810	699	6,509
Social Services	72,122	141	72,263	1,451	73,714
Strategic Programmes	4,678	2	4,680	3,338	8,018
Streetscene & Transportation	32,063	(189)	31,874	6,489	38,363
Central & Corporate Finance	21,073	2,218	23,291	(10,495)	12,796
Housing Revenue Account	(844)	176	(668)	11,653	10,985
Clwyd Theatr Cymru	0	(70)	(70)	91	21
<b>Cost of services</b>	<b>269,047</b>	<b>3,631</b>	<b>272,678</b>	<b>33,288</b>	<b>305,966</b>
Other Income and Expenditure	(271,350)	0	(271,350)	11,762	(259,588)
<b>(Surplus)/deficit on the provision of services</b>	<b>(2,303)</b>	<b>3,631</b>	<b>1,328</b>	<b>45,050</b>	<b>46,378</b>
<b>Opening Council Fund / HRA Reserves</b>			29,555		
In Year Revenue Surplus / Deficit					
Council Fund (CF)			(3,017)		
Housing Revenue Account (HRA)			669		
<b>Closing Council Fund / HRA Reserves</b>			<b>27,207</b>		



## COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

for the year ended 31<sup>st</sup> March 2021

The Comprehensive Income and Expenditure Statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from local taxation. Authorities raise local taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

	Note	2021			2020		
		Gross Expenditure	Gross Income	Net Expenditure	Gross Expenditure	Gross Income	Net Expenditure
		£000	£000	£000	£000	£000	£000
<b>Service Expenditure Analysis</b>							
Chief Executive's		2,721	(139)	2,582	2,847	(249)	2,598
Education & Youth		147,967	(33,705)	114,262	160,936	(30,909)	130,027
Governance		13,427	(3,320)	10,107	12,489	(2,820)	9,669
Housing & Assets		45,509	(35,691)	9,818	45,592	(37,023)	8,569
People & Resources		5,127	(463)	4,664	5,033	(336)	4,697
Planning, Environment & Economy		13,008	(6,887)	6,121	12,196	(5,687)	6,509
Social Services		109,356	(30,926)	78,430	95,963	(22,249)	73,714
Strategic Programmes		9,942	(1,341)	8,601	8,569	(551)	8,018
Streetscene & Transportation		70,443	(32,818)	37,625	59,142	(20,779)	38,363
Central & Corporate Finance		8,259	(2,352)	5,907	13,807	(1,011)	12,796
Housing Revenue Account		(564)	(37,979)	(38,543)	48,137	(37,152)	10,985
Clwyd Theatr Cymru		4,585	(4,834)	(249)	7,217	(7,196)	21
<b>Cost of services</b>		<b>429,780</b>	<b>(190,455)</b>	<b>239,325</b>	<b>471,928</b>	<b>(165,962)</b>	<b>305,966</b>
Other Operating Expenditure	4			29,493			28,603
Financing and Investment (Income) and Expenditure*	5			20,686			21,477
Taxation and Non-Specific Grant (Income)	6			(340,606)			(309,668)
<b>(Surplus)/deficit on the provision of services</b>	<b>3</b>			<b>(51,102)</b>			<b>46,378</b>
(Surplus)/deficit arising on revaluation of non-current assets				(4,141)			(19,333)
(Surplus)/deficit arising on revaluation of available-for-sale financial assets				0			0
Actuarial (gains) or losses on pension assets and liabilities				16,489			(24,415)
<b>Total comprehensive (income) and expenditure</b>				<b>(38,754)</b>			<b>2,630</b>

\* In 2019-20 the movement of £164k in expected credit loss on financial assets was charged to net cost of services, in line with IFRS9 is now charged to F&I I&E

## MOVEMENT IN RESERVES STATEMENT

for the year ended 31<sup>st</sup> March 2021

The movement in reserves statement shows the movement in the year on the different reserves held by the Council, analysed into Usable Reserves (those that can be applied to fund expenditure or reduce local taxation) and other (Unusable) Reserves.

The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the Council's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the Council Fund Balance and the Housing Revenue Account for council tax setting and dwellings rent setting purposes.

The Increase / Decrease in the year shows the Statutory Council Fund Balance and Housing Revenue Account Balance before any discretionary transfers to or from earmarked reserves as shown in Note 21.

Note	Council Fund Reserves £000	Housing Revenue Account Balance £000	Capital Receipts Reserve £000	Capital Grants Unapplied £000	Total Usable Reserves £000	Unusable Reserves £000	Total Reserves of the Authority £000	
<b>At 31st March 2020</b>	<b>24,318</b>	<b>2,889</b>	<b>18,367</b>	<b>7,240</b>	<b>52,815</b>	<b>3,547</b>	<b>56,362</b>	
In Year Movement in Reserves								
Total comprehensive income and expenditure	13,218	37,885	0	0	51,102	(12,348)	38,754	
Adjustments between accounting and funding basis under	7	963	(33,866)	(2,877)	7,186	(28,594)	28,594	0
<b>Increase/(decrease) in year</b>	<b>14,181</b>	<b>4,019</b>	<b>(2,877)</b>	<b>7,186</b>	<b>22,508</b>	<b>16,246</b>	<b>38,754</b>	
<b>At 31st March 2021</b>	<b>38,499</b>	<b>6,908</b>	<b>15,490</b>	<b>14,426</b>	<b>75,323</b>	<b>19,793</b>	<b>95,116</b>	

Note	Council Fund Reserves £000	Housing Revenue Account Balance £000	Capital Receipts Reserve £000	Capital Grants Unapplied £000	Total Usable Reserves £000	Unusable Reserves £000	Total Reserves of the Authority £000	
<b>At 31st March 2019</b>	<b>27,334</b>	<b>2,221</b>	<b>15,945</b>	<b>6,663</b>	<b>52,163</b>	<b>6,828</b>	<b>58,992</b>	
In Year Movement in Reserves								
Total comprehensive income and expenditure*	(34,791)	(11,587)	0	0	(46,378)	43,748	(2,630)	
Adjustments between accounting and funding basis under regulations*	7	31,775	12,255	2,422	577	47,029	(47,029)	0
<b>Increase/(decrease) in year</b>	<b>(3,016)</b>	<b>668</b>	<b>2,422</b>	<b>577</b>	<b>652</b>	<b>(3,281)</b>	<b>(2,630)</b>	
<b>At 31st March 2020</b>	<b>24,318</b>	<b>2,889</b>	<b>18,367</b>	<b>7,240</b>	<b>52,815</b>	<b>3,547</b>	<b>56,362</b>	

\*Figures restated to allocate Major Repairs Allowance grant (£5,060k) to the Housing Revenue Account from the Council Fund

## BALANCE SHEET

as at 31<sup>st</sup> March 2021

		2021		2020	
	Note	£000	£000	£000	£000
<b>NON-CURRENT ASSETS</b>					
<b>Property, Plant &amp; Equipment</b>	<b>8</b>				
Council dwellings		232,242		199,322	
Other land and buildings		331,240		337,275	
Vehicles, plant, furniture and equipment		18,159		12,124	
Surplus assets		5,938		6,037	
Infrastructure assets		157,494		157,021	
Community assets		4,902		4,789	
Assets under construction		21,082		7,002	
<b>Total Property, Plant &amp; Equipment</b>			771,057		723,570
Investment properties and Agricultural Estate	<b>9</b>		25,189		24,956
Intangible assets			2		10
Long term investments	<b>11</b>		3,592		2,628
Long term debtors	<b>12</b>		11,816		9,065
<b>NON-CURRENT ASSETS TOTAL</b>			<u>811,656</u>		<u>760,229</u>
<b>CURRENT ASSETS</b>					
Inventories		486		888	
Short term debtors (net of impairment provision)	<b>13</b>	73,757		55,040	
Short term investments	<b>14</b>	10,000		0	
Cash and cash equivalents	<b>15</b>	37,083		29,127	
Assets held for sale	<b>10</b>	1,021		926	
<b>CURRENT ASSETS TOTAL</b>			<u>122,347</u>		<u>85,981</u>
<b>CURRENT LIABILITIES</b>					
Borrowing repayable on demand or within 12 months	<b>16</b>	(65,960)		(67,593)	
Short term creditors	<b>17</b>	(41,712)		(31,733)	
Provision for accumulated absences	<b>19</b>	(5,226)		(3,178)	
Deferred liabilities	<b>40</b>	(587)		(552)	
Grants receipts in advance	<b>18</b>	(3,883)		(1,080)	
Provisions	<b>19</b>	(892)		(120)	
<b>CURRENT LIABILITIES TOTAL</b>			<u>(118,260)</u>		<u>(104,256)</u>
<b>NON-CURRENT LIABILITIES</b>					
Long term creditors	<b>17</b>	(1,034)		(1,052)	
Long term borrowing	<b>20</b>	(283,934)		(279,597)	
Deferred liabilities	<b>40</b>	(3,339)		(3,926)	
Provisions	<b>19</b>	(966)		(990)	
Other long term liabilities	<b>43</b>	(430,543)		(399,288)	
Grants receipts in advance	<b>18</b>	(811)		(739)	
<b>NON-CURRENT LIABILITIES TOTAL</b>			<u>(720,627)</u>		<u>(685,592)</u>
<b>NET ASSETS</b>			<u>95,116</u>		<u>56,362</u>

## BALANCE SHEET

		2021		2020	
	Note	£000	£000	£000	£000
<b>USABLE RESERVES</b>	<b>21</b>				
Capital receipts reserve		15,490		18,367	
Capital grants unapplied		14,426		7,240	
Council fund		14,061		11,025	
Earmarked reserves		24,438		13,293	
Housing revenue account		6,908		2,889	
<b>USABLE RESERVES TOTAL</b>			75,323		52,815
<b>UNUSABLE RESERVES</b>	<b>22</b>				
Revaluation reserve		117,058		118,668	
Capital adjustment account		343,777		292,977	
Financial instruments adjustment account		(5,371)		(5,730)	
Pensions reserve		(430,543)		(399,288)	
Deferred capital receipts		98		98	
Accumulated absences account		(5,226)		(3,178)	
<b>UNUSABLE RESERVES TOTAL</b>			19,793		3,547
<b>TOTAL RESERVES</b>			95,116		56,362

The Balance Sheet shows the value at the balance sheet date of the assets and liabilities recognised by the Council. The net assets of the Council (assets less liabilities) are matched by the reserves held. Reserves are reported in two categories—

- Usable Reserves - those reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (e.g. the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt).
- Unusable Reserves - those reserves that the Council is unable to use to provide services, including reserves that hold unrealised gains and losses (e.g. the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold, and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

**CASH FLOW STATEMENT**  
for the year ended 31<sup>st</sup> March 2021

The Cash Flow Statement shows the changes in cash and cash equivalents of the Council during the reporting period. The statement shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or from the recipients of services provided by the Council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Council.

The cash flow statement is reported using the indirect method, whereby net surplus or deficit on the provision of services is adjusted for the effects of transactions of a non-cash nature, any deferrals or accruals of past or future operating cash receipts or payments, and items of revenue or expense associated with investing or financing cash flows.

	Note	2021		2020	
		£000	£000	£000	£000
Net surplus or (deficit) on the provision of services		51,102		(46,378)	
Adjustment to surplus or deficit on the provision of services for non-cash movements		23,235		75,791	
Adjust for items included in the net surplus or deficit on the provision of services that are investing and financing activities		<u>(45,558)</u>		<u>(33,694)</u>	
Net cash flows from operating activities	<b>23</b>		28,779		(4,281)
Net cash flows from investing activities	<b>24</b>	(23,000)		(23,856)	
Net cash flows from financing activities	<b>25</b>	<u>2,177</u>		<u>26,929</u>	
<b>Net increase or decrease in cash and cash equivalents</b>			<u>(20,823)</u> 7,956		<u>3,073</u> (1,208)
Cash and cash equivalents at the beginning of the reporting period	<b>15</b>		29,127		30,335
<b>Cash and cash equivalents at the end of the reporting period</b>	<b>15</b>		<b>37,083</b>		<b>29,127</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

for the year ended 31<sup>st</sup> March 2021

### INTRODUCTION TO NOTES

The financial statements have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2020/21 (the Code) and the Council's accounting policies. The notes that follow (1 to 43) set out supplementary information to assist readers of the accounts.

### 1. NOTE TO EXPENDITURE AND FUNDING ANALYSIS

The adjustments between the funding and accounting basis within the Expenditure and Funding Analysis is explained in more detail below:

Adjustments from Council Fund / HRA to arrive at CI&ES Amounts	2020/21			Total Adjustments
	Adjustments for Capital Purposes	Adjustments for Employee Benefit Purposes	Other Adjustments	
	£000	£000	£000	
Note	a	b	c	
Chief Executive's	0	121	0	121
Education & Youth	9,970	1,194	(545)	10,619
Governance	1,162	410	1,326	2,898
Housing & Assets	4,603	298	(10,467)	(5,566)
People & Resources	0	357	0	357
Planning, Environment & Economy	1,551	482	(1,432)	601
Social Services	964	1,676	(429)	2,211
Strategic Programmes	4,182	2	(275)	3,909
Streetscene & Transportation	7,936	857	(1,424)	7,369
Central & Corporate Finance	997	825	(18,496)	(16,674)
Housing Revenue Account	(15,120)	412	(19,816)	(34,524)
Clwyd Theatr Cymru	0	219	(2)	217
<b>Cost of services</b>	<b>16,245</b>	<b>6,853</b>	<b>(51,560)</b>	<b>(28,462)</b>
Other Income and Expenditure from the EFA	(41,249)	9,963	26,846	(4,440)
<b>Differences between CF / HRA surplus / deficit and CI&amp;ES surplus / deficit</b>	<b>(25,004)</b>	<b>16,816</b>	<b>(24,714)</b>	<b>(32,902)</b>

Adjustments from Council Fund / HRA to arrive at CI&ES Amounts	2019/20			Total Adjustments
	Adjustments for Capital Purposes	Adjustments for Employee Benefit Purposes	Other Adjustments	
	£000	£000	£000	
Note	a	b	c	
Chief Executive's	0	60	0	60
Education & Youth	25,815	474	(996)	25,293
Governance	968	205	251	1,424
Housing & Assets	3,338	161	(10,425)	(6,926)
People & Resources	8	203	0	211
Planning, Environment & Economy	1,291	244	(836)	699
Social Services	711	1,005	(265)	1,451
Strategic Programmes	3,641	4	(307)	3,338
Streetscene & Transportation	6,835	475	(821)	6,489
Central & Corporate Finance	5,677	3,303	(19,475)	(10,495)
Housing Revenue Account	33,929	222	(22,498)	11,653
Clwyd Theatr Cymru	0	91	0	91
<b>Cost of services</b>	<b>82,213</b>	<b>6,447</b>	<b>(55,372)</b>	<b>33,288</b>
Other Income and Expenditure from the EFA	(28,675)	10,025	30,412	11,762
<b>Differences between CF / HRA surplus / deficit and CI&amp;ES surplus / deficit</b>	<b>53,538</b>	<b>16,472</b>	<b>(24,960)</b>	<b>45,050</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### **a. Adjustments for Capital Purposes**

This column adds in capital accounting adjustments that are not reported within a portfolio's final outturn but are required in the Comprehensive Income and Expenditure Statement by the Code of Practice and includes; depreciation, impairments, revaluation losses, amortisation, and revenue expenditure funded from capital under statute (REFCUS).

Net gains and losses on the disposal of non-current assets (included within other operating expenditure) and capital grants and contributions (included within taxation and non-specific grant income and expenditure) are reported in the Comprehensive Income and Expenditure Statement but not in the final outturn report and therefore are included within capital accounting adjustments.

### **b. Adjustments for Employee Benefit Purposes**

This column adds in accounting adjustments related to IAS 19 Employee Benefits that are not reported within a portfolio's final outturn but are required in the Comprehensive Income and Expenditure Statement by the Code of Practice and includes; pension adjustments – removing the employer pension contributions made to the pension funds during the year, and replacing with the current service and past service costs (being the calculated benefit earned during the year), and the movement on the accumulated absences provision (being the accounting cost of leave entitlements earned by employees but not taken before the year-end which is carried forward into the next financial year).

The administrative expenses and the net interest on the net defined benefit liability (included within other operating expenditure and financing and investment income and expenditure respectively) are reported in the Comprehensive Income and Expenditure Statement but not in the final outturn report and therefore are included within employee benefit accounting adjustments.

### **c. Other Adjustments**

This column contains all other accounting adjustments required in the Comprehensive Income and Expenditure Statement by the Code of Practice that are not reported within a portfolio's final outturn and includes; Capital grants received to fund REFCUS, removal of charges to revenue to fund capital schemes, removal of statutory provision for the financing of capital expenditure (Minimum Revenue Provision) and debt rescheduling.

In addition, the column also includes adjustments for transactions reported within a portfolio's final outturn required by the Code of Practice to be reported below the Cost of Services line within the Comprehensive Income and Expenditure Statement and includes; income and expenditure related to investment properties (included within financing and investment income and expenditure), interest payable and interest and investment income (included within financing and investment income and expenditure).

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 2. SEGMENTAL INCOME AND EXPENDITURE

Income and expenditure reported on a segmental basis included within the column 'Net Portfolio Final Outturn' in the Expenditure and Funding Analysis as required by the Code of Practice is shown below:

2020/21	CE	E&Y	Gov	H&A	P&R	PE&E	SS	SP	S&T	Central and Corporate Finance	Theatr Clwyd	HRA	Total
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Revenues from External Customers	(113)	(3,481)	(1,328)	(3,419)	(314)	(2,328)	(10,753)	(905)	(22,204)	(724)	(2,286)	(37,622)	(85,477)
Revenues from Transactions with other Operating Segments	0	(2,254)	(1,087)	(446)	(183)	(213)	(147)	0	(1,167)	0	(328)	0	(5,825)
Interest Revenues	0	0	0	0	0	0	0	0	0	(531)	0	0	(531)
Interest Expense	0	0	0	0	0	0	0	0	0	8,417	0	5,061	13,478

2019/20	CE	E&Y	Gov	H&A	P&R	PE&E	SS	SP	S&T	Central and Corporate Finance	Theatr Clwyd	HRA	Total
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Revenues from External Customers	(248)	(6,226)	(2,447)	(3,618)	(284)	(2,933)	(11,393)	(166)	(18,799)	(1,011)	(5,113)	(36,958)	(89,196)
Revenues from Transactions with other Operating Segments	0	(2,370)	(1,122)	(489)	(174)	(235)	(165)	0	(974)	0	(586)	0	(6,115)
Interest Revenues	0	0	0	0	0	0	0	0	0	(551)	0	0	(551)
Interest Expense	0	0	0	0	0	0	0	0	0	8,294	0	5,095	13,389

### 3. INCOME AND EXPENDITURE ANALYSED BY NATURE

Income and Expenditure reported within the Comprehensive Income and Expenditure Statement is analysed as follows:

Nature of Expenses	2020/21 £000	2019/20 £000
<b>Expenditure</b>		
Employee Benefit Expenses	199,842	195,847
Other Service Expenses	224,943	205,458
Depreciation, Amortisation & Impairment	17,231	83,608
Interest Payments	13,852	13,812
Precept and Levies	29,778	28,607
(Gain) or loss on disposal of non-current assets	(1,013)	(680)
(Gain) or loss on disposal of investment property	(189)	(196)
<b>Total Expenditure</b>	484,444	526,456
<b>Income</b>		
Fees, Charges and Other Service Income*	(83,361)	(85,089)
Grants and Contributions*	(301,991)	(247,946)
Interest and Investment Income	(4,485)	(3,431)
Income from Council Tax and Non-Domestic Rates	(145,709)	(142,592)
<b>Total Income</b>	(535,546)	(479,058)
<b>Surplus or Deficit on the Provision of Services</b>	(51,102)	47,398

\*2019/20 restated to include £1,303k in 'Grants and Contributions' as incorrectly classified as 'Fees, Charges and Other Service Income'



## NOTES TO THE CORE FINANCIAL STATEMENTS

### 4. OTHER OPERATING EXPENDITURE

	<b>2021</b>	<b>2020</b>
	<b>£000</b>	<b>£000</b>
Precept - Office of North Wales Police and Crime Commissioner	18,760	17,887
Other preceptors - Community Councils	3,050	2,930
Levy - North Wales Fire and Rescue Authority	7,968	7,790
Net gain on the disposal of non-current assets	(1,013)	(680)
Admin. expenses on the net defined benefit liability	728	676
	29,493	28,603

### 5. FINANCING AND INVESTMENT INCOME AND EXPENDITURE

An aggregate net financing and investment income and expenditure total of £20,686k (£21,477k in 2019/20), incorporates the investment losses and investment expenditure detailed below:

	<b>2021</b>	<b>2020</b>
	<b>£000</b>	<b>£000</b>
Interest payable and similar charges	13,852	13,812
Investment losses and investment expenditure	1,822	1,943
Net interest on the net defined benefit liability (see note 43)	9,235	9,349
Interest and investment income	(4,485)	(3,431)
Net gain on the disposal of investment properties	(189)	(196)
Movement in expected credit loss on financial assets*	451	0
	20,686	21,477

\* In 2019-20 the movement of £164k in expected credit loss on financial assets was charged to net cost of services, in line with IFRS9 is now charged to F&I I&E

### 6. LOCAL TAXATION AND NON-SPECIFIC GRANT INCOME

	<b>2021</b>	<b>2020</b>
	<b>£000</b>	<b>£000</b>
	<b>Note</b>	
Council tax income	(97,300)	(92,887)
Non-domestic rates	(48,407)	(49,704)
Non-ringfenced government grants	<b>18</b> (154,853)	(139,276)
Capital grants and contributions	<b>18</b> (40,046)	(27,801)
	(340,606)	(309,668)

#### Council Tax

All domestic properties are included in the Council Tax Valuation List which is issued and maintained by the Valuation Office Agency, part of HMRC. Each property is placed in one of nine property bands (Band A to Band I) depending on the open market valuation of the dwelling at 1<sup>st</sup> April 2003 (otherwise known as the valuation date). A tenth band (A-) is only available to those taxpayers who live in band 'A' properties and are entitled to a disabled banding reduction.

Council Tax is payable based on the valuation band into which a property has been placed by the Valuation Office Agency. Gross charges are calculated by dividing the total income requirements of the County Council, Police and Crime Commissioner for North Wales and Town/Community Councils by the council tax base.

## NOTES TO THE CORE FINANCIAL STATEMENTS

The tax base is the total of all the properties in each band expressed as Band 'D' equivalent numbers and adjusted for exemptions, discounts and disregards. Allowances are also made within the tax base for bad or doubtful debts. The tax base for 2020/21 was 64,554 band 'D' equivalent properties (64,317 in 2019/20).

The Flintshire County Council precept for a band 'D' property in 2020/21 was £1,341.51 (£1,280.68 in 2019/20). Council tax bills were based on the following multipliers for bands A- to I :

Band	A-	A	B	C	D	E	F	G	H	I
Multiplier	5/9	6/9	7/9	8/9	9/9	11/9	13/9	15/9	18/9	21/9
No. of equivalent Band 'D' dwellings	10.56	2,283.50	6,259.36	16,006.67	11,721.21	12,137.89	9,991.58	4,940.83	1,098.50	457.33

Other precepts added to 2020/21 Council Tax demand notices included the North Wales Police and Crime Commissioner precept in the sum of £18,760k (£17,887k in 2019/20) and 34 Town and Community Councils who collectively raised precepts totalling £3,050k (£2,930k in 2019/20).

### Analysis of the net proceeds from Council tax:

	2021 £000	2020 £000
Council tax collected	109,436	104,023
(Increase)/Decrease in bad debts provision	(226)	(25)
Council Tax Reduction Scheme	(11,569)	(10,707)
Amounts written off to provision	(341)	(404)
	97,300	92,887
Less - Payable to North Wales Police and Crime Commissioner	(18,760)	(17,887)
	78,540	75,000

### Non-Domestic Rates (NDR)

NDR is organised on a national basis. The government sets the multiplier which in 2020/21 was 53.5p for all properties (52.6p in 2019/20). The Council is responsible for collecting the rates in its area, which are paid into the NDR pool administered by the Welsh Government.

The Welsh Government distributes NDR pool receipts to local authorities on the basis of a fixed amount per head of population. 2020/21 NDR income paid into the pool was £62,075k after relief and provisions (£60,516k in 2019/20), based on a year end rateable value total of £145,865k (£145,838k in 2019/20).

### Analysis of the net proceeds from non-domestic rates:

	2021 £000	2020 £000
Non-domestic rates collected	45,567	60,254
Less - Paid into NDR pool	(62,075)	(60,516)
Less - Cost of collection	(346)	(345)
(Increase)/Decrease in bad debts provision	(38)	(85)
Relief Schemes	16,892	692
	0	0
Receipts from pool	48,407	49,704
	48,407	49,704

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 7. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Council to meet future capital and revenue expenditure. The debit adjustment for the year is £28,594k (£47,029k in 2019/20)

	Usable Reserves				Unusable Reserves
	Council Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Capital Grants Unapplied	
2020/21	£000	£000	£000	£000	£000
<b>Adjustments involving the Capital Adjustment Account:</b>					
<b>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement (CIES):</b>					
Charges for depreciation and impairment of non current assets	24,430	(15,141)	0	0	(9,289)
Revaluation losses on Property, Plant and Equipment	1,641	21	0	0	(1,662)
Movements in the market value of Investment Properties	(887)	0	0	0	887
Amortisation of intangible assets	7	0	0	0	(7)
Capital grants and contributions applied	0	0	0	(36,147)	36,147
Revenue expenditure funded from capital under statute	5,287	0	0	0	(5,287)
Soft Loan Accounting Adjustments	(53)	0	0	0	53
Amounts of non current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	1,017	0	0	0	(1,017)
<b>Inclusion of items not debited or credited to the CIES:</b>					
Statutory provision for the financing of capital investment	(4,369)	(2,691)	0	0	7,060
Capital expenditure charged against the Council Fund and HRA balances	(1,112)	(11,955)	0	0	13,067
<b>Adjustments involving the Capital Grants Unapplied Account:</b>					
Capital grants and contributions unapplied credited to CIES	(38,260)	(5,073)	0	43,333	0
<b>Adjustments involving the Capital Receipts Reserve:</b>					
Transfer of sale proceeds credited as part of the gain/loss on disposal to the CIES	(2,219)	0	2,358	0	(139)
Use of the Capital Receipts Reserve to finance new capital expenditure or repay debt	0	0	(5,235)	0	5,235
<b>Adjustments involving the Financial Instruments Adjustment Account:</b>					
Amount by which finance costs charged to the CIES are different from finance costs chargeable in the year in accordance with statutory requirements	(359)	0	0	0	359
<b>Adjustments involving the Pensions Reserve:</b>					
Reversal of items relating to retirement benefits debited or credited to the CIES	36,845	2,095	0	0	(38,940)
Employer's pensions contributions and direct payments to pensioners payable in the year	(22,954)	(1,222)	0	0	24,176
<b>Adjustment involving the Accumulated Absences Account:</b>					
Amount by which officer remuneration charged to the CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	1,949	100	0	0	(2,049)
<b>Adjustments involving the Deferred Capital Receipts Account:</b>					
Transfer from CIES to deferred Capital Receipts Reserve	0	0	0	0	0
<b>Adjustments between accounting basis &amp; funding basis under regulations</b>	<b>963</b>	<b>(33,866)</b>	<b>(2,877)</b>	<b>7,186</b>	<b>28,594</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

	Usable Reserves				Unusable Reserves
	Council Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Capital Grants Unapplied	
	£000	£000	£000	£000	£000
<b>2019/20</b>					
<b>Adjustments involving the Capital Adjustment Account:</b>					
<b>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement (CIES):</b>					
Charges for depreciation and impairment of non current assets	18,485	33,929	0	0	(52,414)
Revaluation losses on Property, Plant and Equipment	24,460	0	0	0	(24,460)
Movements in the market value of Investment Properties	727	0	0	0	(727)
Amortisation of intangible assets	15	0	0	0	(15)
Capital grants and contributions applied	0	0	0	(30,603)	30,603
Revenue expenditure funded from capital under statute	4,302	0	0	0	(4,302)
Soft Loan Accounting Adjustments	(50)	0	0	0	50
Amounts of non current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	1,629	0	0	0	(1,629)
<b>Inclusion of items not debited or credited to the CIES:</b>					
Statutory provision for the financing of capital investment	(3,962)	(2,624)	0	0	6,586
Capital expenditure charged against the Council Fund and HRA balances	(530)	(14,776)	0	0	15,306
<b>Adjustments involving the Capital Grants Unapplied Account:</b>					
Capital grants and contributions unapplied credited to CIES*	(26,120)	(5,060)	0	31,180	0
<b>Adjustments involving the Capital Receipts Reserve:</b>					
Transfer of sale proceeds credited as part of the gain/loss on disposal to the CIES	(2,505)	0	2,739	0	(234)
Use of the Capital Receipts Reserve to finance new capital expenditure	0	0	(317)	0	317
<b>Adjustments involving the Financial Instruments Adjustment Account:</b>					
Amount by which finance costs charged to the CIES are different from finance costs chargeable in the year in accordance with statutory requirements	(359)	(2)	0	0	361
<b>Adjustments involving the Pensions Reserve:</b>					
Reversal of items relating to retirement benefits debited or credited to the CIES**	40,211	2,153	0	0	(42,364)
Employer's pensions contributions and direct payments to pensioners payable in the year**	(25,038)	(1,367)	0	0	26,405
<b>Adjustment involving the Accumulated Absences Account:</b>					
Amount by which officer remuneration charged to the CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	510	2	0	0	(512)
<b>Adjustments involving the Deferred Capital Receipts Account:</b>					
Transfer from CIES to deferred Capital Receipts Reserve	0	0	0	0	0
<b>Adjustments between accounting basis &amp; funding basis under regulations</b>	<b>31,775</b>	<b>12,255</b>	<b>2,422</b>	<b>577</b>	<b>(47,029)</b>

\*Figures restated to allocate Major Repairs Allowance grant (£5,060k) to the Housing Revenue Account from the Council Fund

\*\*Figures restated due to being transposed in 2019/20 accounts.

## 8. PROPERTY, PLANT AND EQUIPMENT

Property, plant and equipment are made up of council dwellings, other land and buildings, vehicles, plant, furniture and equipment that are held, occupied, used or contracted to be used on behalf of the Council, or consumed in the direct delivery of services. Included are dwellings and other housing properties, office buildings, schools, libraries, sports centres and pools, residential homes/day centres, depots and workshops, cemetery buildings, off street car parks, vehicles, mechanical plant, fixtures and fittings and other equipment.

## NOTES TO THE CORE FINANCIAL STATEMENTS

Infrastructure assets are inalienable assets, expenditure on which is only recoverable by continued use of the asset created, i.e. there is no prospect of sale or alternative use. Included are highways, footpaths, bridges, water and drainage facilities and coastal defences.

Community assets are assets that the Council intends to hold in perpetuity, that have no determinable useful life and which may, in addition, have restrictions on their disposal. There is little prospect of sale and change of use. Included are parks and open spaces, recreation grounds, play areas and cemetery land.

### Potential impact of COVID-19 on the valuation of the Council's Assets

The outbreak of COVID-19 continues to have an impact on global financial markets.

Market activity is being impacted in many sectors. As at the valuation date, we consider that we can attach less weight to previous market evidence for comparison purposes, to inform opinions of value.

The Council's asset valuations are based on guidance from the RICS Red Book Global. Less certainty and a higher degree of caution should be attached to our valuation than would normally be the case. Given the unknown future impact that COVID-19 might have on the real estate market, the valuation of Council Assets will be kept under frequent review.

#### Movements 2020/21

	Council Dwellings & Garages	Other Land & Buildings	Vehicles, Plant, Furniture & Equipment	Surplus Assets	Infrastructure Assets	Community Assets	Assets under Construction	Total
	£000	£000	£000	£000	£000	£000	£000	£000
<b>Cost or Valuation</b>								
At 1st April, 2020	355,577	385,673	26,167	6,320	249,320	4,789	7,002	1,034,848
Additions and Acquisitions	15,868	6,987	7,621	0	6,865	113	17,547	55,001
Revaluation increases / (decreases) recognised in the Revaluation Reserve	0	3,304	0	138	0	0	0	3,442
Revaluation increases / (decreases) recognised in the Surplus/Deficit on the Provision of Services	(118,984)	(321)	0	(808)	0	0	0	(120,113)
Assets Derecognised	0	(1,086)	(2,257)	(389)	0	0	0	(3,732)
Reclassifications	0	(2,411)	242	2,022	0	0	0	(147)
Other movements in cost or valuation	1,792	37	1,367	0	0	0	(3,467)	(271)
At 31st March 2021	254,253	392,183	33,140	7,283	256,185	4,902	21,082	969,028
<b>Accumulated Depreciation and Impairment</b>								
As At 1st April, 2020	(156,255)	(48,398)	(14,043)	(283)	(92,299)	0	0	(311,278)
Depreciation charge	(5,073)	(12,585)	(3,195)	(48)	(6,392)	0	0	(27,293)
Depreciation written out to the Revaluation Reserve	0	4,174	0	54	0	0	0	4,228
Depreciation written out to the Surplus/Deficit on the Provision of Services	25,216	154	0	0	0	0	0	25,370
Impairments written out to the Revaluation Reserve	0	877	0	0	0	0	0	877
Impairments recognised in the Revaluation Reserve	0	(3,713)	0	(622)	0	0	0	(4,335)
Reversal of Impairments recognised in the Surplus/Deficit	15,047	771	0	0	0	0	0	15,818
Impairments written out to Surplus/Deficit on the Provision of Services	115,914	(114)	0	78	0	0	0	115,878
Impairments recognised in the Surplus/Deficit on the Provision of Services	(16,860)	(3,421)	0	(298)	0	0	0	(20,579)
Assets Derecognised	0	1,086	2,257	0	0	0	0	3,343
Assets reclassified (to)/from Held for Sale	0	226	0	(226)	0	0	0	0
At 31st March 2021	(22,011)	(60,943)	(14,981)	(1,345)	(98,691)	0	0	(197,971)
Balance Sheet at 31st March 2021	232,242	331,240	18,159	5,938	157,494	4,902	21,082	771,057
Balance Sheet at 1st April 2020	199,322	337,275	12,124	6,037	157,021	4,789	7,002	723,570
<b>Nature of Asset Holding</b>								
Owned	232,242	331,240	15,020	5,938	157,494	4,902	21,082	767,918
Finance Lease	0	0	3,139	0	0	0	0	3,139
At 31st March 2021	232,242	331,240	18,159	5,938	157,494	4,902	21,082	771,057

## NOTES TO THE CORE FINANCIAL STATEMENTS

### Movements 2019/20

	Council Dwellings & Garages	Other Land & Buildings	Vehicles, Plant, Furniture & Equipment	Surplus Assets	Infrastructure Assets	Community Assets	Assets under Construction	Total
	£000	£000	£000	£000	£000	£000	£000	£000
<b>Cost or Valuation</b>								
At 1st April, 2019	325,538	356,395	27,582	8,101	242,850	4,721	24,281	989,468
Additions and Acquisitions	27,824	13,431	1,450	0	6,470	68	6,568	55,811
Revaluation increases / (decreases) recognised in the Revaluation Reserve	0	19,354	0	(550)	0	0	0	18,804
Revaluation increases / (decreases) recognised in the Surplus/Deficit on the Provision of Services	0	(25,191)	0	(1)	0	0	0	(25,192)
Assets Derecognised	0	(402)	(2,865)	(930)	0	0	0	(4,197)
Reclassifications	0	454	0	(300)	0	0	0	154
Other movements in cost or valuation	2,215	21,632	0	0	0	0	(23,847)	0
At 31st March 2020	355,577	385,673	26,167	6,320	249,320	4,789	7,002	1,034,848
<b>Accumulated Depreciation and Impairment</b>								
As At 1st April, 2019	(122,367)	(41,018)	(13,626)	(1,019)	(86,068)	0	0	(264,098)
Depreciation charge	(5,060)	(12,831)	(3,282)	(72)	(6,231)	0	0	(27,476)
Depreciation written out to the Revaluation Reserve	0	3,505	0	13	0	0	0	3,518
Depreciation written out to the Surplus/Deficit on the Provision of Services	0	3,776	0	10	0	0	0	3,786
Impairments written out to the Revaluation Reserve	0	(54)	0	0	0	0	0	(54)
Impairments recognised in the Revaluation Reserve	0	(3,059)	0	0	0	0	0	(3,059)
Reversal of Impairments recognised in the Surplus/Deficit	0	3,319	0	0	0	0	0	3,319
Impairments written out to Surplus/Deficit on the Provision of Services	0	264	0	0	0	0	0	264
Impairments recognised in the Surplus/Deficit on the Provision of Services	(28,828)	(2,705)	0	0	0	0	0	(31,533)
Assets Derecognised	0	402	2,865	785	0	0	0	4,052
Assets reclassified (to)/from Held for Sale	0	3	0	0	0	0	0	3
At 31st March 2020	(156,255)	(48,398)	(14,043)	(283)	(92,299)	0	0	(311,278)
Balance Sheet at 31st March 2020	199,322	337,275	12,124	6,037	157,021	4,789	7,002	723,570
Balance Sheet at 1st April 2019	203,171	315,377	13,956	7,082	156,782	4,721	24,281	725,370
<b>Nature of Asset Holding</b>								
Owned	199,322	337,275	8,439	6,037	157,021	4,789	7,002	719,885
Finance Lease	0	0	3,685	0	0	0	0	3,685
At 31st March 2020	199,322	337,275	12,124	6,037	157,021	4,789	7,002	723,570

## NOTES TO THE CORE FINANCIAL STATEMENTS

### Fair Value Measurement of Surplus Assets

Details of the Council's surplus assets and information about the fair value hierarchy as at 31<sup>st</sup> March is as follows:

	Quoted prices in active markets for identical assets (Level 1) £000	Other significant observable inputs (Level 2) £000	Significant unobservable inputs (Level 3) £000	Fair Value as at 31 March £000
2020/21 Surplus Assets	0	2,701	3,237	<b>5,938</b>
2019/20 Surplus Assets	0	2,843	3,195	<b>6,038</b>

There were no transfers between different levels of the fair value hierarchy during the year and there has been no change in the valuation techniques used during the year for surplus assets.

In estimating the fair value of the Council's surplus assets, the highest and best use of the properties has been taken into account.

The Council is required to disclose where the highest and best use differs from current use. In line with their treatment as surplus assets, a number of these assets are currently vacant; in these cases the current use is not the highest and best use.

The Council's valuers, in using appropriate valuation techniques, have maximised the use of relevant known inputs and minimised the use of unobservable inputs.

The valuation techniques used to measure the fair value of surplus assets are the market approach and the income approach. The Council's valuers considered these bases to be appropriate because:

- (i) Market approach - use of prices and other relevant information and data generated by market transactions reflects the value of the asset payable by the market.
- (ii) Income approach – use of this approach reflects the market expectation of the future cash flows receivable from that asset.

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 9. INVESTMENT PROPERTIES AND AGRICULTURAL ESTATE

	2021 £000	2020 £000
<b>Cost or Valuation</b>		
At 1st April	24,979	27,075
Reclassifications	0	(139)
Additions	24	22
Revaluation increases/(decreases) to Surplus/Deficit	794	(700)
Other Adjustments	(584)	(1,279)
At 31st March	25,213	24,979
<b>Depreciation and Impairments</b>		
At 1st April	23	40
Reclassifications	0	3
Reversal of Impairments recognised in the Surplus/Deficit	(23)	0
Impairment / Depreciation	24	(20)
At 31st March	24	23
Balance Sheet at 31st March	25,189	24,956

#### Fair Value Measurement of Investment Property

Details of the Council's investment properties and information about the fair value hierarchy as at 31st March is as follows:

	Quoted prices in active markets for identical assets (Level 1) £000	Other significant observable inputs (Level 2) £000	Significant unobservable inputs (Level 3) £000	Fair Value as at 31 March £000
<b>2020/21</b>				
Commercial and Industrial Estates	0	0	11,653	<b>11,653</b>
Agricultural Estate - Farms	0	11,195	0	<b>11,195</b>
Agricultural Estate - Grazing Land	0	0	2,341	<b>2,341</b>
<b>Total</b>	<b>0</b>	<b>11,195</b>	<b>13,994</b>	<b>25,189</b>
<b>2019/20</b>				
Commercial and Industrial Estates	0	0	12,566	<b>12,566</b>
Agricultural Estate - Farms	0	11,000	0	<b>11,000</b>
Agricultural Estate - Grazing Land	143	0	1,247	<b>1,390</b>
<b>Total</b>	<b>143</b>	<b>11,000</b>	<b>13,813</b>	<b>24,956</b>

Transfers between different levels of the fair value hierarchy during the year have occurred due to comparable information being available this year for similar assets in active markets or prices for similar assets in markets which are not active.

In estimating the fair value of the Council's investment properties, the highest and best use of the properties is their current use.

The fair value of the Council's investment property is measured annually at each reporting date. In 2020/21 the Council's farms and smallholdings were valued by an external valuer, with the remainder of the valuations carried out by the Council's internal valuers.



## NOTES TO THE CORE FINANCIAL STATEMENTS

All valuations are carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institute of Chartered Surveyors. The Council's valuation team work closely with finance officers regarding all valuation matters.

### **Valuation Techniques used to Determine Level 2 and 3 Fair Values for Investment Properties**

#### Significant Observable Inputs – Level 2

The Council's farms and smallholdings were valued by an external independent valuer in accordance with IFRS 13 Fair Value requirements, using the market approach for such assets but reflecting the specific circumstances of each asset e.g. vacant or subject to an existing tenancy. The valuation hierarchy Level 2 was considered appropriate given details of the market comparators were provided as part of the valuation report. The valuation techniques also considered highest and best use reflecting what is physically possible or legally permissible.

#### Significant Unobservable Inputs – Level 3

The valuation techniques used to measure the fair value of the grazing and bare land are the market approach and the income approach. The Council's valuers considered these bases to be appropriate because:

- (i) Market approach – use of prices and other relevant information and data generated by market transactions reflects the value of the asset payable by the market.
- (ii) Income approach – use of this approach reflects the market expectation of the future cash flows receivable from that asset.

The Council's valuers, in using appropriate valuation techniques in the circumstances and where sufficient data is available, have maximized the use of relevant known inputs and minimized the use of unobservable inputs. The grazing and bare land valuation techniques reflected Level 3 input due to the lack of market data obtainable by the Council's valuers.

The valuation techniques used to measure the fair value of the commercial and industrial estates are the income approach (for assets) and the market approach (for vacant land). The Council's valuers considered these bases to be appropriate because:-

- (i) Income approach – use of this approach reflects the market expectation of the future cash flows receivable from that asset.
- (ii) Market approach - use of prices and other relevant information and data generated by market transactions reflects the value of the asset payable by the market.

However, predominately the approach to valuing the commercial and industrial units was done using the Council's own existing information and data reflecting such factors as rent growth, occupancy levels, bad debt levels, and costs for repair and maintenance obligations. Therefore, the Council's commercial and industrial unit's valuation hierarchy is Level 3 as the valuation approach uses unobservable inputs and that this is done on the same basis when valuing the asset as would be used by market participants.

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 10. ASSETS HELD FOR SALE

	Council Dwellings & Garages £000	Other Property, Plant & Equipment £000	Investment Properties £000	Total £000
<b>At 1st April 2020</b>	0	376	550	926
Additions	0	0	0	0
Assets newly classified as held for sale	0	147	0	147
Assets declassified as held for sale	0	(43)	0	(43)
Net Reclassifications	0	104	0	104
Impairments	0	0	0	0
Revaluation gains	0	0	0	0
Revaluation losses	0	(9)	0	(9)
Net Revaluations	0	(9)	0	(9)
Assets sold	0	0	0	0
<b>At 31st March 2021</b>	<b>0</b>	<b>471</b>	<b>550</b>	<b>1,021</b>

	Council Dwellings & Garages £000	Other Property, Plant & Equipment £000	Investment Properties £000	Total £000
<b>At 1st April 2019</b>	0	528	585	1,113
Additions	0	0	0	0
Assets newly classified as held for sale	0	0	430	430
Assets declassified as held for sale	0	0	(445)	(445)
Net Reclassifications	0	0	(15)	(15)
Impairments	0	0	0	0
Revaluation gains	0	53	0	53
Revaluation losses	0	0	(20)	(20)
Net Revaluations	0	53	(20)	33
Assets sold	0	(205)	0	(205)
<b>At 31st March 2020</b>	<b>0</b>	<b>376</b>	<b>550</b>	<b>926</b>

### Fair Value Measurement of Assets Held for Sale

Details of the Council's assets held for sale and information about the fair value hierarchy as at 31 March is as follows:

	Quoted prices in active markets for identical assets (Level 1) £000	Other significant observable inputs (Level 2) £000	Significant unobservable inputs (Level 3) £000	Fair Value as at 31 March £000
2020/21 Assets Held for Sale	0	65	956	1,021
2019/20 Assets Held for Sale	43	65	818	926

There were no transfers between different levels of the fair value hierarchy during the year and there has been no change in the valuation techniques used during the year for Assets Held for Sale.

## NOTES TO THE CORE FINANCIAL STATEMENTS

In estimating the fair value of the Council's assets held for sale, the highest and best use of the properties has been taken into account.

The Council is required to disclose where the highest and best use differs from current use. A number of assets held for sale are currently vacant pending disposal; in these cases the current use is not the highest and best use.

### Significant Unobservable Inputs – Level 3

The valuation techniques used to measure the fair value of assets held for sale are the market approach and income approach. The Council's valuers considered these bases to be appropriate because:

(i) Market approach - use of prices and other relevant information and data generated by market transactions reflects the value of the asset payable by the market.

(ii) Income approach – use of this approach reflects the market expectation of the future cash flows receivable from that asset.

The Council's valuers, in using appropriate valuation techniques have maximised the use of relevant known inputs and minimised the use of unobservable inputs.

## 11. LONG TERM INVESTMENTS

Long term investments are carried in the balance sheet at amortised cost:

	<b>2021</b>	<b>2020</b>
	<b>£000</b>	<b>£000</b>
Banks / Building Society Deposits	0	0
North East Wales Homes	3,592	2,628
Total	<u>3,592</u>	<u>2,628</u>

## 12. LONG TERM DEBTORS

	<b>2021</b>	<b>2020</b>
	<b>£000</b>	<b>£000</b>
Renewal and improvement loans	1,803	1,986
First time buyer loans	100	100
Affordable housing deposits	98	98
Private street works	47	46
Loan to NEW Homes	9,768	6,819
General Long Term Debtors	0	16
Total	<u>11,816</u>	<u>9,065</u>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 13. SHORT TERM DEBTORS

	<b>2021</b>	<b>2020</b>
	<b>£000</b>	<b>£000</b>
Housing Rents	1,987	1,918
Council Tax	4,867	3,265
Grants	29,832	16,729
Benefit Overpayments	2,074	2,219
Taxation	6,055	2,894
NNDR	4,367	5,844
Lending	126	1,026
Payments in advance	6,876	4,825
North Wales Economic Ambition Board	2,095	0
Other	12,736	16,029
NHS - Test, Trace, Protect	2,529	0
NHS	3,611	2,938
	77,155	57,687
Allowance for impairment losses and expected credit losses	(3,398)	(2,647)
Total	73,757	55,040

The Council adopted IFRS 9 Financial Instruments accounting standard with effect from 1<sup>st</sup> April 2018 and adopted the expected credit loss model it prescribed. This is to calculate the risk that future cash flows may not take place as the counterparty could default on their obligations. This methodology is explained within the Council's Accounting Policies. The Council's existing process for calculating impairment losses on trade debtors, lease receivables and contract assets was in line with the new method of collective assessment and therefore there has been no change in methodology in calculating impairments of financial assets.

In compliance with the Council's financial management framework, the Council continues to make an impairment allowance outside the scope of the expected credit loss model for non-exchange transactions such as Council Tax debtors, and debtors with government.

Analysis of age of Council Tax debt:

	<b>2021</b>	<b>2020</b>
	<b>£000</b>	<b>£000</b>
0-1 years	2,977	1,937
1-2 years	1,038	610
2-3 years	384	286
3-4 years	188	162
4-5 years	104	99
5+ years	176	171
Total	4,867	3,265

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 14. SHORT TERM INVESTMENTS

The balance sheet total is recorded net of those sums invested for 3 months or less (including overnight/call account monies) which are treated as cash.

	<b>2021</b>	<b>2020</b>
	<b>£000</b>	<b>£000</b>
Investments (3 months – 365 days)	10,000	0
Accrued interest	0	0
<b>Total</b>	<b>10,000</b>	<b>0</b>

### 15. CASH AND CASH EQUIVALENTS

	<b>2021</b>		<b>2020</b>	
	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
<b>Current Assets</b>				
Temporary investments (call accounts)		26,300		0
Cash and cash equivalents	15,610		31,718	
Cash overdrawn	(4,827)		(2,591)	
		10,783		29,127
<b>Total</b>		<b>37,083</b>		<b>29,127</b>

### 16. BORROWING REPAYABLE ON DEMAND OR WITHIN 12 MONTHS

	<b>2021</b>	<b>2020</b>
	<b>£000</b>	<b>£000</b>
Accrued interest on long term external borrowing	2,875	2,855
Loans maturing	3,090	10,000
Annuity/EIP loan repayments	1,501	1,198
Energy Efficiency Loans (from Salix Finance Ltd.)	492	492
Short term external borrowing	58,000	53,000
Accrued interest on short term external borrowing	2	48
<b>Total</b>	<b>65,960</b>	<b>67,593</b>

### 17. CREDITORS

	<b>2021</b>	<b>2020</b>
	<b>£000</b>	<b>£000</b>
<b>Short Term</b>		
Rents received in advance	447	337
Council Tax received in advance and accounts in credit	1,415	1,292
Deposits	353	335
Receipts in advance	6,623	4,224
Receipts in advance - Bus Emergency Scheme	4,175	0
Employee Related	5,134	6,120
Other	23,565	19,425
<b>Total</b>	<b>41,712</b>	<b>31,733</b>
<b>Long Term</b>		
Deposits	412	413
Receipts in advance	622	489
Other	0	150
<b>Total</b>	<b>1,034</b>	<b>1,052</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 18. GRANT INCOME

The Council credited the following grants and contributions to the Comprehensive Income and Expenditure Statement:

	<b>2021</b>	<b>2020</b>
	<b>£000</b>	<b>£000</b>
<b>Credited to Taxation and Non Specific Grant Income</b>		
Revenue Support Grant	150,979	139,276
Digital Transformation Grant	1,182	0
Funding for impact on planned efficiencies	1,182	0
Funding for Council Tax collection shortfall	1,052	0
Funding for impact of increased uptake of Council Tax Reduction Scheme	458	0
Total Non Ringfenced Government Grants	154,853	139,276
Welsh Government (WG):		
Major Repairs Allowance	5,073	5,060
General Capital Grant	4,083	3,875
21st Century Schools	2,836	2,000
Local Transport Fund	8,616	1,537
Integrated Care Fund	2,253	2,045
School Improvement Grant	2,527	2,185
Infant Class Size	12	1,160
Innovative Housing Programme-SHARP	16	1,190
Innovative Housing Programme -Marleyfield	0	2,022
Hwb in Schools ICT Infrastructure Grant	1,323	1,367
Circular Economy Fund	2,878	0
Active Travel Fund	2,090	0
Other WG Grants	5,176	2,669
Arts Council Wales*	1,932	880
Other Capital Grants and Contributions	1,231	1,810
Total Capital Grants and Contributions	40,046	27,800
<b>Total</b>	<b>194,899</b>	<b>167,076</b>

\*2020 Included in 'Other Capital Grants and Contributions'

#### Credited to Services

WG

Housing Support Grant	5,951	5,920
Post 16	4,725	4,620
Education Improvement Grant	6,221	5,796
Children & Communities Grant	5,496	5,284
Pupil Deprivation	4,423	3,748
Concessionary Fares	1,681	1,712
Integrated Care Fund	3,868	4,008
Teachers Pension Grant	0	1,975
LA Education Grant	5,813	2,406
NWRWTP	5,620	1,588
Social Services Workforce & Sustainability*	1,733	1,303
COVID-19 Hardship Funding	14,747	0
Bus Emergency Scheme	1,449	0
Other**	11,431	6,770
Department of Work and Pensions	28,402	29,721
Arts Council Wales	2,426	1,909
Other Grants and Contributions	3,108	4,111
<b>Total</b>	<b>107,094</b>	<b>80,871</b>

\*Excluded from grant income note in 2020 in error.

\*\*249k in 2020 separately disclosed as Childcare Offer Grant

## NOTES TO THE CORE FINANCIAL STATEMENTS

### Grants and Contributions Received in Advance

The Council has received a number of grants and contributions that have yet to be recognised as income as they have conditions attached to them. The funding will be returned to the grantor if the conditions are not met. The balances at the year end are as follows:

	2021 £000	2020 £000
<b>Short Term</b>		
Revenue Grants	1,340	441
Capital Grants - North Wales Economic Ambition Board	2,000	0
Capital Contributions	347	369
Revenue Contributions	196	270
Total	<b>3,883</b>	<b>1,080</b>
<b>Long Term</b>		
Revenue Contributions	392	298
Capital Contributions	419	441
Total	<b>811</b>	<b>739</b>

### 19. PROVISIONS

The amounts recognised as provisions are the best estimates of expenditure required to settle present obligations.

	2021 £000	Additions £000	Expenditure Incurred £000	Amounts Reversed £000	Unwinding Discounting £000	2020 £000
<b>Current Liabilities</b>						
Aftercare of former landfill sites	65	0	15	0	0	50
Employee Termination Benefits	77	77	0	0	0	0
Employee Claims	0	0	(42)	(28)	0	70
Financial Assessment	750	750	0	0	0	0
<b>Total</b>	<b>892</b>	<b>827</b>	<b>(27)</b>	<b>(28)</b>	<b>0</b>	<b>120</b>
<b>Non-Current Liabilities</b>						
Aftercare of former landfill sites	966	0	(38)	0	19	985
Remediation works at former landfill sites	0	0	0	(5)	0	5
<b>Total</b>	<b>966</b>	<b>0</b>	<b>(38)</b>	<b>(5)</b>	<b>19</b>	<b>990</b>

- The aftercare of former landfill sites provides for the environmental aftercare costs for the former waste disposal sites at Standard and Brookhill, Buckley, split across a current liability and a non-current liability. The projected costs are embodied in performance deeds with Natural Resources Wales (formerly the Environment Agency). These deeds form the basis of the Council's legal obligation to make financial provision for aftercare for 60 years from the date the landfill site was closed. The provision is revised by way of indexation each year in line with RPI, and reviewed for adequacy. The provision matches the legal obligation contained in the performance deeds.
- The Council was sufficiently committed with some proposals at the balance sheet date to warrant the creation of a provision in 2020/21 for the termination benefits of employees leaving the Council's employment in 2021/22.

## NOTES TO THE CORE FINANCIAL STATEMENTS

- The employee claims provision will fund the estimated costs of employee claims against the Council.
- Following a review of our Financial Assessment policy, the Council will reimburse non-residential care service users for the partial cost of charges for services dating back to 2016.
- In accordance with the requirements of Part 2A of the Environmental Protection Act 1990 and the Council's Contaminated Land Inspection Strategy, sites across the County will be considered with the condition of each assessed as necessary in due course. The Council has set aside a provision to fund its liabilities for any remediation works deemed necessary on a best estimate basis at the balance sheet date.

### Accumulated Absences

An additional provision on the balance sheet is the provision for accumulated absences of £5,226k (£3,178k in 2019/20). Short-term accumulating compensated absences refer to benefits that employees receive as part of their contract of employment, entitlement to which is built up as they provide services to the Authority. The most significant benefit covered by this heading is annual leave entitlement which employees build up as they work. The Code requires that the cost of providing holidays and similar benefits are recognised when employees render service that increases their entitlement to future compensated absences. As a result, the Authority is required to accrue for any annual leave earned but not taken at 31<sup>st</sup> March each year. The Government has issued regulations that mean local authorities are only required to fund annual leave entitlement and similar benefits when they are used, rather than when employees earn the benefits. Amounts are transferred to the accumulated absences account until the benefits are used.

## 20. LONG TERM BORROWING

Analysis	Interest Rates		2021	2020
	Minimum %	Maximum %	£000	£000
<b>By Loan Type (Fixed Rate)</b>				
Salix Finance (Energy Efficiency)		Interest Free	3,330	3,822
Government (PWLb)	1.16	9.50	260,332	255,965
Other financial institutions	4.48	4.58	18,950	18,950
Welsh Government		Interest Free	1,322	860
Total			<u>283,934</u>	<u>279,597</u>
<b>By Maturity</b>				
Between 1 and 2 years			4,398	4,783
Between 2 and 5 years			15,157	13,940
Between 5 and 10 years			27,929	24,939
More than 10 years			236,450	235,935
Total			<u>283,934</u>	<u>279,597</u>

## 21. USABLE RESERVES

The Council maintains a number of reserves on the Balance Sheet. Some are held for statutory reasons, some are needed to comply with proper accounting practice and others have been set up voluntarily to earmark resources for future spending plans. Movements in the Council's usable reserves are detailed in the Movement in Reserves Statement and in Note 7.

### Council Fund

The Council Fund balance of £14,061k represents the value of unearmarked reserves available to the Council (£11,025k in 2019/20).



## NOTES TO THE CORE FINANCIAL STATEMENTS

### Housing Revenue Account

The housing revenue account reserve cumulative balance of £6,908k (£2,889k in 2019/20) includes the 2020/21 HRA surplus of £4,019k (£668k (surplus) in 2019/20), as detailed on page 73.

### Capital Receipts Reserve

The capital receipts reserve contains receipts from the sale of assets which have yet to be used to finance capital or to repay debt.

### Capital Grants Unapplied

Capital grants unapplied are amounts received but not yet applied to finance capital expenditure.

### Earmarked Reserves

Total earmarked reserves of £24,438k (£13,293k in 2019/20) include:

- Service balances – represents service departments carrying forward unspent funding for use in the subsequent financial year and other relevant specific income / underspends one-off in nature that extend over more than one year for a specific purpose.
- School balances – this sum represents the element of balances released under the delegation of budgets to schools which remained unspent at the end of the financial year.
- Single status / equal pay – accumulated reserve to fund further one-off workforce costs along with the final phases of pay protection arising from implementation of the single status agreement.
- Investment in Organisational change – accumulated reserve to fund the costs of remodeling services and 'Invest to Save' type projects.
- Benefits Equalisation – this reserve was introduced to mitigate against the potential volatility in Housing Benefit Subsidy.
- County Elections – reserve to fund the costs of future elections.
- Local Development Plan – funding for costs associated with finalising, and then implementing, the Local Development Plan.
- Waste Disposal – reserve used predominantly to fund Flintshire County Council's contribution to the North Wales Residual Waste Treatment Partnership.
- Design Fees - reserve created to mitigate a loss of income from the Capital Programme
- Winter Maintenance – reserve set up as a contingency in the event of severe weather conditions.
- Car Parking - apportionment of car park income ringfenced for works/improvements at Mold town centre as agreed with Mold Town Council.
- Insurance Reserves – various Insurance related reserves, including the Council's internal insurance fund, to meet the costs of self-insurance as not all risks are externally insured.
- Flintshire Trainees – reserve to fund the Flintshire Trainee programme.
- Rent Income Shortfall – reserve created to mitigate loss of income from industrial property rent.
- Customer Service Strategy – to enable the roll out of the Customer Services Strategy. This will include improvements to Connect Centres, improving self-service facilities and investment in new software.
- Capita One – a regional IT system holding management information for schools hosted by Flintshire. Any funds held at the end of the financial year in excess of costs incurred will be spent on delivering the service in future years.
- Supervision Fees – this reserve is used for work carried out by the Development Control Team in supervising works on housing developments in connection with the adoption of roads and/or other related work deemed necessary.

## NOTES TO THE CORE FINANCIAL STATEMENTS

- Transportation Review – to fund a review of the way transport services are delivered.
- LMS Curriculum – funding is used for transitional costs relating to school modernisation for schools.
- Organisational Change/ADM – to support initial set up costs and financial technical support for contingency against any financial issues arising as a result of implementing different service delivery methods.
- Employment Claims – to fund the estimated costs of employee claims against the Council.
- Community Benefit Fund - North Wales Residual Waste Treatment Project (NWRWTP) - Contributions from NWRWTP Partnership and Wheelabrator Technologies Inc to fund environmentally beneficial projects in the locality of Flintshire. In the interim it is being utilised as a 'Community Recovery Fund' to help local communities in the Deeside area from the impacts of the Covid-19 pandemic.
- Warm Homes Admin Fee Income – reserve to support and resource the demand for the services of the Warm Homes Energy Team in their work to deliver energy efficiency improvements to those in fuel poverty.
- North Wales Economic Ambition Board (NWEAB) - FCC's share of NWEAB joint committee reserves held by Gwynedd CC.
- Grants & Contributions – various grants and contributions from external providers that must be spent in accordance with restrictions on use.

Movement between earmarked reserves is summarised in the following table:

	Balance at 31 March 2019	Transfers Out 2019/20	Transfers In 2019/20	Balance at 31 March 2020	Transfers Out 2020/21	Transfers In 2020/21	Balance at 31 March 2021
	£000	£000	£000	£000	£000	£000	£000
Service balances	855	(227)	1,201	1,829	(657)	2,968	4,140
School balances	1,335	(5,886)	4,663	112	(4,836)	11,626	6,902
Single status/equal pay	1,184	(63)	0	1,121	(78)	0	1,043
Investment in Organisational Change	1,039	(345)	1,000	1,694	(229)	0	1,465
Benefits equalisation	318	(185)	0	133	(133)	0	0
County elections	205	(13)	20	212	(10)	34	236
Local Development Plan (LDP)	180	0	0	180	0	62	242
Waste disposal	83	0	0	83	(63)	4	24
Enterprise Centres	53	(46)	0	7	(7)	0	0
Design fees	200	0	0	200	(30)	0	170
Winter maintenance	250	0	0	250	0	0	250
Car Parking	47	(16)	14	45	0	0	45
Insurance Reserves	2,113	(761)	851	2,203	(874)	895	2,224
Cash Receipting Review	1	0	2	3	0	1	4
Flintshire Trainees	541	(17)	0	524	(15)	104	613
Rent Income Shortfall	70	(39)	0	31	0	0	31
Customer Service Strategy	33	(11)	0	22	0	0	22
Capita One	19	0	0	19	0	0	19
Supervision Fees	49	0	0	49	0	0	49
Transportation Review	84	(84)	0	0	0	0	0
LMS Curriculum	383	(541)	579	421	(435)	441	427
Organisational Change/ADM	100	(104)	37	33	0	0	33
Employment Claims	150	(42)	0	108	(11)	28	125
Carbon Reduction	43	(17)	0	26	(26)	0	0
Property Claims	45	(9)	0	36	(36)	0	0
Community Benefit Fund NWRWTP	0	0	65	65	(65)	230	230
Warm Homes Admin Fee Income	0	0	0	0	(25)	347	322
NWEAB	0	0	0	0	0	92	92
Grants & Contributions	3,934	(1,504)	1,457	3,887	(1,120)	2,963	5,730
<b>Total</b>	<b>13,314</b>	<b>(9,910)</b>	<b>9,889</b>	<b>13,293</b>	<b>(8,650)</b>	<b>19,795</b>	<b>24,438</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 22. UNUSABLE RESERVES

The balances on unusable reserves are as follows:

	2021	2020
Reserves	£000	£000
Revaluation reserve	117,058	118,668
Capital adjustment account	343,777	292,977
Financial instruments adjustment account	(5,371)	(5,730)
Pensions reserve	(430,543)	(399,288)
Deferred Capital Receipt	98	98
Accumulated absences account	(5,226)	(3,178)
<b>Total Unusable Reserves</b>	<u>19,793</u>	<u>3,547</u>

The details of movements on unusable reserves are as follows:

#### Revaluation Reserve

The revaluation reserve contains the gains made by the Council arising from increases in the value of its property, plant and equipment. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation, or
- disposed of and the gains are realised.

The revaluation reserve records unrealised revaluation gains arising since 1st April 2007, the date that the Reserve was created. The reserve is matched by non-current assets within the balance sheet - the resources are not available for financing purposes.

	2021		2020	
	£000	£000	£000	£000
Balance at 1st April		118,668		105,289
Upward revaluation of assets		8,751		26,120
Downward revaluation of assets and impairment losses not charged to the surplus/deficit on the provision of services	<u>(4,609)</u>		<u>(6,788)</u>	
Surplus or deficit on revaluation of non-current assets not posted to the surplus/deficit on the provision of services		4,142		19,332
Difference between fair value depreciation and historical cost depreciation	(5,578)		(5,625)	
Accumulated gains on assets sold or scrapped	<u>(174)</u>		<u>(328)</u>	
Amount written off to the capital adjustment account		(5,752)		(5,953)
Balance at 31st March		<u>117,058</u>		<u>118,668</u>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### Pensions Reserve

The pensions reserve is an adjustment account that absorbs the timing differences arising from different arrangements for post employment benefits and for funding benefits in accordance with statutory provisions.

The Council accounts for post employment benefits in the Comprehensive Income and Expenditure Statement - the benefits are earned by employees accruing years of service. The liabilities recognised in the accounts are updated to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs.

Statutory arrangements require those benefits earned to be financed as and when the Council makes the employer's contributions to the pension fund, or eventually pays any pensions for which it has direct responsibility. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Council has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

	<b>2021</b>	<b>2020</b>
	<b>£000</b>	<b>£000</b>
Balance at 1st April	(399,288)	(407,745)
Return on plan assets	124,337	(42,133)
Actuarial gains and (losses)	(140,826)	66,548
Net charges to surplus / deficit on provision of services	(38,940)	(42,363)
Employers' contributions payable to the scheme	24,174	26,405
Balance at 31st March	(430,543)	(399,288)

### Financial Instruments Adjustment Account

The financial instruments adjustment account (FIAA) provides a balancing mechanism between the different rates at which gains and losses (such as premiums on the early payment of debt) are recognised under the Code and are required by statute to be met from the Council fund. Again, the reserve is matched by borrowings and investments within the balance sheet, and the resources are not available for financing purposes.

	<b>2021</b>		<b>2020</b>	
	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
Balance at 1st April		(5,730)		(6,091)
Premiums incurred in the year and charged to the comprehensive income and expenditure statement	0		0	
Proportion of premiums incurred in previous financial years to be charged against the Council Fund balance in accordance with statutory requirements	359		361	
Amount by which finance costs charged to the Comprehensive income and expenditure statement are different from finance costs chargeable in the year in accordance with statutory requirements		359		361
Balance at 31st March		(5,371)		(5,730)

## NOTES TO THE CORE FINANCIAL STATEMENTS

### Capital Adjustment Account

The capital adjustment account absorbs the timing difference arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under the statutory provisions. The account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the revaluation reserves to convert fair value figures to a historical cost basis). The account is credited with the amounts set aside by the Council as finance for the costs of acquisition, construction and enhancement.

The account contains accumulated gains and losses on investment properties and revaluation gains accumulated on property, plant and equipment before 1 April 2007, the date that the revaluation reserve was created to hold such gains.

Note 7 provides details of the source of all the transactions posted to the account, apart from those involving the revaluation reserve.

	2021		2020	
	£000	£000	£000	£000
Balance at 1st April		292,977		317,944
Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income & Expenditure Statement				
- Charges for depreciation and impairment of non-current assets		(9,290)		(52,415)
- Revaluation losses on PP&E		(1,662)		(24,460)
- Amortisation of intangible assets		(7)		(15)
- Revenue expenditure funded from capital under statute		(5,286)		(4,302)
- Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income & Expenditure Statement		(1,017)		(1,629)
- Movements in the market value of investment properties debited or credited to the Comprehensive Income & Expenditure Statement		887		(727)
- Soft Loan Accounting Adjustments		53		50
		(16,322)		(83,498)
Adjusting amounts written out of the revaluation reserve		5,753		5,954
Net written out amount of the cost of non-current assets consumed in the year		(10,569)		(77,544)
Capital financing applied in the year:				
- Use of the capital receipts reserve to finance capital expenditure		5,126		317
- Use of the capital receipts reserve to repay debt		109		0
- Capital grants and contributions credited to the Comprehensive Income & Expenditure statement that have been applied to capital financing		36,147		30,603
- Statutory provision for the financing of capital investment charged against the Council Fund and HRA balances		7,060		6,585
- Capital expenditure charged against the council fund and HRA balances		13,067		15,306
Long term debtors adjustments - Loan Repayments		(140)		(234)
		61,369		52,577
Balance at 31st March		343,777		292,977

## NOTES TO THE CORE FINANCIAL STATEMENTS

### Deferred Capital Receipts

Deferred capital receipts are loans that the Council has made to individuals on the affordable homes register. The loan is the individual's deposit to assist in the purchase of an affordable home in the county. The loan is repayable on the earlier of, when the house is sold or 25 years. The reserve holds the recognised future receipt.

	2021	2020
	£000	£000
Affordable homes deposits	98	98
	98	98

### Accumulated Absences Account

The accumulated absences account absorbs the differences that would otherwise arise on the Council Fund balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31<sup>st</sup> March. Statutory arrangements require that the impact on the Council Fund balance is neutralised by transfer to or from the account.

	2021		2020	
	£000	£000	£000	£000
Balance at 1st April		(3,178)		(2,666)
Settlement or cancellation of accrual made at the end of the preceding year	3,178		2,666	
Amounts accrued at the end of the current year	(5,226)		(3,178)	
Amount by which officer remuneration charged to the comprehensive income and expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements		(2,049)		(512)
Balance at 31st March		(5,226)		(3,178)

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 23. CASH FLOW STATEMENT - OPERATING ACTIVITIES

The net cash flows from operating activities of £28,779k inflow (£4,281k outflow in 2019/20) include the following interest elements:

	2021 £000	2020 £000
Interest received	406	428
Interest paid	(13,859)	(16,939)

### 24. CASH FLOW STATEMENT - INVESTING ACTIVITIES

	2021 £000	2020 £000
Purchase of property, plant & equipment, investment property and intangible assets	(54,754)	(55,833)
Purchase of short term and long term investments	(10,000)	0
Other payments for investing activities	(3,029)	(1,949)
Proceeds from the sale of property, plant & equipment, investment property and intangible assets	2,225	2,514
Proceeds from short term and long term investments	0	0
Other receipts from investing activities	42,558	31,412
<b>Net cash flows from investing activities</b>	<b>(23,000)</b>	<b>(23,856)</b>

### 25. CASH FLOW STATEMENT - FINANCING ACTIVITIES

	2021 £000	2020 £000
Cash receipts of short term and long term borrowing	67,420	72,449
Other receipts from financing activities	0	0
Cash payments for the reduction of the outstanding liability relating to finance leases	(553)	(555)
Repayment of short term and long term borrowing	(64,690)	(44,965)
Other payments for financing activities	0	0
<b>Net cash flows from financing activities</b>	<b>2,177</b>	<b>26,930</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 26. OFFICERS' REMUNERATION

#### Senior Employee Emoluments

The Accounts and Audit (Wales) Regulations 2014 requires disclosure (in £5,000 bandings) of the number of employees whose remuneration - all sums paid to or receivable by the employee including payments on termination of employment, expense allowances chargeable to tax, and the money value of benefits - exceeded £60,000. The band values do not include employer pension contributions. Columns for schools include all maintained schools including Voluntary Aided and Foundation Schools.

Remuneration Band	2021		2020	
	Non-Schools	Schools	Non-Schools	Schools
	No.	No.	No.	No.
£60,000 - £64,999	8	23	1	25
£65,000 - £69,999	3	24	7	14
£70,000 - £74,999	3	6	0	4
£75,000 - £79,999	1	5	0	8
£80,000 - £84,999	0	6	0	4
£85,000 - £89,999	0	4	0	0
£90,000 - £94,999	0	0	0	1
£95,000 - £99,999	0	0	0	0
£100,000 - £104,999	0	0	0	0
£105,000 - £109,999	0	0	0	0
£110,000 - £114,999	0	0	0	1
£115,000 - £119,999	0	1	0	0
	15	69	8	57

Some posts occupied are paid in accordance with nationally agreed Soulbury terms and conditions. Governing Bodies have some discretion in setting the salaries of Head Teachers, within the parameters of the School Teacher's pay and conditions 2015.

The Accounts and Audit (Wales) Regulations 2014 also requires disclosure of the individual remuneration details for senior employees by post where the salary is between £60,000 and £150,000 and by name where the salary exceeds £150,000. Senior employees for the purpose of the disclosure are the Chief Executive, Chief Officers, Statutory Officers and persons for whom the Chief Executive is directly responsible.

The salaries of the Chief Executive and the Chief Officer team have been set by full Council in accordance with the Council's Pay Policy Statement (available on the Council's website). There has been no variation to pay rates during the year other than inflationary increases for implementation of nationally agreed annual pay awards to reflect the increased cost of living. No bonuses, taxable expense allowances, compensation payments or other taxable benefits were received by Chief Officers.



## NOTES TO THE CORE FINANCIAL STATEMENTS

Post Title	Note	2020/21		2019/20	
		Remuneration £	Employer's Pension Contributions £	Remuneration £	Employer's Pension Contributions £
Chief Executive	1, 2 & 3	144,585	34,122	141,750	39,123
Chief Officer Governance	1 & 2	102,181	24,115	99,469	27,453
Chief Officer Education & Youth		98,997	23,363	92,017	25,397
Chief Officer Social Services	4	106,497	25,133	96,348	26,592
Chief Officer Planning, Environment & Economy		98,997	23,363	96,348	26,592
Chief Officer Streetscene & Transportation		98,997	23,363	96,348	26,592
Chief Officer Housing & Assets		98,997	23,363	96,348	26,592
Corporate Finance Manager (Section 151 Officer)		75,350	17,783	70,724	19,520
Senior Manager (HR & OD)		75,149	17,735	67,119	18,525
		899,750	212,340	856,471	236,386

**Note 1 :** Remuneration does not include any amounts received for Returning Officer and Deputy Returning Officer roles at elections (costs for national, regional, local elections and referenda reimbursed by respective Government based on a nationally set payment formula).

**Note 2 :** Remuneration includes amounts received for Clerk (£5,306) and Deputy Clerk (£3,184) roles to the North Wales Fire and Rescue Authority, an arrangement under a service contract which has been in place for a number of year (costs reimbursed). 2019/20 figures restated to include amounts received for Clerk (£5,202) and Deputy Clerk (£3,121) roles.

**Note 3 :** The Chief Executive, voluntarily waived his entitlement to a pay award in 2019 and has elected to receive only 2% of the 2.75% nationally agreed pay award for 2020 based on the budget provision the Council has made.

**Note 4 :** Remuneration includes an honoraria payment (£7,500) for a time-limited support role acting as Statutory Director of Social Services for Wrexham County Borough Council in response to a statutory inspection (costs reimbursed).

The Accounts and Audit (Wales) Regulations 2014 also require disclosure of the ratio of remuneration between the Chief Executive and the median full time equivalent earner (£20,092); for 20/21 this was 1:6.93 (for 2019/20 this was 1:6.98).

### Exit Packages

The Council is required to disclose (in £20k bandings up to £100k with £50k bandings thereafter) the number of exit packages agreed and the cost of the packages to the Council in the financial year. Exit costs arising in 2020/21 which the Council is committed to incurring at the 31<sup>st</sup> March 2021, but paid after this date, are also included in the disclosure. Information is included for all maintained schools including Voluntary Aided and Foundation Schools.

The totals disclosed are made up of payments made to the individual and any payments made by the Council to the pension fund when an employee retires early without actuarial reduction in pension in accordance with the Council's Discretionary Compensation Policy.

Exit Package Cost Band	Compulsory Redundancies		Other Departures Agreed		Total Exit Packages by Cost Band		Total Exit Packages in Each Band	
	2020/21 No.	2019/20 No.	2020/21 No.	2019/20 No.	2020/21 No.	2019/20 No.	2020/21 £	2019/20 £
£0 - £20,000	13	13	3	2	16	15	87,852	105,993
£20,001 - £40,000	3	2	1	1	4	3	94,853	89,922
£40,001 - £60,000	1	2	1	0	2	2	112,204	110,579
£60,001 - £80,000	1	2	0	0	1	2	76,535	139,573
£80,001 - £100,000	0	0	1	0	1	0	84,876	0
	18	19	6	3	24	22	456,320	446,067

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 27. MEMBERS' ALLOWANCES

Allowances totaling £1,435k were paid directly to members of the Council, and on their behalf in 2020/21 (£1,470k in 2019/20). Further information is available on the Council's website

	2021	2020
	£000	£000
Salaries	1,418	1,431
Members' expenses	17	39
	<u>1,435</u>	<u>1,470</u>

Expenses include costs of travel, subsistence, telephones and refreshments.

### 28. RELATED PARTIES

The Council is required to disclose material transactions with related parties - bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have the ability to limit another party's ability to bargain freely with the Council.

#### Welsh and Central Government

Welsh Government exerts significant influence through legislation and grant funding – it is responsible for providing the statutory framework within which the Council operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Council has with other parties such as council tax bills and housing benefits. Grants received from Welsh and other Government departments are set out in notes 6 and 18.

#### Members

Members of the Council have direct control over the Council's financial and operating policies. The total of Members Allowances paid in 2020/21 is shown in note 27.

The Council appoints Members to some external charitable and voluntary bodies, or Members have disclosed a link to organisations, public bodies and authorities. The total transactions with bodies under this heading during 2020/21 are as follows:

• Payments	£7,949k	(£7,612k in 2019/20)
• Receipts	£39k	(£18k in 2019/20)
• Amounts owed by the Council	£112k	(£50k in 2019/20)
• Amounts owed to the Council	£120k	(£148k in 2019/20)

2020/21 transactions greater than £100k are shown below:

- An Elected Member declared an interest in Wales and West Housing Association to which the Council paid £1.7m (£1.8m in 2019/20).
- An Elected Member declared an interest in Clwyd Alyn Housing Association / Pennaf to which the Council paid £4.2m (£4.3m in 2019/20).
- An Elected Member declared an interest in the Domestic Abuse Safety Unit to which the Council paid £260k (£242k in 2019/20).
- Two Elected Members declared an interest in the Citizens Advice Bureau (CAB) to which the Council paid £372k (£366k in 2019/20).

## NOTES TO THE CORE FINANCIAL STATEMENTS

- Two Elected Members declared an interest in Welsh Border Community Transport (WBCT) to which the Council paid £169k (£218k in 2019/20).
- Two Elected Members declared an interest in Care and Repair to which the Council paid £230k (£435k in 2019/20)
- An Elected Member declared an interest in Flintshire Local Voluntary Council (FLVC) to which the Council paid £308k (£131k in 2019/20).
- An Elected Member declared an interest in the Flintshire District Scouts Association to which the Council paid £253k (£0k in 2019/20).

Members have declared an interest or relationship in companies or businesses which may have had dealings with the Council. The total payments made to companies under this heading during 2020/21 and amounts outstanding at 31<sup>st</sup> March are as follows:

• Payments	£658k	(£276k in 2019/20)
• Receipts	£7k	(£17k in 2019/20)
• Amounts owed by the Council	£14k	(£0k in 2019/20)
• Amounts owed to the Council	£1k	(£1k in 2019/20)

2020/21 transactions greater than £100k are shown below:

- An Elected Member declared ownership of a bus and coach company to which the Council paid £109k (£106k in 2019/20).
- An Elected Member declared an interest in a design and print company to which the Council paid £117k (£120k in 2019/20).

The personal interests of all Members are recorded in the Public Register of Members' Interests, in accordance with the law and the Council's Code of Conduct. The register is available on the Council's website.

### Officers

Senior Officers have declared, as required and where appropriate, an interest or relationship in companies, voluntary, charitable, or public bodies which receive payments from the Council. The total transactions with such bodies during 2020/21 are as follows:

• Payments	£335k	(£374k in 2019/20)
• Amounts owed to the Council	£0k	(£8k in 2019/20)

2020/21 transactions greater than £100k are shown below:

- A senior officer declared an interest as they are married to a board member of Audit Wales, the Council's external auditor, to whom the Council paid £335k (£374k in 2019/20).

All declarations by Senior Officers are supported by entries in the register of interests for Senior Officers, which enables the Council to take appropriate steps to manage the interests.

### Community Asset Transfer (CAT)

A number of Members and Senior Officers have an interest in local community groups involved in the Council's CAT scheme. The scheme involves leasehold transfer (at nominal value) of specific Council assets to organisations with a social purpose who plan to use the assets for the benefit of the local community. The assets have remained on the Council's Balance Sheet and have a combined net book value of £9,461k (£9,255k in 2019/20).

## NOTES TO THE CORE FINANCIAL STATEMENTS

In some circumstances the Council has, or plans to, issue capital grants for any necessary capital works. Transactions with these groups during 2020/21 are:

• Grants awarded	£328k	(£206k in 2019/20)
• Grants paid in advance	£0k	(£203k in 2019/20)
• Payments	£399k	(£47k in 2019/20)
• Amounts owed by the Council	£140k	(£11k in 2019/20)
• Receipts	£104k	(£4k in 2019/20)
• Amounts owed to the Council	£13k	(£3k in 2019/20)

A loan of £100k was granted and then repaid during the year for cashflow purposes to one community group.

2020/21 transactions greater than £100k are shown below:

- A senior officer declared an interest as they are married to a director of Cambrian Aquatics to which the Council paid £114k grant (£81k in 2019/20), £14k other payments (£22k in 2019/20) and owed £88k (£0k in 2019/20).

### Associated Companies

The Council has three wholly owned subsidiaries, North East Wales Homes Ltd, Newydd Catering and Cleaning Ltd, and Theatr Clwyd Productions Ltd. These are companies limited by shares and are included in the Council's group accounting boundary. North East Wales Homes has a loan facility with the Council, and as at 31st March 2021 this amounted to £13,249k (£10,328k at 31st March 2020).

Other transactions with associated companies during 2020/21 are:

• Payments	£7,979k	(£9,354k in 2019/20)
• Receipts	£2,326k	(£1,586k in 2019/20)
• Amounts owed by the Council	£302k	(£153k in 2019/20)
• Amounts owed to the Council	£279k	(£483k in 2019/20)

### Other Public Bodies

#### Clwyd Pension Fund

The Council is the administering authority for the Clwyd Pension Fund. Details of transactions with the Clwyd Pension Fund can be found within the Clwyd Pension Fund accounts which are available at [www.clwydpensionfund.org.uk](http://www.clwydpensionfund.org.uk)

#### Teachers Pensions Agency

The pension costs charged are the contribution rate set by the Department for Education on the basis of a notional fund. Teacher's pension details are set out in note 43.

#### North Wales Police and Crime Commissioner and North Wales Fire Authority

Police and Crime Commissioners and Fire and Rescue Authorities set their own charges to council tax payers which are then included in the council tax bill – these charges are known as the precept. Total precepts paid to the Office of the North Wales Police and Crime Commissioner amounted to £18,760k (£17,887k in 2019/20). Other transactions with North Wales Police and Crime Commissioner during 2020/21 are:

• Payments	£24k	(£23k in 2019/20)
• Receipts	£239k	(£230k in 2019/20)
• Amounts owed to the Council	£4k	(£17k in 2019/20)

Total levies paid to the North Wales Fire and Rescue Authority amounted to £7,968k (£7,790k in 2019/20).

Other transactions with North Wales Fire Authority during 2020/21 are:

• Payments	£14k	(£136k in 2019/20)
• Receipts	£24k	(£29k in 2019/20)

## NOTES TO THE CORE FINANCIAL STATEMENTS

### Community / Town Councils

Total precepts including cemetery precepts paid to the 34 Community/Town councils amounted to £3,059k (£2,939k in 2019/20). Other transactions with Community Councils during 2020/21 are:

• Payments	£57k	(£76k in 2019/20)
• Receipts	£387k	(£440k in 2019/20)
• Amounts owed by the Council	£13k	(£11k in 2019/20)
• Amounts owed to the Council	£100k	(£126k in 2019/20)

Transactions with the following bodies during 2020/21 were as follows:

#### Betsi Cadwaladr University Local Health Board (related healthcare activities):

• Payments	£1,247k	(£912k in 2019/20)
• Receipts	£9,561k	(£6,660k in 2019/20)
• Amounts owed by the Council	£1,625k	(£1,366k in 2019/20)
• Amounts owed to the Council	£7,310k	(£5,592k in 2019/20)

#### Welsh Joint Education Committee:

• Payments	£403k	(£152k in 2019/20)
• Amounts owed by the Council	£9k	(£5k in 2019/20)

#### Welsh Local Government Association:

• Payments	£102k	(£100k in 2019/20)
• Receipts	£145k	(£147k in 2019/20)
• Amounts owed to the Council	£452k	(£15k in 2019/20)

## 29. AUDIT FEES

Total audit and inspection fees due during the year amounted to £335k (£340k in 2019/20). External audit services were provided by Audit Wales.

	2021	2020
	£000	£000
Fees for the Statement of Accounts	197	197
Fees for the Local Government Measure	100	100
Fees for grants	38	43
	335	340

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 30. NATIONAL HEALTH SERVICES (WALES) ACT 2006

The Council has an agreement with Wrexham County Borough Council and the Betsi Cadwaladr University Health Board, pursuant to Section 33 of the National Health Service (Wales) Act 2006, for the provision of an integrated community equipment service under a pooled fund arrangement. The service is provided through staff of Flintshire County Council (as host partner) from Unit 3, Hawarden Industrial Park, Hawarden.

Partnership	2021 £000	2020 £000
Gross expenditure	1,075	1,209
Gross income	(1,166)	(1,230)
(Surplus) / deficit for year	(91)	(21)

#### Contribution to Budget

Flintshire County Council	302	300
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Unit 3, which is situated within Flintshire, is jointly owned by Flintshire County Council (50.25%) and Wrexham County Borough Council (49.75%), and has been valued at £1,139k; the premises are included in Flintshire County Council's balance sheet (as host partner):-

	Gross £000	Net £000	%
Flintshire County Council	572	563	50.25
Wrexham County Borough Council	567	558	49.75
	1,139	1,121	100.00

### 31. POOLED BUDGETS FOR HEALTH AND SOCIAL CARE

Under regulation 19(1) of the Partnership Arrangements (Wales) Regulations 2015, a pooled budget arrangement has been agreed between North Wales local authorities and the Betsi Cadwaladr University Health Board in relation to the provision of care home accommodation for older people. The arrangement came into effect on 1<sup>st</sup> April 2019. Denbighshire County Council is acting as host authority during the initial term of the agreement (2019/20 to 2021/22). The transactions for Flintshire County Council only, £9,397k (£6,870k 2019/20), are included in the Social Services line of the Comprehensive Income and Expenditure Statement.

Income and expenditure for these pooled budget arrangements are as follows; the contributions for Q4 are included for information only and have not been accrued in each partners' accounts. As per the Partnership Agreement, these payments will be made in arrears during 2021/22.

	2021 £000	2020 £000
<b>Care Homes for Older People</b>		
<b>Expenditure</b>		
Care Home costs	93,035	93,903
<b>Total Expenditure</b>	<b>93,035</b>	<b>93,903</b>
<b>Funding</b>		
Denbighshire County Council	(8,626)	(9,041)
Conwy County Borough Council	(13,106)	(13,417)
Flintshire County Council	(9,397)	(8,916)
Wrexham County Borough Council	(12,203)	(11,059)
Gwynedd Council	(8,641)	(7,839)
Isle of Anglesey County Council	(5,049)	(5,075)
Betsi Cadwaladr University Health Board	(36,013)	(38,556)
<b>Total Funding</b>	<b>(93,035)</b>	<b>(93,903)</b>
<b>(Surplus) / Deficit transferred to Reserve</b>	0	0

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 32. AGENCY SERVICES

Flintshire County Council is one of eight partners within the North and Mid Wales Trunk Road Agency (NMWTRA), the other partners being Anglesey, Conwy, Denbighshire, Gwynedd, Wrexham, Powys and Ceredigion Councils. The Streetscene & Transportation Portfolio within Flintshire County Council undertakes trunk road work on behalf of NMWTRA for the Welsh Government. Reimbursement for work carried out under the Trunk Road Agency Agreement amounted to £3,895k (£3,530k in 2019/20).

Welsh Government has provided funding to Welsh Councils to provide recyclable loans under the Houses into Homes Schemes for the repair of properties which have been long term vacant, with the aim of bringing them back into use. They are treated as agency arrangements in the Council's Statement of Accounts. The first tranche of funding was given in perpetuity to the Council. The Council issued no further loans during the year (£40k in 2019/20) with £18k being repaid.

Welsh Government has also provided funding relating to Home Improvement and Empty Properties Loans for works in making residential properties safe, warm and/or secure, with the funding to be returned in between 10 and 14 years' time. £372k has been granted in loans in year (£489k in 2019/20) with £220k being repaid.

Welsh Government have also provided additional funding to support town centre regeneration in Flintshire. This funding is to be returned in 15 years' time. No loans have been issued in year.

Flintshire County Council acts as an agent on behalf of Welsh Government in receiving and distributing various grants for the North Wales region. Bus Services Support Grant is used to support bus and community transport services in the region. The total received in 2020/21 was £6,314k, of which £604k was Flintshire's share and is included in Flintshire's accounts (£6,526k in 2019/20, £605k in Flintshire's accounts). The Childcare Offer Grant is used to provide free childcare for working parents of 3-4 year olds. The total received in 2020/21 was £6,813k (£8,432k in 2019/20). The Coronavirus Childcare Assistance Scheme is used to provide pre-school childcare support for critical workers and vulnerable children during the COVID-19 pandemic. The total received in 2020/21 was £2,268k (£0k in 2019/20). Flintshire administers these grants on behalf of Flintshire, Wrexham and Denbighshire. £303k was received by Flintshire in the form of an admin grant for running these services and is included in Flintshire's accounts (£248k in 2019/20).

Flintshire County Council acts as agents on behalf of water companies collecting water and sewerage charges from tenants living in Council owned dwellings. In 2020/21 £2,949k was collected (£3,510k 2019/20). The Council also acts as agents in arranging and collecting household contents insurance for tenants' belongings on their behalf if they wish. In 2020/21 £70k was collected (£78k in 2019/20). The Council also collects heating charges from tenants living in Council owned communal buildings, and in 2020/21 £136k was collected (£158k in 2019/20).

In 2020/21 Flintshire County Council acted as agent on behalf of Welsh Government for a number of COVID-19 grants. These are summarised in the following table:

## NOTES TO THE CORE FINANCIAL STATEMENTS

Grant title	Description	Funding received	Admin fee received
Financial Recognition of Social Care Worker Scheme	£500 payment to care workers employed in an eligible role between 15 March and 31 May 2020	£1,850k	£443
Funding to support care homes with enhanced testing	Funding to care homes to support physical adaptations and staff time required for enhanced COVID testing	£81k	n/a
Statutory Sick Pay (SSP) enhancement scheme	Top-up of SSP to full pay for care workers when they can't work due to COVID-19	£141k	n/a
Self-Isolation Support Payment Scheme	£500 payment to individuals who are self-isolating as a result of exposure / potential exposure to COVID	£245k	£36k
Flooding events hardship payments	£500 / £1,000 payment to households affected by flooding to their internal principle living space	£44k	n/a
Business Support Grants - various	Grants to support businesses during lockdown closures – amount based on rateable value	£53,260k	£537k
Business Support Business Start Up Grant	Grants of up to £2,500 for newly created businesses	£233k	n/a
Business Support Cultural Recovery Fund – Freelancer Support	£2,500 grants available to support freelancers in the cultural sector affected by COVID-19	£380k	n/a
Income loss	Income loss claimed on behalf of Cambrian Aquatics, Aura Leisure & Libraries, NEWydd Catering & Cleaning and Holywell Leisure Centre	£1,644k	n/a

Of the £53,260k funding received for the Business Support Grants, £186k was unspent in 2020/21. Of the £380k funding received for the Freelancer Support Grant, £2k was unspent in 2020/21. These amounts have been carried forward in the Council's accounts as receipts in advance.

The Council also granted 100% NDR rate relief to businesses in the retail, leisure and hospitality sectors. This rate relief was funded by Welsh Government and the Council's receipt from the NDR pool was not impacted. The Council's total receipt from the NDR pool was £48,407k, of which £16,892k was funding to reimburse the Council for this rate relief. The Council also received £19k from Welsh Government for administering this relief.

The Council also acted as agent on behalf of the North Wales region for the following grants. The portion of each grant relating to Flintshire County Council and included in the Council's Comprehensive Income and Expenditure Statement (CI&ES) is also shown. Of the £10,893k funding received for the Bus Emergency Scheme, £4,175k was unspent in 2020/21 and has been carried forward in the Council's Balance Sheet as a receipt in advance. Similarly, £489k of the Test, Trace, Protect funding was unspent at 31 March 2021 and has been carried forward in the Council's Balance Sheet as a receipt in advance.

Grant title	Description	Funding received	FCC share	Admin fee received
Bus Emergency Scheme	To keep local bus operators afloat by lost revenue due to the pandemic	£10,893k	£1,528k	£25k
Test, Trace, Protect	Ensure people can be tested quickly and tracing of recent contact of anyone who tests positive.	£3,630k	£945k	£115k



## NOTES TO THE CORE FINANCIAL STATEMENT

### 33. OTHER FUNDS ADMINISTERED BY THE COUNCIL

The Council administers a trust fund on behalf of Optec D.D. (UK) Limited. The fund provides financial support to the youth exchange scheme between Flintshire County Council and Murata and Kuga Cho in Japan. The fund balance at 31<sup>st</sup> March 2021 was £16k (£13k in 2019/20) and is not included in the balance sheet.

In the Social Services portfolio the Social Services for Adults Section maintain individual bank accounts for service users living in the community who are unable to manage their own financial affairs; individual members of the Deputyship team are approved to act as corporate appointee with the Department for Work and Pensions for each service user. The total amount held by the Council at 31<sup>st</sup> March 2021 was £5,336k in 356 separate accounts (£5,126k in 368 accounts in 2019/20).

### 34. CONTINGENT LIABILITIES

In accordance with the provisions of Part 2A of the Environmental Protection Act 1990 and the Council's Contaminated Land Inspection Strategy, sites within the county will be considered and the condition of each assessed in due course. The assessments may conclude that liability for carrying out some or all of any necessary remediation works will be the Council's responsibility.

The Council recognises that any future payments made by Municipal Mutual Insurance (MMI) will be made at the reduced rate of 75% and has created an earmarked reserve to fund the 25% that the Council in any future claim settled will need to fund. The projection of future claims is uncertain because of the latent nature of many of the claims that MMI is still receiving. The levy is subject to review at least once every 12 months by the scheme administrator.

Flintshire is the legislative successor body in respect of all abuse claims relating to the former Clwyd County Council. A number of claims continue to be brought by former children in care or accessing youth services. In some cases the Council's insurers were not on cover and so the Council may need to fund any such claim that is successful.

A small number of former employees are claiming against the Council in employment tribunals which will be heard in the next financial year. Based on the outcomes of the cases the Council could have to pay all, some or none of the claims.

The Council has set up various alternative service delivery models which has involved the transfer of Council employees to the new service providers. The Council has given pension guarantees to Newydd Catering and Cleaning Ltd, Aura Leisure and Libraries Ltd and Holywell Leisure Centre. These guarantees mean that if these bodies are unable to meet their pension obligations at a future point in time then the Council will assume responsibility for them.

A small number of Council tenants are claiming against the Council for housing disrepair. Based on the outcome of the cases the Council could have to pay all, some or none of the claims.

At any point in time the Council and its insurers will be responding to a number of insurance claims. The Council may have to pay all, some or none of these claims. The Council has an earmarked reserve set aside to fund these costs as they fall due for payment.

### 35. CONTINGENT ASSETS

Section 106 of the Town and Country Planning Act 1990 allows legal agreements as part of planning approval that commits the developer to undertake works or in-kind contributions towards a variety of infrastructure or services. An affordable housing scheme called 'Shared Equity' is one such commitment, the developer makes a number of properties available for purchase by those on the affordable housing register at 70% of the market value. The remaining 30% share in the properties is transferred to the Council in the form of a legal charge against the property. At any point in the future the homeowner can redeem the Council's 30% share, or sell the property. The first call is a sale to others on the affordable housing register. If after a set period the property does not sell it can be sold on the open market. It is probable that the Council will benefit in the form of capital receipts in the future from these agreements, however the receipt must be used for the provision of affordable housing.

## NOTES TO THE CORE FINANCIAL STATEMENT

### 36. CRITICAL JUDGEMENTS AND ASSUMPTIONS MADE

In preparing the Statement of Accounts, the Council has had to make judgements, estimates and assumptions for certain items that affect the application of its policies and reported levels of assets, liabilities, income and expenses. The estimates and associated assumptions have been based on historical experience, current trends and other relevant factors that are considered to be reasonable and are used to inform the basis for judgements about the carrying values of assets and liabilities, where these are not readily available from other sources. However, because these cannot be determined with certainty, actual results could be materially different from those assumptions and estimates made.

The significant accounting estimates within the Statement of Accounts relate to non-current assets and the impairment of financial assets. Estimates and underlying assumptions are regularly reviewed. Changes in accounting estimates are adjustments of the carrying amount of an asset or a liability, or the amount of the periodic consumption of an asset, that results from the assessment of the present status of, and expected future benefits and obligations associated with assets and liabilities. Changes to accounting estimates are recognised in the period in which the estimate is revised if the revision affects only that period or in the period of the revision and future periods if the revision affects both current and future periods.

The critical accounting judgements made by the Council which have a significant effect on the financial statements are:

- Future Levels of Government Funding and Levels of Reserves – The future levels of funding for local authorities has a high degree of uncertainty and in particular, the receipt of specific revenue and capital grants. Debtor accruals made in the 2020/21 accounts are higher than in an ordinary year, based on specific in year grants, and assumptions have been made that these will be paid. The Council has set aside amounts in provisions, working balances and reserves which it believes are appropriate based on local circumstances including its overall budget size, risks, robustness of budget estimates, major initiatives being undertaken, budget assumptions, other earmarked reserves and provisions and the Council's track record in financial management.
- Provisions – The Council is required to exercise judgement in assessing whether a potential liability should be accounted for as a provision or contingent liability. In calculating the level of provisions the Council also exercises judgement; they are measured at the Council's best estimate of the costs required to settle the obligation at the Balance Sheet date.
- Investment Properties – The Council classifies investment properties in accordance with the requirements of the Code of Practice, that being assets are held solely for rental income or capital appreciation. Assessment of such properties involves exercising judgement, which could be subject to a difference in interpretation.
- Asset Valuations – The Council values its Housing Stock by estimating the 'Existing Use Value – Social Housing'. The valuation methodology applied is the Adjusted Vacant Possession Value (known as the Beacon Approach). There is currently no guidance in Wales that specifically defines the components within the methodology, some of which rely on professional judgments particular to local circumstances.

The approach seeks to obtain a value for the asset, based on the Fair Value (market value) assuming 'vacant possession' of the asset which is then adjusted to reflect the asset's use for social housing with a sitting tenant. The underlying principles of this approach are:

- A representative asset is normally used as the basis for valuing a set of similar assets.
- The asset's Fair Value (market value) is determined from sales evidence relating to comparable properties. This provides a 'vacant possession' value.
- The market value is adjusted by a factor to reflect the difference between private sector rents / yields and social housing rents / yields. This is intended to reflect the differential cash flows that would arise between the two types of landlord given that there is a sitting tenant in the property and that any development value is to be ignored as continuation of the existing use is assumed.

## NOTES TO THE CORE FINANCIAL STATEMENTS

- Accounting for arrangements containing a lease (embedded leases) – During 2016/17 the Council entered into an arrangement where supply and maintenance of all vehicles, along with fleet management, would be undertaken by Essential Fleet Services (EFS). The Council has reviewed the appropriate accounting guidance, sought professional advice, and concluded that this arrangement contains embedded operating leases.
- Community Asset Transfers (CATs) - involve leasehold transfer (at nominal value) of specific Council assets to organisations with a social purpose who plan to use the assets for the benefit of the local community. The lease agreements have been considered; whilst operational risk and reward transfers to the community group, the Council's view is that the risk and reward of ownership remains with the Council and therefore the value of the assets have remained on the Council's Balance Sheet.
- Leisure and Libraries Property Leases - involve leasehold transfer of specific Council assets to a charitable, not-for-profit, organisation which is responsible for managing the majority of leisure centres and libraries previously operated directly by the Council. The lease agreements have been considered; whilst operational risk and reward transfers to the charitable organisation, the Council's view is that the risk and reward of ownership remains with the Council and therefore the value of the assets have remained on the Council's Balance Sheet. The classification of the assets have also remained consistent with prior years' treatment. They are recognised as operational Property, Plant and Equipment, which aligns with the classification most suitable to the use of the assets when compared to other definitions of assets such as surplus or investment assets.

The key sources of estimation uncertainty identified by the Council which have a significant effect on the financial statements are:

- Retirement Benefit Obligations – The Council recognises and discloses its retirement benefit obligation in accordance with the measurement and presentational requirements of IAS 19 “Employee Benefits”. The estimation of the net pension liability depends on a number of complex judgements and estimates relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of actuaries is engaged to provide the Council with expert advice about the assumptions to be applied. Changes in these assumptions can have a significant effect on the value of the Council's retirement benefit obligation. Further detail assessing the sensitivities of estimates can be found in Note 43.
- Impairment of Financial Assets – The Council provides for the impairment of its receivables based on the age, type and recoverability of each debt. A reasonable estimate of impairment for doubtful debts and expected credit losses is provided for within the Council's accounts at the Balance Sheet date, however in the current economic climate it is not certain that such an allowance would be sufficient.
- Property, Plant and Equipment – Assets are depreciated over their useful life and reflect such matters as the level of repairs and maintenance that will be incurred in relation to individual types of asset, cost of replacement and assuming prudent maintenance, an estimate of the unexpired useful life of the asset.
- Valuation techniques are used to determine the fair value of surplus assets, assets held for sale and investment properties. This involves developing estimates and assumptions consistent with how market participants would value such assets. As far as possible, assumptions are based on observable data. If observable data is not available the best information available is used. Thus, estimated fair values may vary from actual prices that would be achieved in an arm's length transaction at the reporting date.
- COVID-19 and Britain leaving the European Union - There continues to be high levels of uncertainty about the medium term implications of the COVID-19 pandemic and Britain's exit from the European Union. Both have potential to affect asset valuations and the pension liability on the Council's Balance Sheet. Currently there is not sufficient information to indicate that the assets of the Council might be impaired or that the discount rate used to calculate the pension liability might need amending. This will be regularly reviewed.

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 37. PROVISION FOR REPAYMENT OF EXTERNAL LOANS

Section 22 of the Local Authorities (Capital Finance and Accounting) (Wales) (Amendment) Regulations 2008 requires the Council to set aside a minimum revenue provision (MRP) in respect of the financing of capital expenditure incurred in that year or in any financial year prior to that year. The amounts set aside in 2020/21 were as follows:-

	2021 £000	2020 £000
Council Fund	4,369	3,962
Housing Revenue Account	2,691	2,624
Set aside from Capital Receipts	109	81
	7,169	6,667

The presentation of the note has been amended to reflect amounts set aside from capital receipts to repay debt in accordance with the Council's MRP policy with the prior year comparator being restated.

### 38. CAPITAL EXPENDITURE AND CAPITAL FINANCING

The total amount of capital expenditure incurred in the year is shown in the following table (including the value of assets acquired under finance leases), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Council, the expenditure results in an increase in the capital financing requirement, a measure of the capital expenditure incurred historically by the Council that has yet to be financed.

	2021 £000	2020 £000
<b>Capital Investment</b>		
Property, plant and equipment	55,025	55,832
Intangible assets	0	0
REFCUS	7,891	7,181
	62,916	63,013
<b>Sources of Finance</b>		
Capital receipts	(5,126)	(236)
Capital grants and contributions	(36,147)	(30,603)
Capital reserves / CERA	(13,068)	(15,306)
	(54,341)	(46,145)
<b>Increase/(decrease) in capital financing requirement</b>	<b>8,575</b>	<b>16,868</b>
Increase in supported borrowing	4,073	4,094
Increase in other (unsupported) borrowing	4,502	12,774
	8,575	16,868

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 39. FUTURE CAPITAL COMMITMENTS

As at 31<sup>st</sup> March 2021, the Council has entered into a number of contracts for the construction or enhancement of Property, Plant and Equipment in 2021/22 and future years. The major commitments, in excess of £1m, are shown below:

Contract Details	Contract Sum £000	Payments to 31/03/21 £000	Balance Outstanding £000
<b>Council Fund</b>			
Solar PV at Flint and Connah's Quay	3,169	2,057	1,112
Hope Castell Alun High School Development	7,042	3,898	3,144
Queensferry Learning Campus Development	9,534	2,570	6,964
Ysgol Glanrafon, Mold - Extension and Re-model	4,255	697	3,558
Provision of Early Years Childcare Facilities	7,118	460	6,658
B5129 - Shotton Bus Lanes Scheme	2,409	15	2,394
<b>Total</b>	<b><u>33,527</u></b>	<b><u>9,697</u></b>	<b><u>23,830</u></b>

Further to the commitments listed in the table above, the Council has the strategic aim of meeting the Welsh Government target for all social housing to be brought up to the Welsh Housing Quality Standard (WHQS) by 2022. The Council's in-year programmed WHQS work schemes in line with the Housing Asset Management Strategy have been tendered and have agreed price schedules with contractors. The Council is under no commitment to refurbish any number of houses contractually.

### 40. LEASING

#### Lessee Rentals

#### Finance Leases

The Council has acquired a number of items of vehicles, plant and equipment under finance leases. The assets acquired under these leases are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

Asset Classification	2021 £000	2020 £000
Vehicles, plant and equipment	<u>3,139</u>	<u>3,685</u>

The Council is committed to making minimum payments under these leases comprising settlement of the long-term liability for the interest in the property, plant and equipment acquired by the Council, and finance costs that will be payable by the Council in future years while the liability remains outstanding. The minimum lease payments are made up of the following amounts of which £587k is due to be paid during the next 12 months (£552k in 2019/20).

## NOTES TO THE CORE FINANCIAL STATEMENTS

	2021 £000	Repaid £000	New £000	2020 £000
Finance lease liabilities (net present value of the minimum lease payments):				
Current	587	(35)	0	552
Non-current	3,339	587	0	3,926
	<u>3,926</u>	<u>552</u>	<u>0</u>	<u>4,478</u>
Finance costs payable in future years	1,123	375	0	1,498
Minimum lease payments	<u>5,049</u>	<u>927</u>	<u>0</u>	<u>5,976</u>

Minimum lease payments - the lowest amount that a lessee can expect to pay on a lease over its lifetime

Finance lease liabilities - the capital element of the minimum lease payments

Finance costs - the interest element of the minimum lease payments

The minimum lease payments and finance lease liabilities will be payable over the following periods:

	Minimum Lease Payments		Finance Lease Liabilities	
	2021	2020	2021	2020
	£000	£000	£000	£000
Not later than one year	911	927	587	552
Later than one year and not later than five years	3,342	3,435	2,581	2,453
Later than five years	796	1,614	758	1,474
	<u>5,049</u>	<u>5,976</u>	<u>3,926</u>	<u>4,479</u>

### Operating Leases

In 2020/21, operating lease rentals paid amounted to £3,798k (£3,707k in 2019/20).

Asset Classification	2021	2020
	£000	£000
Land	59	82
Buildings	161	181
EFS Fleet Contract	3,024	3,029
Vehicles, plant and equipment	554	415
	<u>3,798</u>	<u>3,707</u>

The 2021 and 2020 figures for Vehicles, Plant and Equipment include additional leases identified during preparatory work for the adoption of a new accounting standard, IFRS16 Leases. Due to the coronavirus pandemic it has been impracticable to determine whether any of these contracts should be classified as finance leases.

The minimum lease payments due under operating leases in future years are:

	Land	Buildings	EFS Fleet Contract	Vehicles, Plant & Equipment	Total
	£000	£000	£000	£000	£000
Not later than one year	42	127	3,029	500	3,698
Later than one year and not later than five years	170	285	4,565	1,033	6,053
Later than five years *	1,282	1,046	0	892	3,220
	<u>1,494</u>	<u>1,458</u>	<u>7,594</u>	<u>2,425</u>	<u>12,971</u>

\* Any open ended agreements are calculated to 2032/33 in line with the general average life of the longest leases

## NOTES TO THE CORE FINANCIAL STATEMENTS

During 2016/17 the Council entered into an arrangement where supply and maintenance of all vehicles, along with fleet management, would be undertaken by Essential Fleet Services (EFS). This arrangement is considered to contain embedded leases, therefore payments to EFS are included in the figures above. It is not considered practical to split the payments into lease elements and non-lease elements, therefore the total payments are shown. The figures are adjusted to reflect the fact under this arrangement EFS are reimbursing the Council for existing vehicle leases until their expiry.

### Lessor Rentals

#### Operating Leases

The Council leases out property under operating leases. In 2020/21, lease rentals receivable amounted to £2,042k (£2,085k in 2019/20).

The minimum lease payments receivable under operating leases in future years are:

	Land £000	Buildings £000	Total £000
Not later than one year	84	1,697	1,781
Later than one year and not later than five years	255	5,966	6,221
Later than five years *	605	10,281	10,886
	<u>944</u>	<u>17,944</u>	<u>18,888</u>

\* Any open ended agreements are calculated to 2032/33 in line with the general average life of the longest leases

### Finance Leases

The Council does not lease out any properties on finance leases.

## 41. ACCOUNTING STANDARDS ISSUED BUT NOT YET ADOPTED

The Code of Practice on Local Authority Accounting in the United Kingdom 2021/22 has introduced the following changes, amendments and interpretations to existing standards. They are mandatory for the Council's accounting periods beginning on or after 1<sup>st</sup> April 2021 or later periods and may require changes to accounting policies in next year's accounts, but the Council has chosen not to adopt them early.

- Definition of a Business: Amendments to IFRS 3 Business Combinations
- Interest Rate Benchmark Reform: Amendments to IFRS 9, IAS 39 and IFRS 7
- Interest Rate Benchmark Reform – Phase 2: Amendments to IFRS 9, IAS 39, IFRS 7, IFRS 4 and IFRS 16
- IFRS 16 Leases – will require local authorities that are lessees to recognise most leases on their balance sheet as right-of-use assets with corresponding lease liabilities (there is recognition for low-value and short-term leases). CIPFA/LASAAC have deferred implementation of IFRS 16 for local government to April 2022.

These changes are not expected to have a material impact on the Council's financial statements.

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 42. FINANCIAL INSTRUMENTS

Financial instruments included in the balance sheet are made up of the following financial liabilities and assets:

Short term Creditors (note 17) includes a further £18,146k (2019/20 £12,308k) that does not meet the definition required for inclusion as a Financial Instrument. No long term Creditors meet the definition required for inclusion as a Financial Instrument.

Short term Debtors (note 13) includes a further £54,999k (2019/20 £37,970k) that does not meet the definition required for inclusion as a Financial Instrument.

	Long-Term		Current	
	2021	2020	2021	2020
	£000	£000	£000	£000
Financial liabilities at amortised cost				
Principal	283,934	279,597	63,083	64,690
Accrued Interest	0	0	2,877	2,903
<b>Borrowing</b>	<b>283,934</b>	<b>279,597</b>	<b>65,960</b>	<b>67,593</b>
Cash overdrawn	0	0	4,827	2,591
Cash & Cash Equivalents	0	0	4,827	2,591
Finance Leases	3,339	3,926	587	552
<b>Deferred Liabilities</b>	<b>3,339</b>	<b>3,926</b>	<b>587</b>	<b>552</b>
Landfill Aftercare costs	966	990	65	50
Employee Related	0	0	0	70
Termination Benefits	0	0	77	0
Financial Assessment	0	0	750	0
<b>Provisions</b>	<b>966</b>	<b>990</b>	<b>892</b>	<b>120</b>
Trade Payables	0	0	23,565	21,189
<b>Within Creditors</b>	<b>0</b>	<b>0</b>	<b>23,565</b>	<b>21,189</b>
<b>Total financial liabilities</b>	<b>288,239</b>	<b>284,513</b>	<b>95,831</b>	<b>92,045</b>
Financial assets at amortised cost				
Principal	3,592	2,628	0	0
Accrued Interest	0	0	0	0
<b>Investments</b>	<b>3,592</b>	<b>2,628</b>	<b>0</b>	<b>0</b>
Cash & Cash Equivalents	0	0	51,784	30,691
Accrued Interest	0	0	126	1,027
<b>Cash &amp; Cash Equivalents</b>	<b>0</b>	<b>0</b>	<b>51,910</b>	<b>31,718</b>
Trade Receivables	47	46	18,759	18,834
Loans	11,769	9,019	0	0
<b>Within Debtors</b>	<b>11,816</b>	<b>9,065</b>	<b>18,759</b>	<b>18,834</b>
<b>Total financial assets</b>	<b>15,408</b>	<b>11,693</b>	<b>70,669</b>	<b>50,552</b>



## NOTES TO THE CORE FINANCIAL STATEMENTS

Within the Cash and Cash Equivalent line on the Balance Sheet financial assets and liabilities are offset:-

	2021	2020
	Net	Net
	Total	Total
	£000	£000
Financial Assets - Bank Accounts in Credit	51,910	31,718
Financial Liabilities - Cash Overdraft	(4,827)	(2,591)
Net Position reported on Balance Sheet	47,083	29,127

### Material Soft Loans

Soft loans are those advanced at below market rates in support of the Council's service priorities. The loans to NEW Homes to build affordable homes for rent in Flintshire are deemed to be material soft loans. Movements in material soft loan balances during the year are:

	2021	2020
	£000	£000
Opening carrying amount of soft loans	6,915	5,477
New loans made in year	3,959	1,949
Fair value adjustment on initial recognition	(964)	(485)
Interest Accrued	22	5
Amounts Repaid	(109)	(81)
Movement in discounted amount	70	50
	9,893	6,915

Soft loans have been valued by discounting the contractual payments at the estimated market rate of interest for a similar loan. The market interest rate has been derived using the European Commission's State Aid guidance.

The gains and losses recognised in the Comprehensive Income and Expenditure Statement in relation to financial instruments are made up as follows:

	2021			2020		
	Financial	Financial	Total	Financial	Financial	Total
	Liabilities	Assets		Liabilities	Assets	
	Measured at Amortised			Measured at Amortised		
	Cost		Cost		Total	
	£000	£000	£000	£000	£000	
Interest expense	(13,852)	0	(13,852)	(13,812)	0	(13,812)
<b>Interest payable and similar charges</b>	(13,852)	0	(13,852)	(13,812)	0	(13,812)
Interest income	0	469	469	0	492	492
<b>Interest and investment income</b>	0	469	469	0	492	492
Net gain/(loss) for the year	(13,852)	469		(13,812)	492	

## NOTES TO THE CORE FINANCIAL STATEMENTS

### Fair Value of Assets and Liabilities Carried at Amortised Cost

Financial assets and all non-derivative financial liabilities are carried in the Balance Sheet at amortised cost. Fair values of financial liabilities in the table below have been estimated by calculating the net present value of the remaining contractual cash flows at 31<sup>st</sup> March 2021, using the following methods and assumptions:

- Loans borrowed by the Council have been valued by discounting the contractual cash flows over the whole life of the instrument at the appropriate market rate for local authority loans.
- Discount rates for “Lender’s Option Borrower’s Option” (LOBO) loans have been reduced to reflect the value of the embedded options. The size of the reduction has been calculated using proprietary software.
- The fair values of finance lease liabilities have been calculated by discounting the contractual cash flows at the appropriate AA-rated corporate bond yield.
- No early repayment is recognised for any financial instrument.
- The fair value of short-term instruments, including trade payables and receivables, is assumed to approximate to the carrying amount given the low and stable interest rate environment.

The fair values are calculated as follows, the fair value hierarchy is explained within the Council’s Accounting Policies.

	Fair Value Level	2021		2020	
		Carrying Amount £000	Fair Value £000	Carrying Amount £000	Fair Value £000
<b>Financial Liabilities</b>					
PWLB	2	264,924	377,486	267,163	379,870
LOBOs	2	18,950	27,586	18,950	27,477
Lease payables	3	3,926	3,817	4,479	4,056
		287,800	408,889	290,592	411,403
<b>Financial Assets</b>					
Certificates of Deposits	2	0	0	0	0

The PWLB fair value is higher than the carrying amount because the Council’s portfolio of loans includes a number of fixed loans where the interest rate payable is higher than the rates available for similar loans at the balance sheet date. This commitment to pay interest above current market rates increases the amount that the Council would have to pay if the lender requested or agreed to early repayment of the loans. The same is the case for LOBOs, with the interest rates higher than the PWLB rates available at the balance sheet date, resulting in a higher fair value.

The Council is in receipt of Loans from the Salix Energy Efficiency scheme delivered by the Welsh Government in partnership with Salix Finance and The Carbon Trust to provide interest free loans. The Council does not account for these loans as soft loans because the fair value adjustment is not material. This approach has also been taken for other Welsh Government loans.

## NOTES TO THE CORE FINANCIAL STATEMENTS

### Disclosure of Nature and Extent of Risks Arising from Financial Instruments

The Council complies with CIPFA's Code of Practice on Treasury Management and Prudential Code for Capital Finance in Local Authorities, both revised in December 2017.

In line with the Treasury Management Code, the Council approves a Treasury Management Strategy before the commencement of each financial year. The Strategy sets out the parameters for the management of risks associated with financial instruments. The Council also produces Treasury Management Practices specifying the practical arrangements to be followed to manage these risks.

The Treasury Management Strategy includes an Investment Strategy in compliance with the Welsh Government Guidance on Local Government Investments. This Guidance emphasises that priority is to be given to security and liquidity, rather than yield. The Council's Treasury Management Strategy and its Treasury Management Practices seek to achieve a suitable balance between risk and return or cost. These practices include financial risks such as Credit Risk, Liquidity Risk and Market Risk.

The Council's activities expose it to a variety of financial risks:

- Credit risk – the possibility that other parties might fail to pay amounts due to the Council
- Liquidity risk – the possibility that the Council might not have funds available to meet its commitments to make payments
- Market risk – the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates and stock market movements.

The Council's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential effects on the resources available to fund services. Risk management is carried out by a central treasury team, under policies approved by Flintshire County Council in the Policy Statement and Strategy. Flintshire provides written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk and the investment of surplus cash.

### Risk - Liabilities

The Council has raised long term finance by either borrowing from the PWLB or the market via LOBOs.

- PWLB – This debt is fixed rate, hence there is interest rate risk. If rates fall in the future, the Council will be paying higher than the current market rate, however, it is considered more beneficial to have budget certainty on future payments of interest in a low interest rate environment. There is an option in the Treasury Management Strategy to have £100m variable debt if deemed appropriate. Liquidity risk is managed through the debt maturity profile and a prudential indicator which does not allow any more than 20% of debt to reach maturity in any one year.
- LOBOs - All LOBOs have a fixed rate of interest for a period of between 12 and 23 months followed by a further fixed rate for the period of the loan, however the loan can be recalled by the lender after a certain fixed period of time. LOBOs are used because they have an interest rate lower than PWLB and this is balanced against the risks of rates rising and the loan having to be repaid which results in re-financing risk at a time of higher interest rates. The amount of LOBOs is restricted to £100m of long term borrowing.

## NOTES TO THE CORE FINANCIAL STATEMENTS

### Risk - Loans and Receivables

#### Long Term Investments -

- Investments of more than 1 year are referred to as non-specified investments because of the additional interest rate risk. There is a limit of £5m for long term investments and additional procedures for authorisation by the Corporate Finance Manager.
- Deposits with banks and building societies do carry some credit risk and this is managed by using three rating agencies. The Council uses the following criteria, and investments are made subject to the monetary and time limits shown.

Minimum Credit Rating	Banks Unsecured	Banks Secured	Government	Corporates	Registered Providers
<b>UK Government</b>			£ Unlimited 50 years		
<b>AAA</b>	£2m	£3m	£3m	£2m	£2m 10 years
<b>AA+</b>	5 years	5 years	25 years	5 years	
<b>AA</b>	£2m 4 years	£3m 4 years	£3m 15 years	£2m 4 years	
<b>AA-</b>	£2m 3 years	£3m 3 years	£3m 10 years	£2m 3 years	
<b>A+</b>	£2m 2 years	£3m 2 years	£3m 5 years	£2m 2 years	£2m 5 years
<b>A</b>	£2m 1 year	£3m 1 year		£2m 1 year	
<b>A-</b>	£2m 6 months	£3m 6 months		£2m 6 months	
<b>Pooled Funds</b>	£3m per fund				
<b>BBB-</b>	The Council is restricted to overnight deposits in its' own current account bank where the banks lowest credit rating is BBB+, BBB or BBB- (or equivalent)				
<b>Unrated Local Authorities</b>			£3m 2 years		
<b>Unrated Other</b>	The Council may invest in any other unrated organisation, subject to: <ul style="list-style-type: none"> <li>an external credit assessment and specific advice from the Council's treasury management adviser (£1m each / 1 year limit)</li> <li>a further policy framework for investing with any other organisations being developed (£100k each / 5 year limit)</li> </ul>				

## NOTES TO THE CORE FINANCIAL STATEMENTS

Analysis shows that if interest rates rose by 1% the financial effect would be an increase in investment income of £513k. If rates fell by 1%, there would be a loss of income for the same amount.

### Other Receivables –

Customers are required to make arrangements to pay outstanding monies due to the Council, based on their ability to pay. Customers are requested to complete a financial assessment form and are required to confirm in writing the amount agreed and the start date of the arrangement, and to make the Council fully aware of any circumstances surrounding their ability to pay which they wish to be taken into account in making the assessment.

### Loans to Subsidiaries –

The Council has committed to provide new affordable homes throughout the County to address the identified housing shortage. Loans have been granted to NEW Homes to build affordable homes for rent across the County at below market rates of interest. The loans will be repaid from rents. The Council wholly owns NEW Homes and exerts a high level of control over its activities with Cabinet required to approve its business plan each year. All property assets owned by NEW Homes are provided as security against the loans, at the balance sheet date the value of assets was higher than the value of the loans. All of which serves to mitigate the credit risk posed by NEW Homes failing to meet its obligations to repay the loans.

## 43. PENSIONS

### Pensions – Teachers

Teachers employed by the Council are members of the Teachers' Pension Scheme a multi-employer defined benefit scheme, providing teachers with specified benefits upon their retirement. For accounting purposes it is treated as a defined contribution scheme as the Council is unable to identify its share of assets and liabilities with sufficient reliability. The scheme is unfunded and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate.

The Council contributes to the scheme by making contributions based on a percentage of teachers' pensionable salaries. In 2020/21 the Council paid £12,771k (£10,822k in 2019/20), which represents 23.68% (average) of teachers' pensionable pay (20.75% in 2019/20). The contributions due in 2021/22 are estimated to be £12,531k, 23.73% of teachers' pensionable pay.

The Council is not liable to the scheme for any other entities' obligations under the plan.

In addition, the Council is responsible for all pension payments relating to the award of discretionary post-retirement benefits on early retirements (also known as added years) it has awarded, together with the related increases, outside of the terms of the teachers' scheme. These are accounted for on a defined benefit basis as detailed in the following section.

### Pensions - Other Employees

As part of the terms and conditions of employment of its officers the Council makes contributions towards the costs of post-employment benefits. Officers employed by the Council are members of the Local Government Pension Scheme, the Clwyd Pension Fund, administered locally by Flintshire County Council. This is a funded defined benefit scheme, meaning that the Council and employees pay contributions into a fund, calculated at a level intended to balance the pension's liabilities with investment assets.

Discretionary post-retirement benefits awarded on early retirement are an unfunded defined benefit arrangement, under which liabilities are recognised when payments are made. There are no plan assets built up to meet these pension liabilities.

## NOTES TO THE CORE FINANCIAL STATEMENTS

The Clwyd Pension Fund is operated under the regulatory framework for the Local Government Pension Scheme and the governance of the scheme is the responsibility of the Clwyd Pension Fund Committee. Policy is determined in accordance with the Pension Fund Regulations.

The principal risks to the Council of the scheme are the longevity assumptions, statutory changes to the scheme, structural changes to the scheme (i.e. large-scale withdrawals from the scheme), changes to inflation, bond yields and the performance of the equity investments held by the scheme.

Further information regarding the Clwyd Pension Fund accounts and the Clwyd Pension Fund Annual Report are available from [www.clwydpensionfund.org.uk](http://www.clwydpensionfund.org.uk).

### **Transactions Relating to Retirement Benefits**

The cost of retirement benefits is recognised in the net cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge that is required to be made against Council tax is based on the cash payable in the year, so the real cost of retirement benefits is reversed out in the movement in reserves statement. The transactions that have been made in the comprehensive income and expenditure statement and the movement in reserves statement during the year are:

## NOTES TO THE CORE FINANCIAL STATEMENTS

	Local Government Pension Scheme		Discretionary Benefits Arrangements	
	2021	2020	2021	2020
	£000	£000	£000	£000
<b>Comprehensive Income and Expenditure Statement</b>				
<b>Service Expenditure Analysis -</b>				
Current service cost	28,518	28,929	0	0
Past service cost/(gain)	0	3,031	0	0
Curtailments/settlements	459	378	0	0
<b>Other Operating Expenditure -</b>				
Administration expenses	728	676	0	0
<b>Financing and Investment Income and Expenditure</b>				
Net interest expense	8,277	8,221	958	1,128
<b>Net charge to surplus / deficit on the provision of services -</b>	<u>37,982</u>	<u>41,235</u>	<u>958</u>	<u>1,128</u>
<b>Other Comprehensive Income and Expenditure</b>				
<b>Remeasurement of the net defined benefit liability -</b>				
Return on plan assets	124,337	(42,133)	0	0
Actuarial gains and (losses) - experience gain or (loss)	20,817	(3,363)	844	2,678
Actuarial gains and (losses) - demographic assumptions	0	42,293	0	1,797
Actuarial gains and (losses) - financial assumptions	(158,694)	22,500	(3,793)	643
<b>Net charge to other comprehensive income and expenditure -</b>	<u>(13,540)</u>	<u>19,297</u>	<u>(2,949)</u>	<u>5,118</u>
<b>Net charge to Comprehensive Income and Expenditure -</b>	<u>24,442</u>	<u>60,532</u>	<u>(1,991)</u>	<u>6,246</u>
<b>Movement in Reserves Statement</b>				
Reversal of net charges made to surplus / deficit on the provision of services for retirement benefits in accordance with IAS 19	(37,982)	(41,235)	(958)	(1,128)
<b>Actual amount charged against the Council fund balance for pensions in the year</b>				
Employers' contributions payable to scheme	21,171	23,344	3,003	3,061
<b>Net debit/(credit) to the movement in reserves statement</b>	<u>(16,811)</u>	<u>(17,891)</u>	<u>2,045</u>	<u>1,933</u>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### Pensions Assets and Liabilities in Relation to Retirement Benefits Recognised in the Balance Sheet

The amount included in the Balance Sheet arising from the Council's obligation in respect of its defined benefit plans is as follows:-

	Local Government Pension Scheme		Discretionary Benefits Arrangements	
	2021	2020	2021	2020
	£000	£000	£000	£000
Present value of liabilities	(1,117,797)	(950,686)	(42,352)	(41,448)
Fair value of assets	729,606	592,846	0	0
Surplus/deficit in the scheme	<u>(388,191)</u>	<u>(357,840)</u>	<u>(42,352)</u>	<u>(41,448)</u>

The liabilities total reflects the underlying long-term commitments that the Council has in respect of retirement benefits due. The net liability of £430,543k is included as part of the unusable reserves total on the Balance Sheet.

Reconciliation of present value of the scheme liabilities:-

	Local Government Pension Scheme		Discretionary Benefits Arrangements	
	2021	2020	2021	2020
	£000	£000	£000	£000
1st April	950,686	978,108	41,448	48,499
Current service cost	28,518	28,929	0	0
Interest cost	22,550	23,215	958	1,128
Contributions by scheme participants	5,621	5,202	0	0
Actuarial (gains) and losses - Experience gains or losses	(20,817)	3,363	(844)	(2,678)
Actuarial (gains) and losses - Demographic assumptions	0	(42,293)	0	(1,797)
Actuarial (gains) and losses - Financial assumptions	158,694	(22,500)	3,793	(643)
Benefits paid	(27,914)	(26,747)	(3,003)	(3,061)
Past service costs	0	3,031	0	0
Curtailments/settlements	459	378	0	0
31st March	<u>1,117,797</u>	<u>950,686</u>	<u>42,352</u>	<u>41,448</u>

Reconciliation of fair value of the Local Government Pension Scheme (LGPS) assets:-

	2021	2020
	£000	£000
1st April	592,846	618,862
Interest income	14,273	14,994
Administration Expenses	(728)	(676)
Return on plan assets	124,337	(42,133)
Employer contributions	21,171	23,344
Contributions by scheme participants	5,621	5,202
Benefits paid	(27,914)	(26,747)
31st March	<u>729,606</u>	<u>592,846</u>



## NOTES TO THE CORE FINANCIAL STATEMENTS

The Local Government Pension Scheme's assets consist of the following categories:-

	2021		2020	
	£000	£000	£000	£000
Equity investments:				
Global Quoted*	77,339		45,799	
Emerging Markets*	<u>77,338</u>		32,900	
		154,677		78,699
Bonds:				
Overseas Other	83,905		59,567	
LDI*	<u>178,024</u>		<u>103,794</u>	
		261,929		163,361
Property:				
UK*	36,480		39,421	
Overseas	<u>7,296</u>		<u>2,585</u>	
		43,776		42,006
Cash:				
Cash Instruments	12,403		0	
Cash Accounts*	<u>0</u>		<u>7,921</u>	
		12,403		7,921
Alternatives:				
Hedge Funds	48,884		46,082	
Private Equity	73,690		81,366	
Infrastructure	34,291		38,915	
Timber & Agriculture	5,837		6,828	
Private Credit	16,781		14,264	
DGF	<u>77,338</u>		<u>113,404</u>	
		256,821		300,859
		<u>729,606</u>		<u>592,846</u>

\* Denotes classes of assets that have a quoted market price in an active market.

The scheme maintains positions in a variety of financial instruments which exposes it to a variety of financial risks including credit risk, counterparty risk, liquidity risk, market risk and exchange rate risk. Risk management procedures are annually reviewed and focus on the unpredictability of financial markets and implementing restrictions to minimise these risks. The current policy is to lower risk by diversifying investments across asset classes, investment regions and fund managers.

### Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependant on assumptions about mortality rates, salary levels, etc. The liabilities have been assessed by Mercer Human Resource Consulting Limited, an independent firm of actuaries; estimates for the County Council are based on the latest full valuation of the scheme as at 31<sup>st</sup> March 2019. The significant assumptions used by the actuary are:

## NOTES TO THE CORE FINANCIAL STATEMENTS

	Local Government Pension Scheme		Discretionary Benefits Arrangements	
	2021	2020	2021	2020
<b>Mortality Assumptions</b>				
Longevity at 65 for current pensioners -				
Men	22.6yrs	22.5yrs	22.6yrs	22.5yrs
Women	25.0yrs	24.9yrs	25.0yrs	24.9yrs
Longevity at 65 for future pensioners -				
Men	24.2yrs	24.1yrs	n/a	n/a
Women	27.0yrs	26.9yrs	n/a	n/a
Rate of inflation (Consumer Prices Index)	2.7%	2.1%	2.7%	2.1%
Rate of increase in salaries	4.0%	3.4%	n/a	n/a
Rate of increase in pensions	2.8%	2.2%	2.8%	2.2%
Rate for discounting scheme liabilities	2.1%	2.4%	2.1%	2.4%

The estimation of the defined benefit obligation is sensitive to the actuarial assumptions set out in the table above. The sensitivity analyses below are calculated by altering relevant assumptions by the amount specified, whilst assuming that all other variables remain the same. This approach is not necessarily realistic, since some assumptions are related; for example, if the scenario is to show the effect of higher than expected inflation, it might be reasonable to expect that nominal yields on corporate bonds will be higher too. However, the analysis isolates one effect from another.

	Impact of Increase on Defined Benefit Obligation	Impact of Decrease on Defined Benefit Obligation
	£000	£000
Longevity (increase / decrease in 1 year)	(35,461)	35,461
Rate of inflation (increase / decrease by 0.1%)	(19,397)	19,397
Rate of increase in salaries (increase / decrease by 0.1%)	(1,783)	1,783
Discount Rate (increase / decrease by 0.1%)	19,074	(19,074)
Change in 20/21 Investment Returns (increase/decrease by 1%)	7,315	(7,315)

Increases in pensions are linked to increases to inflation (CPI) therefore the impact is the same for rate of inflation and rate of increases in pensions.

### Impact on Cash Flows

Regulations governing the scheme require actuarial valuation to be carried out every three years. Contributions for each employer are set having regard to their individual circumstances. The Regulations require the contributions to be set with a view to targeting the scheme's solvency, and the detailed provisions are set out in the Clwyd Pension Fund Funding Strategy Statement. The most recent valuation was carried out as at 31<sup>st</sup> March 2019, which showed a shortfall of assets against liabilities of £177million as at that date; equivalent to a funding level of 91%. The scheme's employers are paying additional contributions over a period of up to 13 years in order to meet the shortfall.

The total contributions expected to be made to the LGPS by the Council in the year to 31<sup>st</sup> March 2022 is £22.63m.

The duration of the defined benefit obligation for LGPS members is 17 years 2020/21 (17 years 2019/20).

## NOTES TO THE CORE FINANCIAL STATEMENTS

### Impact of 'McCloud' Judgement

A judgement in the Court of Appeal relating to Fire and Judiciary pension schemes has ruled that transitional protections offered to older members of the schemes, when they were reformed in 2015, constituted unlawful age discrimination. The judgements are commonly referred to as the McCloud Judgement. Whilst the judgements were only in relation to Fire and Judiciary pension schemes, all the main Public Service Schemes implemented some form of transitional protections. This included the LGPS in 2014, which increased levels of transitional protections to older scheme members in changing from a final salary to a career average pension scheme, which are now ruled unlawful by the McCloud judgement. The Supreme Court denied the Government's application for leave to appeal the decision.

The Government has accepted that remedies relating to the McCloud judgment are needed in relation to all public service pension schemes, and a consultation was published in July 2020 including a proposed remedy for the LGPS. The key feature of the proposed remedy was to extend the final salary scheme underpin to a wider group of members for service up to 31 March 2022. A full government response and further detail is expected later in 2021. The estimated impact of the McCloud judgement has been included in the Council's accounts in 2018/19 and 2019/20 in line with the Government's consultation. The Council and its actuary do not anticipate making further adjustment in relation to McCloud.

### Guaranteed Minimum Pension (GMP)

GMP is the minimum pension that the pension scheme must provide its members who contracted out of the State Earnings Related Pension Scheme between 6<sup>th</sup> April 1978 and 5<sup>th</sup> April 1997. Following a judgement in May 1990 it is a legal requirement for men and women to receive equal benefits from that date, but it was not until a second legal judgement in October 2018 that further clarity was supplied on how this might be achieved. Indication from the Government suggests that they do not believe that this will affect benefits in public sector pension schemes. As a result there is no provision in the accounts specifically for GMP equalisation.

There is a second issue in relation to GMP which means that there is a possibility that all public sector schemes will be required to index link GMP benefits for members who reach their State Pension Age after April 2021. The potential impact on the Council has been estimated and included within the Comprehensive Income and Expenditure Statements as a past service cost which increased the Council's pension liability in 2019/20.

### The ongoing impact of COVID-19

During the year the impact of the COVID-19 pandemic continued, causing substantial volatility in equity markets around the world. This gives rise to a risk that some asset valuations used in the IAS 19 disclosures (which produce the estimates of the pension deficit shown in the Balance Sheet, and the entries in the Comprehensive Income and Expenditure Statement relating to pension movements in year) might be misstated. This is because in some cases March valuations are unavailable when the IAS 19 disclosures are produced. Instead, valuations for earlier periods are used, adjusted for known differences. This is normal practice, but given the impact of COVID-19 the risk of significant difference between the valuations used for the IAS calculations and the finalised March valuations is considered to be higher. In addition, the nature of the asset holding of the Clwyd Pension Fund is such that around 24% of the assets attributed to the Council, £174m, are investments in private markets making them harder to value. The Clwyd Pension Fund continues to receive updated valuations as at 31<sup>st</sup> March 2021 for its Private Market Assets and the latest available asset valuations have been used for the completion of the IAS 19 calculations by the Fund's actuary.

## HOUSING REVENUE ACCOUNT - INCOME AND EXPENDITURE STATEMENT

for the year ended 31<sup>st</sup> March 2021

The HRA Income and Expenditure Statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and government grants. Authorities charge rents to cover expenditure in accordance with the legislative framework; this may be different from the accounting cost. The increase or decrease in the year, on the basis on which rents are raised, is shown in the Movement on the Housing Revenue Statement.

	2021		2020	
	£000	£000	£000	£000
<b>Expenditure</b>				
Repairs and maintenance		7,769		7,429
Management and supervision		4,863		4,685
Specialist Services		1,610		1,497
Rents, rates, taxes and other charges		62		67
Depreciation and impairment of non-current assets		(15,120)		33,929
Debt management costs		45		47
Increase in bad debt provision		207		483
Total expenditure		<u>(564)</u>		<u>48,137</u>
<b>Income</b>				
Dwelling rents (gross)	35,791		35,263	
Non-dwelling rents (gross)	<u>425</u>		<u>418</u>	
		36,216		35,681
Charges for services and facilities		1,377		1,229
Reimbursement of Costs		0		3
Contribution towards expenditure		386		239
Total income		<u>37,979</u>		<u>37,152</u>
<b>Net cost of HRA services as included in the Council's Comprehensive Income and Expenditure Statement</b>		<b>(38,543)</b>		<b>10,985</b>
<b>Other Operating Expenditure</b>				
Net (gain) / loss on the disposal of non-current assets		0		0
Admin. expenses on the net defined benefit liability		43		40
<b>Financing and Investment Income and Expenditure</b>				
Interest payable and similar charges		5,061		5,096
Net interest on the net defined benefit liability (see note 43)		519		526
Movement in expected credit losses on financial assets*		109		0
<b>Taxation and Non-Specific Grant (Income)</b>				
Capital Grants and Contributions Receivable - Major Repairs Allowance**		(5,073)		(5,060)
<b>Total (surplus) / deficit for the year on HRA services</b>		<b><u>(37,884)</u></b>		<b><u>11,587</u></b>

\* In 2019/20 the movement of £173k in expected credit loss on financial assets was charged to net cost of services, in line with IFRS9 it is now charged to F&I I&E

\*\*2019/20 Figures restated to allocate Major Repairs Allowance grant (£5,060k) to the Housing Revenue Account from the Council Fund

## HOUSING REVENUE ACCOUNT - MOVEMENT IN RESERVES STATEMENT AND NOTES TO THE INCOME AND EXPENDITURE STATEMENT

This statement shows how the surplus/deficit on the Housing Revenue Account Income and Expenditure Statement for the year reconciles to the surplus/deficit for the year on the Statutory Housing Revenue Account.

	Note (from core notes)	2021 £000	2020 £000
At 1st April		2,889	2,221
Surplus/(deficit) on the HRA income and expenditure statement*		37,884	(11,587)
<b>Total comprehensive income and expenditure *</b>		<u>37,884</u>	<u>(11,587)</u>
Adjustments between accounting and funding basis under regulations*	7	(33,866)	12,255
<b>Increase/(decrease) in year on the HRA</b>		<u>4,019</u>	<u>668</u>
At 31st March		<u><b>6,908</b></u>	<u><b>2,889</b></u>

\*\*2019/20 Figures restated to allocate Major Repairs Allowance grant (£5,060k) to the Housing Revenue Account from the Council Fund

### 1. LEGISLATION

The Housing Revenue Account (HRA), in accordance with the Local Government and Housing Act 1989, reflects a statutory obligation to account separately for local authority housing provision. It shows the major elements of housing revenue expenditure - maintenance, rent rebates, administration - and capital financing costs, and how these are met by rents, subsidy and other income.

### 2. HOUSING STOCK

The type and number of dwellings at 31<sup>st</sup> March 2021 were:-

Type	2021 No.	2020 No.
Houses	4,103	4,098
Flats	1,402	1,376
Maisonettes	10	10
Bungalows	1,805	1,797
	<u>7,320</u>	<u>7,281</u>

### 3. RENT ARREARS

The rents total of £1,543k (£1,586k in 2019/20) includes, in addition to the basic rent element, amounts due in respect of water/sewerage rates, heating charges, household insurance, communal television licences and value added tax on some garage rentals. These individual rent elements cannot be separately identified from the whole.

Analysis of arrears	2021 £000	2020 £000
<b>Rents</b>		
Current tenants	1,543	1,570
Former tenants	0	16
	<u>1,543</u>	<u>1,586</u>
<b>Provision for impairment losses (bad debts)</b>	<b>£000</b>	<b>£000</b>
Opening provision	468	645
Written off in year	(195)	(625)
Increase in provision	305	448
	<u>578</u>	<u>468</u>

## NOTES TO THE HOUSING REVENUE ACCOUNT INCOME AND EXPENDITURE STATEMENT

### 4. NON-CURRENT ASSET ACCOUNTING

#### Revaluations – Council Dwellings and Garages

During the year the Council's Housing Stock was revalued. The carrying net book value of the Council Dwellings increased from £199,322k at the last balance sheet date by £32,920k which is debited to the HRA line of the Comprehensive Income and Expenditure Account representing an upwards movement in the valuation of the Council's housing stock since the last revaluation on 1<sup>st</sup> April 2015.

#### Capital Expenditure and Financing

HRA capital expenditure of £17,028k was incurred as follows; £0k - Land, £15,868k - Council Dwellings, £227k - Assets Under Construction, £933k – equipment, (£29,782k in 2019/20). Financed as follows:-

	Capital Receipts £000	Capital Grants & Contributions £000	Revenue Contributions £000	Borrowing £000	Total £000
Capital financing	0	5,073	11,955	0	17,028
	0	5,073	11,955	0	17,028

#### Major Repairs Allowance (MRA)

Included within the capital grants and contributions total (£5,073k) is the 2020/21 MRA allocation figure of £5,073k (£5,060k in 2019/20). The MRA allocation figure is included within the Taxation and Non-Specific Grant Income line in the Comprehensive Income and Expenditure Statement. This Welsh Government grant was fully used in 2020/21 in financing qualifying capital expenditure.

#### Capital Receipts

Gross capital receipts of £46k (£0k in 2019/20) were realised by way of the disposal of dwellings, land sales, and shared ownership sales:-

	2021 £000	2020 £000
Council dwellings	0	0
Shared Ownership Sales	0	0
Land sales	46	0
	46	0

#### Depreciation

Straight line depreciation is provided for on all HRA non-current assets with a finite useful life, other than for non-depreciable land. The charge of £5,353k (£5,368k in 2019/20) is based on the 2020/21 opening net balance sheet valuations (valuation list less cumulative depreciation), with assumed nil residual values.

	2021 £000	2020 £000
Dwellings	5,053	5,040
Garages	20	20
Other Land & buildings	123	118
Plant and equipment	157	190
	5,353	5,368

## NOTES TO THE HOUSING REVENUE ACCOUNT INCOME AND EXPENDITURE STATEMENT

### Impairment Losses and Revenue Expenditure Funded from Capital Under Statute

A HRA impairment adjustment total of £16,861k was accounted for in 2020/21 (£28,560k in 2019/20). No revenue expenditure funded from capital under statute was accounted for in 2020/21 (£0k in 2019/20).

### 5. HRA SHARE OF CONTRIBUTIONS TO / FROM PENSIONS RESERVE

The cost of retirement benefits is recognised in the net cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge required to the HRA is based on the employers' contributions made in year, so the real cost of retirement benefits is reversed out in the movement in reserves statement.

The HRA transactions in the comprehensive income and expenditure statement and the movement in reserves statement during the year are:-

	2021		2020	
	£000	£000	£000	£000
<b>Comprehensive Income and Expenditure Statement</b>				
<b>Service Expenditure Analysis -</b>				
Current service cost	1,533		1,587	
<b>Other Operating Expenditure -</b>				
Administration expenses	43	1,533	40	1,587
<b>Financing and Investment Income and Expenditure</b>				
Net interest expense	519	43	526	40
		519		526
<b>Total HRA Charge</b>		2,095		2,153
<b>Movement in Reserves Statement</b>				
Reversal of net charges made to surplus / deficit on the provision of services for retirement benefits in accordance with IAS 19		(2,095)		(2,153)
<b>Actual amount charged against the HRA balance for pensions in the year:</b>				
Employers' contributions payable to scheme		1,221		1,367

## STATEMENT OF ACCOUNTING POLICIES

### General Principles

The Statement of Accounts summarises the Council's transactions for the 2020/21 financial year and its position at the year end of 31<sup>st</sup> March 2021. The Council is required to prepare an annual Statement of Accounts by the Accounts and Audit (Wales) Regulations 2014 which require the accounts to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2020/21 (the Code) supported by International Financial Reporting Standards (IFRS). The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

### Accruals of Income and Expenditure

The revenue and capital accounts of the Council are prepared on an accruals basis. Sums are included in the final accounts to cover income or expenditure attributable to the year of account for goods received or work done, but for which payment has not been received/made by 31<sup>st</sup> March 2021. Where income and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. In particular:-

Supplies are recorded as expenditure when they are consumed – where there is a gap between the date supplies are received and their consumption they are carried as inventories on the Balance Sheet.

### Borrowing Costs

The Council has elected to adopt the adaptation by the Code in respect of IAS 23 which allows borrowing costs in respect of qualifying assets to be expensed rather than capitalised. Therefore, all borrowing costs are recognised as an expense as they are incurred.

### Capital Receipts

Capital receipts arise from the disposal of property assets and the repayment of advances, and are accounted for on an accruals basis; amounts not exceeding £10k from any disposal are treated as revenue income, in accordance with capital regulations. The balance of receipts which has not been used for capital financing purposes is included in the Balance Sheet as usable capital receipts.

### Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are highly liquid investments that mature in three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Balance Sheet and Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Council's cash management.

### Charges to Revenue for Non Current Assets

Service Portfolios are charged with the following amounts to record the cost of holding fixed assets during the year:-

- Depreciation attributable to the assets used by the relevant service.
- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off.
- Amortisation of intangible fixed assets attributable to the service.



## STATEMENT OF ACCOUNTING POLICIES

- The Council is not required to raise Council Tax to fund depreciation, revaluation and impairment losses or amortisation. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the Council in accordance with statutory guidance. Depreciation, revaluation and impairment losses and amortisation are, therefore, replaced by the contribution in the Council Fund Balance – Minimum Revenue Provision (MRP) - by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

The Council's MRP is calculated in accordance with the 2016/17 MRP Policy Statement agreed by Council in February 2016, subsequently amended in June 2016, February 2017 and March 2018, set in accordance with Welsh Government Guidance on MRP. The Council's Policy is as follows:

- Charge 2% of debt outstanding to the Housing Revenue Account.
- Charge 2% of council fund debt outstanding fixed at 31<sup>st</sup> March 2017, on capital expenditure incurred before 1<sup>st</sup> April 2008 and capital expenditure funded by supported borrowing between 1<sup>st</sup> April 2008 and 31<sup>st</sup> March 2016 using the annuity method to the Council Fund.
- Capital expenditure incurred on or after 1<sup>st</sup> April 2008 funded by prudential borrowing, capital expenditure incurred on or after 1<sup>st</sup> April 2016 funded by supported borrowing, and all future debt funded capital expenditure will be repaid by an annual charge to the Council Fund based on the expected useful life of the asset using the annuity method.
- Capital receipts received from North East Wales Homes (NEW Homes) will be set aside to repay loans issued to NEW Homes in connection with affordable housing which have been classed as capital expenditure under statute.

In addition, the Council may pay off or replace loans earlier than originally planned as part of its debt management strategy, dependent upon prevailing market conditions, risk and financial benefit. A breakdown of MRP charged for the year is disclosed in Note 37.

### **Employee Benefits**

#### ***Benefits Payable during Employment***

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave for current employees and are recognised as an expense for services in the year in which employees render service to the Council. An accrual is made for the cost of holiday entitlements (or any form of leave, e.g. flexi time, time off in lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year.

The accrual is charged to Surplus or Deficit on the Provision of Services, (but then reversed out through the Movement in Reserves Statement) so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

#### ***Termination Benefits***

Termination benefits are amounts payable as a result of a decision by the Council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy. They are charged on an accruals basis when the Council can no longer withdraw the offer of those benefits or when the Council recognises costs for a restructure.

When termination benefits involve the enhancement of pensions, statutory provisions require the Council Fund balance to be charged with the amount payable by the Council to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

## STATEMENT OF ACCOUNTING POLICIES

### ***Post Employment Benefits***

Employees of the Council are members of two separate pension schemes:-

- The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE).
- The Local Government Pension Scheme, Clwyd Pension Fund (administered by Flintshire County Council).

The schemes provide defined benefits to members (retirement lump sums and pensions) earned as employees work for the Council.

However, the arrangements for the teachers' scheme mean that liabilities for these benefits cannot ordinarily be identified specifically to the Council. The scheme is, therefore, accounted for as if it were a defined contribution scheme and no liability for future payments of benefits is recognised in the Balance Sheet. The Education and Youth's Portfolio Service line in the Comprehensive Income and Expenditure Statement is charged with the employer's contributions payable to Teachers' Pensions in the year.

### ***The Local Government Pension Scheme***

The Local Government Scheme is accounted for as a defined benefits scheme:-

- The liabilities of the pension fund attributable to the Council are included in the Balance Sheet on an actuarial basis using the projected unit credit actuarial cost method – an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc., and projections of earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate based on the market yields at the reporting date on high quality corporate bonds.
- The assets of Clwyd Pension Fund attributable to the Council are included in the Balance Sheet at their fair value.
- The change in the net pensions liability is analysed into eight components:
  - Current service cost – the increase in liabilities as a result of years of service earned this year – allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked.
  - Past service cost – the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years – debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Central and Corporate Finance Service Portfolio.
  - Gains or losses on settlements and curtailments – the result of actions to relieve the Council of liabilities or events that reduce the expected future service or accrual of benefits of employees – debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Central and Corporate Finance Service Portfolio.

## STATEMENT OF ACCOUNTING POLICIES

- Net Interest on the net defined benefit liability – the net interest expense for the Council, the change during the period that arises from the passage of time – debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. Calculated as interest on pension liabilities less the interest on assets. The value of liabilities is calculated by discounting the expected future benefit payments for the period between the expected payment date and the date at which they are being valued. Interest on assets is the interest on assets held at the start of the period and cashflows occurring during the period, calculated using the discount rate at the start of the year.
- Administration expenses – the costs of running the fund attributable to the Council, does not include investment management expenses – debited to Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.
- Return on plan assets – excluding amounts included in net interest on the net defined benefit liability – charged to the Pensions Reserve.
- Actuarial gains and losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – charged to the Pensions Reserve.
- Contributions paid to the Clwyd Pension Fund – cash paid as employer’s contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the Council Fund / HRA balance to be charged with the amount payable by the Council to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards.

In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the Council Fund / HRA of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

### ***Discretionary Benefits***

The Council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any employee (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

### **Events After the Reporting Period**

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:-

- Those that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events.
- Those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

## STATEMENT OF ACCOUNTING POLICIES

### **Fair Value Measurement**

The Council measures some of its non-financial assets such as surplus assets and investment properties and some financial instruments at fair value at each reporting date. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Assuming that:

- Transactions take place in the principal market, or the most advantageous market
- Prices are set by market participants acting in their best economic interest
- Non-financial assets will be used in their highest and best use by both buyer and seller

The Council uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which the fair value is measured or disclosed in the Council's financial statements are categorised within the fair value hierarchy, as follows:-

- Level 1 inputs – quoted prices (unadjusted) in active markets for identical assets or liabilities that the Council can access at the measurement date.
- Level 2 inputs – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly.
- Level 3 inputs – unobservable inputs for the asset or liability.

### **Financial Instruments**

A financial instrument is a contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. Non-exchange transactions, such as those relating to taxes, benefits and government grants, do not give rise to financial instruments.

#### ***Financial Liabilities***

A financial liability is an obligation to transfer economic benefits controlled by the Council and can be represented by a contractual obligation to deliver cash or financial assets with another entity that is potentially unfavourable to the Council.

Financial liabilities are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, for interest payable, are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. This means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year in the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement in the year of repurchase/settlement. However, where repurchase has taken place as part of restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted or added to the amortised cost of the new or modified loan and the write down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

## STATEMENT OF ACCOUNTING POLICIES

When premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement regulations allow the impact on the Council Fund Balance to be spread over future years. The Council has a policy of spreading the gain or loss over the term that was remaining on the loan against which the premium was payable or the discount receivable when it was repaid. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the Council Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

### **Financial Assets**

A financial asset is a right to future economic benefits controlled by the Council that is represented by cash or other instruments or a contractual obligation to receive cash or another financial asset.

Financial assets are categorised based on a classification and measurement approach that reflects the Council's business model for holding the financial assets and their cashflow characteristics. There are three main classes of financial assets measured at:

- amortised cost
- fair value through profit or loss (FVPL), and
- fair value through other comprehensive income (FVOCI)

The Council's business model is to hold investments to collect contractual cash flows. Financial assets are therefore classified as amortised cost.

### **Financial Assets Measured at Amortised Cost**

Financial assets measured at amortised cost are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement (CIES) for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the financial assets held by the Council, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the CIES is the amount receivable for the year in the loan agreement.

The Council has granted loans to a wholly owned subsidiary, North East Wales Homes (NEW Homes) at less than market rates (soft loans). When soft loans are made to subsidiaries, the difference is recorded as an additional Long Term Investment in the Council's single entity Balance Sheet for the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal. Interest is credited to the Financing and Investment Income and Expenditure line in the CIES at a higher effective rate of interest than the rate receivable from NEW Homes, with the difference serving to increase the amortised cost of the loan in the Council's single entity Balance Sheet. Statutory provisions require the impact of soft loans on the Council Fund Balance be the interest receivable for the financial year. The reconciliation of amounts credited to the CIES (at the higher effective interest rate) to the contractual rate of interest receivable required against the Council Fund Balance is managed by a transfer through the Capital Adjustment Account in the Movement in Reserves Statement.

Any gains or losses that arise on derecognition of the asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

Financial assets held at amortised cost are shown net of a loss allowance reflecting the statistical likelihood that the borrower or debtor will be unable to meet their contractual commitments to the Council.

## STATEMENT OF ACCOUNTING POLICIES

Impairment losses are calculated to reflect the expectation that the future cash flows might not take place because the borrower could default on their obligations. The Council applies the expected credit losses model on all of its financial assets held at amortised cost. The expected credit loss model also applies to lease receivables. The Council's financial assets have shared risk characteristics. The basis for the collective assessment of expected credit losses for the portfolio of financial assets is based on a matrix that uses historical default data for the portfolio, adjusted with relevant local information to adjust loss rates and any further intelligence for specific classes of financial asset where credit risk could increase. The loss allowance is calculated as a cumulative product of this matrix.

### **Government Grants and Contributions**

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Council when there is reasonable assurance that:-

- The Council will comply with the conditions attached to the payments; and
- The grants or contributions will be received.

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential realised using the grant or contribution are required to be consumed by the recipient as specified or must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors (Grants Receipts in Advance).

When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ringfenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the Council Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

### **Heritage Assets**

Heritage assets are those assets that the Council intends to preserve in trust for future generations because of their cultural, environmental or historical associations. The Council's heritage assets include historical buildings, its archive (record office) collections, and museum collections.

#### ***Historical Buildings***

The Council's historical buildings are located primarily in the Greenfield Valley Heritage Park. Historical buildings are classified as operational or non-operational.

#### ***Operational***

If in addition to being held for their heritage characteristics, they are used for other activities or to provide other services; they are valued in the same way as other buildings of that general asset type, and accounted for as operational assets.

## STATEMENT OF ACCOUNTING POLICIES

### ***Non-Operational***

If held for their heritage characteristics only; they are valued in accordance with FRS 30 (Heritage Assets). Consideration has been given to the categorisation and valuation of these assets on the basis of their existing and any potential alternative use. The majority of these do not command a market value and given their nature such value cannot be made on replacement cost basis; as such, historical cost measurement is considered appropriate where records are held. In accounting for these assets, it is recognised that the acquisition of the majority of them pre-date the existence of the current administrative authority (i.e. pre 1996 Local Government Re-organisation), and thereby prevents the collection of accurate/total historical cost information for accounting purposes.

### ***Collections:-***

#### ***County Archives***

The archives, ranging from a single piece of paper to thousands of documents, are held under a variety of terms, the most common ones being deposit (long-term loan), gift or purchase.

The majority of archives are held on deposit. No attempt has been made to assign a cash or insurance value to this irreplaceable historical and cultural heritage, although in cases where the archives have been purchased, records of their saleroom value at the time may exist. Obtaining a valuation of all the owned assets would be a lengthy, resource intensive and costly exercise, and any market value placed on these assets would not be a true reflection of the value of the assets to the County's heritage; the assets, if lost, could not be replaced or reconstructed. Consequently, the Council does not recognise these assets on the Balance Sheet.

A small number of items are artefacts rather than documentary material which forms the large majority of the holdings, and as such are exceptions. The Council considers it appropriate to insure the artefacts even though it does not own them; their historical insurance value is £174,415 and is not considered material for reporting/disclosure purposes.

#### ***County Museum***

The County's museum collection consists of about 6,800 items or groups of items. Of these approximately 260 are displayed at Mold Museum, 200 at Buckley Museum and a group of about 580 items are on loan to Greenfield Valley Trust. The remainder are held in an off-site store. The majority of the collection items have been donated. The vast majority of the collection cannot be valued because of its diverse and unique nature. Conventional valuation approaches lack sufficient reliability and the cost of obtaining the valuations for these items would be disproportionate in terms of the benefit derived. As with the County Archives collection, the Council does not recognise these assets on the Balance Sheet. The museum collections are managed by Aura Leisure & Libraries Ltd. under an SLA although remain under the ownership of FCC.

### ***Intangible Assets***

Intangible assets are non-monetary assets without physical substance. Expenditure on intangible assets is capitalised only where it is expected that future economic benefits will flow to, or service potential be provided to, the Council and where the cost of the asset can be measured reliably.

Development expenditure, or purchased software licences may meet the definition of intangible assets when access to the future economic benefits that they represent is controlled by the Council, either through custody or legal protection; a de minimis expenditure level of £20k below which the requirements of capital accounting will not be applied is in place.

Intangible assets are carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. Amortisation commences the first full year following acquisition / addition.

## STATEMENT OF ACCOUNTING POLICIES

The most common useful lives used in respect of amortisation are:-

	Years
Software licences	5
Development expenditure	7

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation charges are not permitted to have an impact on the Council Fund Balance, and are therefore reversed out of the Council Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account.

### Interest Charges

External interest payable is charged to the Comprehensive Income and Expenditure Statement together with the amortisation of gains and losses on the repurchase or early settlement of borrowing carried forward in the Balance Sheet.

### Inventory

Inventories are included in the Balance Sheet at the lower of cost or net realisable value. The cost of each type of inventory is measured in a different way; the measurements used in respect of the Council's main inventories are:-

- Alltami Depot (grounds & vehicle maintenance and rock salt) Weighted average
- Alltami Depot (fleet fuel) FIFO (first in first out)

All other stock is measured at cost.

### Investments

Investments are shown in the balance sheet at fair value (market value) for each class of financial instrument.

Short term deposits and investments are included in the cash and cash equivalents rather than short term investments if they mature within 3 months of the acquisition date, under IAS 7.

### Investment Property

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, being the price that would be received to sell such an asset in an orderly transaction between market participants at the measurement date. As a non-financial asset investment properties are measured at highest and best use.

Properties are not depreciated but are revalued annually reflecting market conditions at the year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the Council Fund Balance. The gains and losses are, therefore, reversed out of the Council Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account (and for any sale proceeds greater than £10k, the Capital Receipts Reserve).



## STATEMENT OF ACCOUNTING POLICIES

Rentals received in relation to investment properties are credited to the Financing and Investment Income line and result in a gain for the Council Fund Balance.

### **Joint Committees**

The Council recognises on the Balance Sheet the assets that it controls and the liabilities that it incurs from the activity of any service delivered in conjunction with other parties, and reflects within the Comprehensive Income and Expenditure Statement the expenditure it incurs, and the share of income it earns from such.

### **Leases**

#### ***Finance Leases***

For a lease to be classified as a finance lease substantially all risks and rewards of ownership need to be borne by the Council. There are five examples of situations that individually or in combination would normally lead to a lease being classified as a finance lease. These are:

- The lease transfers ownership of the asset to the lessee by the end of the lease term.
- The lessee has the option to purchase the asset at a price that is expected to be sufficiently lower than the fair value so as to make it reasonably certain the option will be exercised.
- The lease term is for the major part of the economic life of the asset.
- The present value of the minimum lease payments amounts to at least substantially all of the fair value of the leased asset (the Council have determined 'substantially all' to equate to 90% as advised by their independent lease consultants); and
- The leased assets are of such a specialised nature that only the lessee can use them without major modifications.

Where substantially all risks and rewards of ownership of a leased asset are borne by the Council, the asset is recorded as property, plant and equipment and a corresponding liability is recognised.

The value at which both are recognised is the lower of the fair value of the asset or the present value of the minimum lease payments, discounted using the interest rate implicit in the lease. The implicit interest rate is that which produces a constant periodic rate of interest on the outstanding liability.

The property, plant and equipment acquired under finance leases are depreciated over the life of the asset as per the depreciation accounting policy. The asset and liability are recognised at the inception of the lease, and are de-recognised when the liability is discharged, cancelled or expires.

The annual rental is split between the repayment of the liability and a finance cost. The annual finance cost is calculated by applying the implicit interest rate to the outstanding liability.

#### ***Operating Leases***

Leases that do not meet the definition of finance leases are accounted for as operating leases. Operating lease rentals are charged to revenue accounts, on an accruals basis, on a straight-line basis over the term of the lease.

Property leases are classified and accounted for as separate leases of land and buildings.

## STATEMENT OF ACCOUNTING POLICIES

### Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Council's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

### Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

#### Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment that is deemed to enhance the value of an asset is initially capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Council and the cost of the item can be measured reliably. Such assets are subsequently revalued in-year and impaired or revalued as appropriate to ensure they are held at the correct carrying value.

Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred. A de minimis expenditure level of £20k below which the requirements of capital accounting will not be applied is in place.

#### Measurement

Assets are initially measured at cost, comprising:-

- The purchase price.
- Any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.
- The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

Assets are then carried in the Balance Sheet using the following measurement bases:-

- Council dwellings – current value, determined using the existing use value for social housing (EUV – SH).
- Infrastructure assets – depreciated historical cost.
- Vehicles, plant, furniture and equipment – depreciated historical cost.
- All other operational assets – current value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV).
- Community assets – historical cost and not depreciated.

## STATEMENT OF ACCOUNTING POLICIES

- Surplus assets – current value measurement is based on fair value, estimated at highest and best use from a market participant's perspective.
- Assets under construction – historical cost.

Where there is no market-based evidence of current value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of current value.

Where non-property assets have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for current value.

### Revaluation

Assets included in the Balance Sheet at current value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their current value at the year-end, but as a minimum every five years. The Council meets this requirement by revaluing a proportion of the total asset portfolio as at 1<sup>st</sup> April each year; in 2020/21 approximately 12% of operational non-dwelling assets were revalued. Valuations are undertaken in accordance with the Royal Institution of Chartered Surveyors (RICS) Valuation – Global Standards 2017: UK national supplement. Valuations are carried out by the Council's in-house RICS valuers wherever possible, but in some cases external valuers are used.

The valuation methodology used for the HRA Housing Stock is the Beacon Approach, an adjusted vacant possession value technique based on the value of the property assuming vacant possession, with an adjustment factor to reflect continued occupation by a secured tenant. This methodology - the most widely adopted amongst local authorities in Wales - is the methodology that is most likely to produce consistent valuations of similar HRA properties in different local authorities. The current value of council dwellings is measured using existing use value–social housing (EUV–SH) as defined by RICS Valuation Standards, being the estimated amount for which a property should exchange (on the date of valuation) between a willing buyer and a willing seller, in an arm's-length transaction.

Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for as follows:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains).
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

### Impairment

Assets are reviewed for impairment at the end of each reporting period to ensure that they are not carried at a value higher than their recoverable amount. Examples of impairment include a significant reduction in a specific assets value and evidence of physical damage (e.g. fire damage).

## STATEMENT OF ACCOUNTING POLICIES

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall. Where impairment losses are identified, they are accounted for as follows:-

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of any accumulated gains).
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is subsequently reversed, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

### Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets with a finite useful life. An exception is made for assets without a determinable finite useful life and assets that are not yet available for use (i.e. assets under construction). Depreciation on new assets is charged from the first full year following addition in the case of all assets other than those acquired under finance leases, for which provision is made from the year of addition.

Depreciation is calculated on a straight line basis, assuming nil residual values for all property plant and equipment, with the most common useful lives being:-

	Years
Buildings	50
Vehicles, plant, furniture and equipment	3-10
Infrastructure assets	40

Council Dwellings are depreciated by a sum equivalent to the Major Repairs Allowance (MRA).

Assets capitalised under finance leases are depreciated over the life assigned to the asset by either the contract in place or, in the absence of this information being available, the Council's independent lease consultants as a result of their review of the lease.

Assets under Construction are not depreciated until the asset is brought into use.

### Componentisation

Where an item of Property, Plant and Equipment asset has major components whose cost is significant in relation to the total cost of the item and whose estimated useful life is significantly different from the useful life of the main asset, the components are depreciated separately.

A de minimis materiality level of £2.5m for the asset value has been set, below which individual items of property, plant and equipment will not be considered for componentisation; significant components will be deemed as those whose current value is 20% or more of the total current value of the asset.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

## STATEMENT OF ACCOUNTING POLICIES

### **Derecognition of Property, Plant and Equipment**

An item of Property, Plant or Equipment is derecognised by disposal or when no future economic benefit or service potential is expected from its use.

### **Disposals and Non-Current Assets Held for Sale**

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale once all of the following criteria are met:

- The asset must be available for immediate sale in its present condition subject to terms that are usual and customary for sales of such assets.
- The sale must be highly probable; the appropriate level of management must be committed to a plan to sell the asset and an active programme to locate a buyer and complete the plan must have been initiated.
- The asset (or disposal group) must be actively marketed for a sale at a price that is reasonable in relation to its current fair value.

The sale should be expected to qualify for recognition as a completed sale within one year of the date of classification and action required to complete the plan should indicate that it is unlikely that significant changes to the plan will be made or that the plan will be withdrawn.

The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previously recognised losses in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale (adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as Held for Sale) and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10k are categorised as Capital Receipts. The balance of receipts is required to be credited to the Capital Receipts Reserve, and can then only be used for new capital investment or set aside to reduce the Council's underlying need to borrow (the capital financing requirement). Receipts are appropriated to the Reserve from the Council Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against council tax or rents, as the cost of non-current assets is fully provided for under separate capital financing arrangements. Amounts are appropriated to the Capital Adjustment Accounts from the Council Fund Balance in the Movement in Reserves Statement.

## STATEMENT OF ACCOUNTING POLICIES

### Provisions, Contingent Liabilities and Contingent Assets

#### Provisions

Provisions are made where an event has taken place that gives the Council a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of obligation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Council becomes aware of the obligation, and are measured at the best estimate at the Balance Sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the Council settles the obligation.

#### Contingent Liabilities

A contingent liability arises where an event has taken place that gives the Council a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council.

Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably. Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

#### Contingent Assets

A contingent asset arises where an event has taken place that gives the Council a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

#### Schools

All of the Council's maintained schools are considered to be entities controlled by the Council. In line with the requirements of the code the Council accounts for its maintained schools within its single entity financial statements. This includes school income, expenditure, assets, liabilities, reserves and cash flows.

#### Non-current Assets - Schools

Non-current assets of Community schools are owned by the Council and are included in the Balance Sheet.

## STATEMENT OF ACCOUNTING POLICIES

Voluntary Aided and Voluntary Controlled school buildings are owned by religious bodies and therefore are not recognised on the Balance Sheet. Any land and/or playing fields that are owned by the Council at Voluntary Aided / Controlled schools is included on the Balance Sheet. The Council's single Foundation school is owned by the governors of the school and is therefore included in the Balance Sheet.

### **Subsidiaries**

The Council wholly owns three companies called, North East Wales Homes and Property Management (NEW Homes), Newydd Catering & Cleaning Ltd, and Theatr Clwyd Productions Ltd.

As the Council controls these entities the Code requires that their accounts are consolidated into the Council's group accounts. In the Council's single entity accounts, the interests in subsidiaries is recorded at cost.

### **Reserves**

Amounts set aside for purposes falling outside the definition of provisions are considered as reserves. They represent either a planned set-aside of cash to resource unforeseen expenditure demands in the short term, resources to assist cash flow management or accumulated resources which have not been spent or earmarked at the end of the accounting period. Transfers to and from Reserves are shown as appropriations in the Movement In Reserves Statement.

### **Revenue Expenditure Funded from Capital Under Statute (REFCUS)**

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year.

Where the Council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the Council Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the levels of council tax or rent.

Examples of REFCUS expenditure are Disabled Facilities grants, grants to businesses and private property enhancement schemes.

### **Value Added Tax**

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

## GROUP ACCOUNTS

The Code requires that a local authority with material interests in subsidiaries, associates and joint ventures prepare Group Accounts in addition to its single entity accounts.

A subsidiary is an entity including an unincorporated entity such as a partnership that is controlled by another entity (the Council), known as the parent.

For Group Accounts purposes the Council has consolidated the accounts of three wholly owned subsidiaries of the Council;

- North East Wales Homes Limited (NEW Homes),
- Newydd Catering & Cleaning Ltd, and;
- Theatr Clwyd Productions Ltd

The Council's other collaborative working arrangements have been reviewed against the requirements of the Code, and it has been determined that none of these arrangements require inclusion in Group Accounts.

The Group Accounts include:

- Group Movement in Reserves Statement
- Group Comprehensive Income and Expenditure Statement
- Group Balance Sheet
- Group Cash Flow Statement

### NEW Homes

NEW Homes was established on 3<sup>rd</sup> April 2014 to own, lease and manage properties with the aim of increasing the quantity and quality of affordable housing across the county, whilst providing a professional service to landlords and tenants.

NEW Homes is a company limited by shares, wholly owned by the Council (1 at £1 par value), established under section 95 of the Local Government Act 2003. The Council has a high level of control over NEW Homes as the single shareholder approving:

- the issue of share capital
- the distribution of trading surplus
- annual business plan
- any asset disposals
- any borrowing against assets
- appointment of directors to the board

Further information on NEW Homes is available on its website [www.northeastwaleshomes.co.uk](http://www.northeastwaleshomes.co.uk),

NEW Homes currently owns and manages 169 units across Flintshire. These are made up of a combination of newly built properties developed through the Council's Strategic Housing and Regeneration Programme (SHARP) and properties negotiated with developers through Section 106 agreements. 61 properties have been donated by private developers under section 106 agreements to provide affordable housing. These agreements between developers and local planning authorities are negotiated as part of a condition of planning consent and enable local authorities to negotiate contributions towards a range of infrastructure and services, including affordable housing. The total value of these properties in the NEW Homes Balance Sheet is £9,841k. The remaining 108 properties are purchased (15 properties) and new build (93 properties) affordable homes for rent in Flintshire. The total value of these properties in the NEW Homes Balance Sheet is £15,742k.

The Council and NEW Homes enter into a nomination rights agreement in respect of each property, which entitles the Council to select every tenant, and uses this to house people on the Flintshire affordable housing register.



## GROUP ACCOUNTS

The NEW Homes Business Plan proposes to expand the company over the next three years. This will bring the total number of properties managed by NEW Homes to 265 by 2023/24.

### **Newydd Catering & Cleaning Ltd**

Newydd Catering & Cleaning Ltd a local authority trading company incorporated on 28<sup>th</sup> February 2017 as a company limited by shares with the Council owning all of the shares, 100 at £1 par value. The catering and cleaning service has been created with the objective to be more responsive to the demands of the market and be free to attract new customers outside of the Council.

The Council has a high level of control over Newydd as the single shareholder approving;

- any strategic objectives and decisions
- any transfer or transmission of shares in the Company
- the retention or distribution of any financial surplus
- the issue by the Company of any shares in the capital of the Company, and the rights and/or restrictions of any shares.
- any borrowing against assets

Further information on Newydd Ltd is available on its website [www.newydd.wales](http://www.newydd.wales)

### **Theatr Clwyd Productions Ltd**

Theatr Clwyd Productions was incorporated on 22<sup>nd</sup> Dec 2015 as a Company limited by shares with the Council owning all of the shares, 1 at £1 par value. The company was established for the Theatr to produce its own productions operating under the advantages available to theatrical production companies.

The Council has a high level of control over Theatr Clwyd Productions as the single shareholder approving;

- the business plan and any decision that the Company should undertake on any business other than in accordance with the business plan.
- any changes to the memorandum and/or articles of association
- the issue of any shares
- any borrowing (unsecured or secured by a legal charge against land or buildings owned by the company)

### **Risk Management**

The relationship between the Council and its subsidiaries includes business plans which are developed by the subsidiaries being approved by the Council's Cabinet. This provides the Cabinet with the ability to understand the broad risk environment in which the subsidiaries operate, consider specific risks that the subsidiaries face and assess the way in which subsidiaries manage and mitigate those risks. This provides assurance to the Council that risks are appropriately managed and mitigated and that the Council's own exposure to risk is therefore minimised. The Council is currently working with subsidiaries to manage and mitigate specific risks arising from the impact of COVID-19.

The performance of New Homes and Newydd is scrutinised by the appropriate overview and scrutiny committee. The subsidiaries are subject to audit by the Council's internal audit team which also helps provide assurance that risk is being managed and that control mechanisms are in evidence and operating effectively.

### **Accounting Policies**

The accounting policies for the Group follow those adopted by Flintshire County Council in the single entity statements, as detailed on pages 75 to 90. Where the subsidiaries accounting policies are different, adjustments have been made on consolidation to align any differences in accounting treatment.

## GROUP MOVEMENT IN RESERVES STATEMENT

for the year ended 31<sup>st</sup> March 2021

	Council Fund Reserves £000	Other Usable Reserves £000	Total Usable Reserves £000	Unusable Reserves £000	Total Reserves of the Authority £000	Subsidiary Reserves £000	Total Group Reserves £000
<b>At 31st March 2020</b>	<b>24,319</b>	<b>29,567</b>	<b>53,886</b>	<b>3,548</b>	<b>57,433</b>	<b>3,471</b>	<b>60,904</b>
Total comprehensive income and expenditure	19,110	37,884	56,994	(12,347)	44,647	4,444	49,091
Adjustments between group accounts and authority accounts	(5,892)	(1,071)	(6,963)	0	(6,963)	(2,498)	(9,461)
<b>Net increase/(decrease) before transfers</b>	<b>13,218</b>	<b>36,813</b>	<b>50,031</b>	<b>(12,347)</b>	<b>37,684</b>	<b>1,946</b>	<b>39,630</b>
Adjustments between accounting and funding basis under regulations	963	(29,557)	(28,594)	28,592	(2)	0	(2)
<b>Increase/(decrease) in year</b>	<b>14,181</b>	<b>7,256</b>	<b>21,437</b>	<b>16,245</b>	<b>37,682</b>	<b>1,946</b>	<b>39,628</b>
<b>At 31st March 2021</b>	<b>38,500</b>	<b>36,823</b>	<b>75,323</b>	<b>19,792</b>	<b>95,115</b>	<b>5,417</b>	<b>100,532</b>

## GROUP MOVEMENT IN RESERVES STATEMENT

for the year ended 31<sup>st</sup> March 2020

	Council Fund Reserves £000	Other Usable Reserves £000	Total Usable Reserves £000	Unusable Reserves £000	Total Reserves of the Authority £000	Subsidiary Reserves £000	Total Group Reserves £000
<b>At 31st March 2019</b>	<b>27,334</b>	<b>25,301</b>	<b>52,635</b>	<b>6,831</b>	<b>59,464</b>	<b>2,362</b>	<b>61,826</b>
Total comprehensive income and expenditure*	(28,300)	(11,587)	(39,887)	43,748	3,861	7,033	10,894
Adjustments between group accounts and authority accounts	(6,491)	599	(5,892)	0	(5,892)	(5,924)	(11,816)
<b>Net increase/(decrease) before transfers</b>	<b>(29,731)</b>	<b>(16,048)</b>	<b>(45,779)</b>	<b>43,748</b>	<b>(2,031)</b>	<b>1,109</b>	<b>(922)</b>
Adjustments between accounting and funding basis under regulations*	31,776	15,254	47,030	(47,030)	0	0	0
<b>Increase/(decrease) in year</b>	<b>(3,015)</b>	<b>4,266</b>	<b>1,251</b>	<b>(3,282)</b>	<b>(2,031)</b>	<b>1,109</b>	<b>(922)</b>
<b>At 31st March 2020</b>	<b>24,319</b>	<b>29,567</b>	<b>53,886</b>	<b>3,548</b>	<b>57,433</b>	<b>3,471</b>	<b>60,904</b>

\*Figures restated to allocate Major Repairs Allowance grant (£5,060k) to the Housing Revenue Account from the Council Fund

## GROUP COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

for the year ended 31<sup>st</sup> March 2021

	2021			2020		
	Gross Expenditure	Gross Income	Net Expenditure	Gross Expenditure	Gross Income	Net Expenditure
	£000	£000	£000	£000	£000	£000
<b>Service Expenditure Analysis</b>						
Chief Executive's	2,721	(139)	2,582	2,847	(249)	2,598
Education & Youth	146,133	(33,698)	112,435	155,526	(30,909)	124,617
Governance	13,424	(3,288)	10,136	12,483	(2,820)	9,663
Housing & Assets	52,345	(38,668)	13,677	53,381	(37,593)	15,789
People & Resources	5,127	(232)	4,895	5,032	(336)	4,697
Planning, Environment & Economy	13,007	(6,883)	6,124	12,195	(5,687)	6,509
Social Services	108,376	(30,926)	77,450	95,034	(22,249)	72,785
Strategic Programmes	8,652	(1,341)	7,311	8,017	(551)	7,466
Streetscene & Transportation	70,393	(32,754)	37,639	59,097	(20,718)	38,379
Central & Corporate Finance	8,259	(2,352)	5,907	13,806	(1,011)	12,795
Housing Revenue Account	(565)	(37,978)	(38,543)	48,137	(37,152)	10,985
Clwyd Theatr Cymru	4,078	(4,204)	(126)	5,516	(5,335)	181
<b>Cost of services</b>	<b>431,950</b>	<b>(192,463)</b>	<b>239,487</b>	<b>471,072</b>	<b>(164,608)</b>	<b>306,464</b>
Other Operating Expenditure			29,517			28,630
Financing and Investment (Income) and Expenditure*			21,149			21,858
Taxation and Non-Specific Grant (Income)			(340,606)			(309,668)
<b>(Surplus)/deficit on the provision of services</b>			<b>(50,453)</b>			<b>47,284</b>
Tax expenses of subsidiary			(174)			(297)
<b>Group (Surplus)/deficit</b>			<b>(50,627)</b>			<b>46,987</b>
(Surplus)/deficit arising on revaluation of non-current assets			(4,141)			(19,333)
(Surplus)/deficit arising on revaluation of available-for-sale financial assets			0			0
Tax relating to other comprehensive income			(114)			(132)
Actuarial (gains) or losses on pension assets and liabilities			17,089			(24,859)
<b>Total comprehensive (income) and expenditure</b>			<b>(37,793)</b>			<b>2,663</b>

\* In 2019-20 the movement of £164k in expected credit loss on financial assets was charged to net cost of services, in line with IFRS9 is now charged to F&I I&E

## GROUP BALANCE SHEET

as at 31<sup>st</sup> March 2021

		2021		2020	
	Note	£000	£000	£000	£000
<b>NON-CURRENT ASSETS</b>					
<b>Property, Plant &amp; Equipment</b>					
Council dwellings		232,242		199,322	
Other land and buildings		355,484		353,055	
Vehicles, plant, furniture and equipment		18,292		12,208	
Surplus assets		5,938		6,037	
Infrastructure assets		157,494		157,021	
Community assets		4,902		4,789	
Assets under construction		21,082		9,872	
<b>Total Property, Plant &amp; Equipment</b>	<b>1</b>	795,433		742,304	
Investment properties and Agricultural Estate		25,189		24,956	
Intangible assets		2		10	
Long term investments		0		(1)	
Long term debtors		3,394		3,253	
<b>NON-CURRENT ASSETS TOTAL</b>		824,018		770,522	
<b>CURRENT ASSETS</b>					
Inventories		616		985	
Short term debtors (net of impairment provision)		72,810		51,944	
Short term investments		10,062		60	
Cash and cash equivalents		39,242		31,692	
Assets held for sale		1,021		926	
<b>CURRENT ASSETS TOTAL</b>		123,751		85,607	
<b>CURRENT LIABILITIES</b>					
Borrowing repayable on demand or within 12 months		(65,960)		(67,593)	
Short term creditors		(41,836)		(30,696)	
Provision for accumulated absences		(5,226)		(3,178)	
Deferred liabilities		(587)		(552)	
Grants receipts in advance		(3,883)		(1,080)	
Provisions		(3,165)		(1,716)	
<b>CURRENT LIABILITIES TOTAL</b>		(120,657)		(104,815)	
<b>NON-CURRENT LIABILITIES</b>					
Long term creditors		(1,034)		(1,052)	
Long term borrowing		(283,934)		(279,597)	
Deferred liabilities		(3,339)		(3,926)	
Provisions		(966)		(990)	
Other long term liabilities		(436,496)		(404,106)	
Grants receipts in advance		(811)		(739)	
<b>NON-CURRENT LIABILITIES TOTAL</b>		(726,580)		(690,410)	
<b>NET ASSETS</b>		100,532		60,904	

## GROUP BALANCE SHEET

as at 31<sup>st</sup> March 2021

		2021		2020	
	Note	£000	£000	£000	£000
<b>USABLE RESERVES</b>					
Capital receipts reserve		15,490		18,367	
Capital grants unapplied		14,426		8,311	
Council fund		14,061		11,025	
Profit and Loss Reserve		(2,781)		(2,403)	
Earmarked reserves		24,438		13,294	
Housing revenue account		6,908		2,889	
<b>USABLE RESERVES TOTAL</b>			72,542		51,483
<b>UNUSABLE RESERVES</b>					
Revaluation reserve		125,255		124,542	
Capital adjustment account		343,777		292,977	
Financial instruments adjustment account		(5,371)		(5,730)	
Pensions reserve		(430,543)		(399,288)	
Deferred capital receipts		98		98	
Accumulated absences account		(5,226)		(3,178)	
<b>UNUSABLE RESERVES TOTAL</b>			27,990		9,421
<b>TOTAL RESERVES</b>			<u>100,532</u>		<u>60,904</u>

**GROUP CASH FLOW STATEMENT**  
for the year ended 31<sup>st</sup> March 2021

	<b>2021</b>		<b>2020</b>	
	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
Net surplus or (deficit) on the provision of services	51,125		(46,529)	
Adjustment to surplus or deficit on the provision of services for non-cash movements	22,521		76,244	
Adjust for items included in the net surplus or deficit on the provision of services that are investing and financing activities	<u>(47,298)</u>		<u>(32,955)</u>	
Net cash flows from operating activities		26,348		(3,240)
Net cash flows from investing activities	(24,827)		(25,956)	
Net cash flows from financing activities	<u>6,027</u>		<u>28,878</u>	
<b>Net increase or decrease in cash and cash equivalents</b>		<u>(18,800)</u>		<u>2,922</u>
		7,548		(318)
Cash and cash equivalents at the beginning of the reporting period		31,692		32,010
<b>Cash and cash equivalents at the end of the reporting period</b>		<b>39,240</b>		<b>31,692</b>

## NOTES TO THE GROUP ACCOUNTS

### 1. PROPERTY, PLANT AND EQUIPMENT

	Flintshire County Council £000	NEW Homes £000	NEWYDD £000	Theatr Clwyd Productions Ltd £000	Group £000
<b>Net Book Value at 31st March 2021</b>					
Council Dwellings	232,242	0	0	0	232,242
Other land and buildings	331,240	24,244	0	0	355,484
Vehicles, plant, furniture and equipment	18,159	0	133	0	18,292
Surplus assets	5,938	0	0	0	5,938
Infrastructure assets	157,494	0	0	0	157,494
Community assets	4,902	0	0	0	4,902
Assets under construction	21,082	0	0	0	21,082
	<b>771,057</b>	<b>24,244</b>	<b>133</b>	<b>0</b>	<b>795,433</b>

	Flintshire County Council £000	NEW Homes £000	NEWYDD £000	Theatr Clwyd Productions Ltd £000	Group £000
<b>Net Book Value at 31st March 2020</b>					
Council Dwellings	199,322	0	0	0	199,322
Other land and buildings	337,275	15,780	0	0	353,055
Vehicles, plant, furniture and equipment	12,124	0	84	0	12,208
Surplus assets	6,037	0	0	0	6,037
Infrastructure assets	157,021	0	0	0	157,021
Community assets	4,789	0	0	0	4,789
Assets under construction	7,002	2,870	0	0	9,872
	<b>723,570</b>	<b>18,650</b>	<b>84</b>	<b>0</b>	<b>742,304</b>

## INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF FLINTSHIRE COUNTY COUNCIL

### Opinion on financial statements

I have audited the financial statements of:

- Flintshire County Council; and
- Flintshire County Council's Group.

for the year ended 31 March 2021 under the Public Audit (Wales) Act 2004.

Flintshire County Council's financial statements comprise the Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement, the accounting policies, Movement on the Housing Revenue Account Statement and the Housing Revenue Account Income and Expenditure Statement and the related notes, including a summary of significant accounting policies.

Flintshire County Council's Group financial statements comprise the Group Movement in Reserves Statement, the Group Comprehensive Income and Expenditure Statement, the Group Balance Sheet and the Group Cash Flow Statement and the related notes.

The financial reporting framework that has been applied in their preparation is applicable law and international accounting standards as interpreted and adapted by the Code of Practice on Local Authority Accounting in the United Kingdom 2020-21.

In my opinion the financial statements:

- give a true and fair view of the financial position of Flintshire County Council Flintshire County Council's Group as at 31 March 2021 and of its income and expenditure for the year then ended; and
- have been properly prepared in accordance with legislative requirements and international accounting standards as interpreted and adapted by the Code of Practice on Local Authority Accounting in the United Kingdom 2020-21.

### Basis of opinion

I conducted my audit in accordance with applicable law and International Standards on Auditing in the UK (ISAs (UK)) and Practice Note 10 'Audit of Financial Statements of Public Sector Entities in the United Kingdom'. My responsibilities under those standards are further described in the auditor's responsibilities for the audit of the financial statements section of my report. I am independent of the [council [and its group] in accordance with the ethical requirements that are relevant to my audit of the financial statements in the UK including the Financial Reporting Council's Ethical Standard, and I have fulfilled my other ethical responsibilities in accordance with these requirements. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

### Conclusions relating to going concern

In auditing the financial statements, I have concluded that the use of the going concern basis of accounting in the preparation of the financial statements is appropriate.

Based on the work I have performed, I have not identified any material uncertainties relating to events or conditions that, individually or collectively, may cast significant doubt on the Council's ability to continue to adopt the going concern basis of accounting for a period of at least twelve months from when the financial statements are authorised for issue.

My responsibilities and the responsibilities of the responsible financial officer with respect to going concern are described in the relevant sections of this report.

### Other Information

The other information comprises the information included in the annual report other than the financial statements and my auditor's report thereon. The Responsible Financial Officer is responsible for the other information contained within the annual report. My opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in my report, I do not express any form of assurance conclusion thereon. My responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or knowledge obtained in the course of the audit, or otherwise appears to be materially misstated. If I identify such material inconsistencies or apparent material misstatements, I am required to determine whether this gives rise to a material



## INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF FLINTSHIRE COUNTY COUNCIL

misstatement in the financial statements themselves. If, based on the work I have performed, I conclude that there is a material misstatement of this other information, I am required to report that fact.  
I have nothing to report in this regard.

### Report on other requirements

#### Opinion on other matters

In my opinion, based on the work undertaken in the course of my audit:

- the information contained in the Narrative Report for the financial year for which the financial statements are prepared is consistent with the financial statements and the Narrative Report has been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2020-21;
- The information given in the Annual Governance Statement for the financial year for which the financial statements are prepared is consistent with the financial statements and the Annual Governance Statement has been prepared in accordance with guidance.

#### Matters on which I report by exception

In the light of the knowledge and understanding of the Council and the group and its environment obtained in the course of the audit, I have not identified material misstatements in the Narrative Report or the Annual Governance Statement.

I have nothing to report in respect of the following matters, which I report to you, if, in my opinion:

- adequate accounting records have not been kept, or returns adequate for my audit have not been received from branches not visited by my team;
- the financial statements are not in agreement with the accounting records and returns; or
- I have not received all the information and explanations I require for my audit.

### Responsibilities

#### Responsibilities of the responsible financial officer for the financial statements

As explained more fully in the Statement of Responsibilities for the Statement of Accounts set out on page 11, the responsible financial officer is responsible for the preparation of the statement of accounts, including Flintshire County Council's group financial statement, which give a true and fair view, and for such internal control as the responsible financial officer determines is necessary to enable the preparation of statements of accounts that are free from material misstatement, whether due to fraud or error. In preparing the statement of accounts, the responsible financial officer is responsible for assessing the Council and group's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless deemed inappropriate.

#### Auditor's responsibilities for the audit of the financial statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements. Irregularities, including fraud, are instances of non-compliance with laws and regulations. I design procedures in line with my responsibilities, outlined above, to detect material misstatements in respect of irregularities, including fraud.

## INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF FLINTSHIRE COUNTY COUNCIL

My procedures included the following:

- Enquiring of management, the Council's Head of Internal Audit and those charged with governance, including obtaining and reviewing supporting documentation relating to Flintshire County Council's policies and procedures concerned with:
  - identifying, evaluating and complying with laws and regulations and whether they were aware of any instances of non-compliance;
  - detecting and responding to the risks of fraud and whether they have knowledge of any actual, suspected or alleged fraud; and
  - the internal controls established to mitigate risks related to fraud or non-compliance with laws and regulations.
- Considering as an audit team how and where fraud might occur in the financial statements and any potential indicators of fraud. As part of this discussion, I identified potential for fraud in the following areas: posting of unusual journals, reviewing accounting estimates for biases and evaluated the rationale for any significant transactions outside the normal course of business.
- Obtaining an understanding of Flintshire County Council's framework of authority as well as other legal and regulatory frameworks that the Council's operates in, focusing on those laws and regulations that had a direct effect on the financial statements or that had a fundamental effect on the operations of Flintshire County Council.

In addition to the above, my procedures to respond to identified risks included the following:

- reviewing the financial statement disclosures and testing to supporting documentation to assess compliance with relevant laws and regulations discussed above;
- enquiring of management, the Governance and Audit Committee and legal advisors about actual and potential litigation and claims;
- reading minutes of meetings of those charged with governance;
- in addressing the risk of fraud through management override of controls, testing the appropriateness of journal entries and other adjustments; assessing whether the judgements made in making accounting estimates are indicative of a potential bias; and evaluating the business rationale of any significant transactions that are unusual or outside the normal course of business; and
- I also communicated relevant identified laws and regulations and potential fraud risks to all audit team and remained alert to any indications of fraud or non-compliance with laws and regulations throughout the audit.

The extent to which my procedures are capable of detecting irregularities, including fraud, is affected by the inherent difficulty in detecting irregularities, the effectiveness of the Flintshire County Council's controls, and the nature, timing and extent of the audit procedures performed. A further description of the auditor's responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website [www.frc.org.uk/auditorsresponsibilities](http://www.frc.org.uk/auditorsresponsibilities). This description forms part of my auditor's report.

### **Certificate of completion of audit**

I certify that I have completed the audit of the accounts of Flintshire County Council in accordance with the requirements of the Public Audit (Wales) Act 2004 and the Auditor General for Wales' Code of Audit Practice.

Adrian Crompton  
Auditor General for Wales  
September 2021

24 Cathedral Road  
Cardiff  
CF11 9LJ

ANNUAL GOVERNANCE STATEMENT

2020/21

Flintshire County Council  
Our Approach to the Annual Governance Statement  
Part 1

Final

## ANNUAL GOVERNANCE STATEMENT

### What is the purpose of this document?

This document outlines our approach to the assessment of the Council's governance arrangements and the completion of the Annual Governance Statement. This document 'Our approach to Approach to the Annual Governance Statement' (Part one) explains:

- What Governance is;
- What is the Annual Governance Statement;
- How has the Annual Governance Statement been prepared;
- What are the key principles of the Corporate Governance Framework;
- Contributors to an effective Governance Framework; and
- How have we monitored and evaluated the effectiveness of our governance arrangements

The outcome of our assessment identifying areas of best practice and areas for further improvement is details within the document Annual Governance Statement 2020/21 – Part 2

## ANNUAL GOVERNANCE STATEMENT

### What is Governance?

“Governance is at the heart of public services. It underpins how resources are managed, how decisions are made, how services are delivered and the impact they have, now and in the future. It also infuses how organisations are led and how they interact with the public. Governance needs to be robust but it must also be proportionate. Well-governed organisations are dynamic and take well-managed risks; they are not stagnant and bureaucratic.”<sup>1</sup>

The governance framework comprises the culture, values, systems and processes by which an organisation is directed and controlled. The framework brings together an underlying set of legislative requirements, good practice principles and management processes.

Flintshire County Council acknowledges its responsibility for ensuring that there is a sound system of governance. We have developed a Local Code of Corporate Governance that defines the principles that underpin the governance of the organisation. The Local Code forms part of the Council Constitution and can be accessed on our website. A summary of the principles upon which it is based can be found later in this document.

Our governance framework supports our aim as a modern public body which has the **philosophy** of operating as a social business which refers to it:

- being lean, modern, efficient and effective;
- being designed, organised and operated to meet the needs of communities and the customer; and
- working with our partners to achieve the highest possible standards of public service for the well-being of Flintshire as a County

To meet these aspirations, we have set the **standards** of:-

- achieving excellence in corporate governance and reputation;
- achieving excellence in performance against both our own targets and against those of high performing peer organisations;
- being modern and flexible, constantly adapting to provide the highest standards of public, customer, and client service and support;
- using its four resources - money, assets, people and information - strategically, effectively and efficiently; and
- embracing and operating the leanest, least bureaucratic, efficient and effective business systems and processes

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<sup>1</sup> Wales Audit Office: “Discussion Paper: The governance challenges posed by indirectly provided, publicly funded services in Wales” 2017

## ANNUAL GOVERNANCE STATEMENT

To achieve these standards, our **behaviours** are:-

- showing strategic leadership both of the organisation and our partnerships;
- continuously challenging, reviewing, changing and modernising the way we do things;
- being as lean and un-bureaucratic as possible;
- using new technology to its maximum advantage; and
- using flexible working to its maximum advantage

We are committed to the **principles** of being:-

- a modern, fair and caring employer;
- fair, equitable and inclusive in its policies and practices; and
- conscientious in planning and managing its activities, and making decisions, in a sustainable way

We are committed to specific values and principles in working with our key partners and partnerships. These cover strategic partnerships such as the Public Services Board and with the third sector such as agreeing a set of Voluntary Sector Funding principles.

## ANNUAL GOVERNANCE STATEMENT

### What is the Annual Governance Statement?

We are required by the Accounts and Audit (Wales) Regulations 2018 to prepare a statement on internal control. Alongside many authorities in Wales, we refer to this as the 'Annual Governance Statement'. This is a public document that reports on the extent to which we as the Council comply with our own code of governance.

In this document, we, the Council:

- Acknowledge our responsibility for ensuring that there is a sound system of governance;
- summarise the key elements of that governance framework and the roles of those responsible for the development and maintenance of the governance environment;
- describe how we have monitored and evaluated the effectiveness of our governance arrangements in year, and any planned changes in the coming period;
- provide details of how we have responded to any issue(s) identified in last year's governance statement; and
- report on any significant governance issues identified from this review and provide a commitment to addressing them.

The Annual Governance Statement reports on the governance framework that has been in place at Flintshire County Council for the financial year 2020/21 and up to the date of approval of the Annual Statement of Accounts.

## ANNUAL GOVERNANCE STATEMENT

### How has the Annual Governance Statement been prepared?

The initial review of our governance framework was carried out by the Corporate Governance Working Group. This group worked with each corporate Chief Officer and also for some specific governance functions such as finance, human resources and legal. Our approach was based on the seven principles that follow in the main part of this document and were assessed to identify any areas for improvement. Questionnaires were also completed by the Chairs of Overview and Scrutiny committees. Four Members of the Governance & Audit Committee attended a challenge workshop to contribute to the preparation of the Annual Governance Statement.

The preparation and content of this year's governance framework has been considered by the statutory officer's, with assurance support from Internal Audit, Governance & Audit Committee and Audit Wales. We recognise that our governance framework cannot eliminate all risk of failure to meet the targets in our policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness.

In preparing the Annual Governance Statement, we have:

- reviewed the Council's existing governance arrangements against the Local Code of Corporate Governance.
- updated the Local Code of Corporate Governance where necessary, to reflect changes in the Council's governance arrangements and the requirements of the new CIPFA/Solace 2016 – Guidance Notes for Welsh Authorities.
- assessed the effectiveness of the Council's governance arrangements and highlighted any planned changes in the coming period.

The Chief Officer Team, which is led by the Chief Executive, have also considered the significant governance issues and principles facing the Council. These are evidenced in the Annual Governance Statement (Part 2) pages 119-125 of the document. Principles assessed as needing further improvement are detailed in the Annual Governance Statement from Page 127.

Our Governance & Audit Committee provides assurance to the Council on the effectiveness of its governance arrangements, risk management framework and internal control environment. As part of this role the Committee reviews and approves the Annual Governance Statement.

The five Overview & Scrutiny Chairs have also considered and commented on issues within the remit of their respective committees. They expressed general satisfaction with the Annual Governance Statement.



## ANNUAL GOVERNANCE STATEMENT

### What are the key principles of the Corporate Governance Framework?

We aim to achieve a good standard of governance by adhering to the seven key principles of the CIPFA/Solace 2016 – Guidance Notes for Welsh Authorities, which form the basis of the Local Code of Corporate Governance. The seven key principles are:

Principle A	Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law
Principle B	Ensuring openness and comprehensive stakeholder engagement
Principle C	Defining outcomes in terms of sustainable economic, social, and environmental benefits
Principle D	Determining the interventions necessary to optimise the achievement of the intended outcomes
Principle E	Developing the our organisation's capacity, including the capability of its leadership and the individuals within it
Principle F	Managing risks and performance through robust internal control and strong public financial management
Principle G	Implementing good practices in transparency, reporting, and audit to deliver effective accountability

Please note whilst the Code refers to an 'entity' for the purpose of greater clarity we have replaced this with 'our organisation'.

## ANNUAL GOVERNANCE STATEMENT

### Contributors to an effective Governance Framework

Council	<ul style="list-style-type: none"> <li>• Approves the Council Plan</li> <li>• Endorses the Constitution</li> </ul>
Cabinet	<ul style="list-style-type: none"> <li>• Primary decision making body of the Council</li> <li>• Comprises of the Leader of the Council and Cabinet Members who have responsibility for specific portfolios</li> </ul>
Governance & Audit Committee	<ul style="list-style-type: none"> <li>• Help raise the profile of internal control, risk management and financial reporting issues within the Council, as well as providing a forum for the discussion of issues raised by internal and external auditors</li> </ul>
Standards Committee	<ul style="list-style-type: none"> <li>• Standards Committee promotes high standards of conduct by elected and co-opted Members and monitors the operation of the Members' Code of conduct</li> <li>• Constitution &amp; Democratic Services Committee considers and proposes changes to the Constitution and the Code of Corporate Governance</li> </ul>
Portfolio	<ul style="list-style-type: none"> <li>• Track efficiencies, highlighting risk and mitigating actions to achievement</li> <li>• Consider the robustness of efficiency planning and forecasting and consider resourcing of planned delivery</li> </ul>
Overview & Scrutiny Committees	<ul style="list-style-type: none"> <li>• Review and scrutinise the decisions and performance of Council, Cabinet, and Committees</li> <li>• Review and scrutinise the decisions and performance of other public bodies including partnerships</li> <li>• Assists the Council and Cabinet in the development of the Budget and Policy framework by in-depth analysis of policy issues</li> <li>• Established the Chair/Vice Chair Liaison Group</li> </ul>
Chief Officer Team & Service Managers	<ul style="list-style-type: none"> <li>• Set governance standards</li> <li>• Lead and apply governance standards across portfolios</li> <li>• Undertake annual self-assessment</li> </ul>
Internal Audit	<ul style="list-style-type: none"> <li>• Provide an annual independent and objective opinion on the adequacy and effectiveness of internal control, risk management and governance arrangements</li> <li>• Investigates fraud and irregularity</li> </ul>

## ANNUAL GOVERNANCE STATEMENT

### How we monitored and evaluated the effectiveness of our governance arrangements?

On an annual basis, we review the effectiveness of our governance framework including the system of internal control. The key elements of assurance that inform this governance review are detailed below:

Chief Officers Team	Monitoring Officer	Section 151 Officer	Information Governance	Internal Audit
<ul style="list-style-type: none"> <li>• Corporate oversight and strategic planning</li> <li>• Annual Corporate Governance Assessment</li> <li>• Implement and monitor regulatory and other governance protocols</li> </ul>	<ul style="list-style-type: none"> <li>• Legal and regulatory assurance</li> <li>• Monitors the operation of the Constitution</li> <li>• Ombudsman investigations</li> <li>• Designated Senior Information Risk Owner (SIRO)</li> </ul>	<ul style="list-style-type: none"> <li>• Proper administration of the Council's financial affairs</li> </ul>	<ul style="list-style-type: none"> <li>• The Monitoring Officer is designated as our Senior Information Risk Owner (SIRO)</li> <li>• The Information Governance manager is our Data Protection Officer (DPO)</li> <li>• Information Compliance including associate policies, procedures and systems (Data Protection, Freedom of Information)</li> <li>• Information Security, Information Standards &amp; Records Management</li> </ul>	<ul style="list-style-type: none"> <li>• Annual opinion report on adequacy of internal controls, risk management and governance arrangements</li> <li>• Internal Audit plan and report tracking / performance by Audit Committee</li> <li>• Provision of advice &amp; consultancy</li> </ul>
Overview & Scrutiny Committees	Governance & Audit Committee	Risk Management	External Audit / Inspections	Counter Fraud
<ul style="list-style-type: none"> <li>• Policy review and challenge</li> <li>• Overview &amp; scrutiny of topics</li> <li>• Corporate &amp; Portfolio Performance &amp; Risk monitoring</li> </ul>	<ul style="list-style-type: none"> <li>• Self-assessment of Governance &amp; Audit Committee</li> <li>• Review effectiveness of internal and external audit</li> <li>• Consider the adequacy of the internal control, risk management and Governance arrangements</li> </ul>	<ul style="list-style-type: none"> <li>• Risk Management Policy and Strategy</li> <li>• Quarterly monitoring and reporting of Strategic Risks</li> </ul>	<ul style="list-style-type: none"> <li>• Financial statements audit</li> <li>• Thematic &amp; national reviews</li> <li>• Other external inspections</li> </ul>	<ul style="list-style-type: none"> <li>• Anti-Fraud and Corruption &amp; Whistleblowing arrangements</li> <li>• Codes of Conduct for Officers and Members</li> <li>• Financial and Contract Procedure Rules</li> </ul>

# ANNUAL GOVERNANCE STATEMENT

## Flintshire County Council Corporate Governance Framework

### Public Key Documents: Annual Review / Production

- Annual Governance Statement
- Annual Outturn Finance Report
- Annual Performance Report
- Annual Information Governance Statement
- Capital Strategy and Asset Management Plan
- Code of Corporate Governance
- Code of Ethical Practice on Procurement
- Contract Procedure Rules
- Digital Strategy
- Equal Pay Audit (Gender Pay Reporting)
- Financial Regulations
- Council Plan
- Medium Term Financial Strategy
- Members' Allowance Scheme
- Overview and Scrutiny Annual Report
- People Strategy
- Portfolio Business Plans
- Public Services Board Wellbeing Plan
- Statement of Accounts
- Strategic Equality Plan
- Strategic Risk Register
- Treasury Management Strategy
- Annual Audit Report
- Pay Policy Statement

### Key Documents: Ad-hoc Review / Production

- Anti-Fraud Work plan
- Business Continuity Plans
- Communications Principles
- Constitution
- Digital Strategy
- Data Protection Policy
- Equality and Diversity Policies
- Employment Policies
- Health & Safety Policies
- Internal/External Audit Protocol
- IT Policies
- Members Code of Conduct
- Officers Code of Conduct
- Procurement Strategy
- Social Media Policy
- Welsh Language Standards
- Whistle Blowing Policy

### Contributing Processes Regulatory Monitoring

- Appraisal and Supervision
- Attendance management
- Governance & Audit Committee
- Budget Monitoring Reports
- Comments, Complaints and Compliments
- Corporate Governance
- Corporate Health & Safety
- Council (Plan) Governance Framework
- Council Meetings
- Engagement and Consultation
- External Audit
- FCC Web site
- Inspectorate Reports
- Induction (Corporate and Service)
- Internal Audit
- Job Descriptions / Person Specifications
- Manager Toolkits
- Member Training
- Monitoring Officer
- Partnership Self Assessments
- Performance Management
- Risk Management
- Scrutiny Framework
- Your Council newsletter

ANNUAL GOVERNANCE STATEMENT

2020/21

Flintshire County Council  
Annual Governance Statement  
Part 2

Final

## ANNUAL GOVERNANCE STATEMENT

### What is the purpose of this document?

This document details our assessment against the Council's Corporate Governance Framework and identifies the areas of best practise and areas for further improvement. The document explains:

- What is the Annual Governance Statement
- Governance response to the COVID-19 Pandemic
- Comparison of the Effectiveness of the Council's Governance Framework
- Key principles of the Corporate Governance Framework and our statement:
  - Principle A - Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of the law
  - Principle B - Ensuring openness and comprehensive stakeholder engagement
  - Principle C - Defining outcomes in terms of sustainable economic, social, and environmental benefits
  - Principle D - Determining the interventions necessary to optimise the achievement of the intended outcomes
  - Principle E - Developing our organisations capacity, including the capability of our leadership and the individuals within it
  - Principle F - Managing risks and performance through robust internal control and strong public financial management
  - Principle G - Implementing good practices in transparency, reporting, and audit to deliver effective accountability
- How have we addressed the governance and strategic issues from 2019/20 AGS
- What are the significant governance issues identified during 2020/21
- What are the significant strategic issues identified during 2020/21
- Certification of the Annual Governance Statement

## ANNUAL GOVERNANCE STATEMENT

### What is the Annual Governance Statement?

The Accounts and Audit (Wales) Regulations 2018 require us to prepare a statement on internal control. Like many authorities in Wales, this is referred to as the 'Annual Governance Statement'. This is a public document that reports on the extent to which we as the Council comply with our own code of governance.

In this document, we, the Council:

- Acknowledge our responsibility for ensuring that there is a sound system of governance;
- summarise the key elements of that governance framework and the roles of those responsible for the development and maintenance of the governance environment;
- describe how we have monitored and evaluated the effectiveness of our governance arrangements in year, and any planned changes in the coming period;
- provide details of how we have responded to any issue(s) identified in last year's governance statement; and
- report on any significant governance issues identified from this review and provide a commitment to addressing them.

The Annual Governance Statement reports on the governance framework that has been in place at Flintshire County Council during the financial year 2020/21 and up to the date of approval of the Statement of Accounts.

## ANNUAL GOVERNANCE STATEMENT

### Governance response to the COVID-19 Pandemic

At the beginning of 2020/21 saw the emergence of an increasing impact of the Corona Virus/Covid 19 emergency. The 'lock down' period commenced on 23<sup>rd</sup> March. Successive lockdowns have characterised 2020/21. Our formal Council, Cabinet and Committee meetings were cancelled between April and June, resuming as 'Remote Attendance Meetings' utilising WebEx video technology at the start of July. The Council's response to the pandemic was through the Emergency Management Response Team (EMRT), led by the Chief Executive which worked through significant changes to our working lives and culture.

2020/21 has seen a step change for Flintshire, as for many other organisations. Necessity has been the mother of invention. We introduced Individual Cabinet Member decision making on a temporary basis for April and May, until Cabinet resumed. We held virtual planning Committee, using written submissions in April, before an actual Remote Attendance Meeting could be held.

All employees whose role allowed it were equipped to work from home. Essential services were resumed on a 'safe' basis as soon as possible. Our Members were kept informed and involved in a series of Member Bulletins, initially several times a week before settling down to weekly updates.

Whilst the pandemic severely impacted the delivery of projects within our digital strategy, the use of technology to facilitate the delivery of services from home has increased the appetite and engagement in digital delivery. The way that we were able to use our information to support vulnerable residents through the Shielding Programme has also highlighted the value of developing high quality data and the potential improvements that can be made by securely sharing information across the council and with our partners.

A politically balanced Member Recovery Board, supported by the statutory and specialist officers as necessary was set up. Working together, the Recovery Board operated between May and September, discharging elements of decision making as well as scrutiny. The terms of reference of the Board were tightly drawn:

- (1) to advise on, and keep under review, the aims and objectives to be set for recovery;
- (2) to advise on the priority actions required for both the Organisational Recovery Board and the Community Recovery Board;
- (3) to keep under review the Corporate Recovery Risk Register and assure the planned risk mitigation actions;
- (4) to advise on the adequacy of the internal control environment – governance, legal, financial, employment, systems and data management, other; and
- (5) to advise on the steps and actions required to return democratic governance to a fully functioning state



## ANNUAL GOVERNANCE STATEMENT

The Recovery Board handed over responsibilities to the Cabinet and the five Overview & Scrutiny committees in mid-September.

Our Audit Manager from Audit Wales wrote to the Council at the end of August as follows: *From the work that Audit Wales has undertaken to date, I am assured that Flintshire County Council's (the council) recovery from the impact of the pandemic has benefitted from strong and consistent leadership, particularly in planning and decision making. There has been a drive to engage and lead regional groups which is positive. Internal and external communication has been very strong and it is to the Council's credit.*

*I consider that the Council's approach to recovery is well structured and well thought through. The Council has taken the time to reflect on its response actions and learnt from them. As a result, should it be necessary to revert to response mode to manage any resurgence of the virus, the Council will be better placed to deal with the crisis than it was before.*

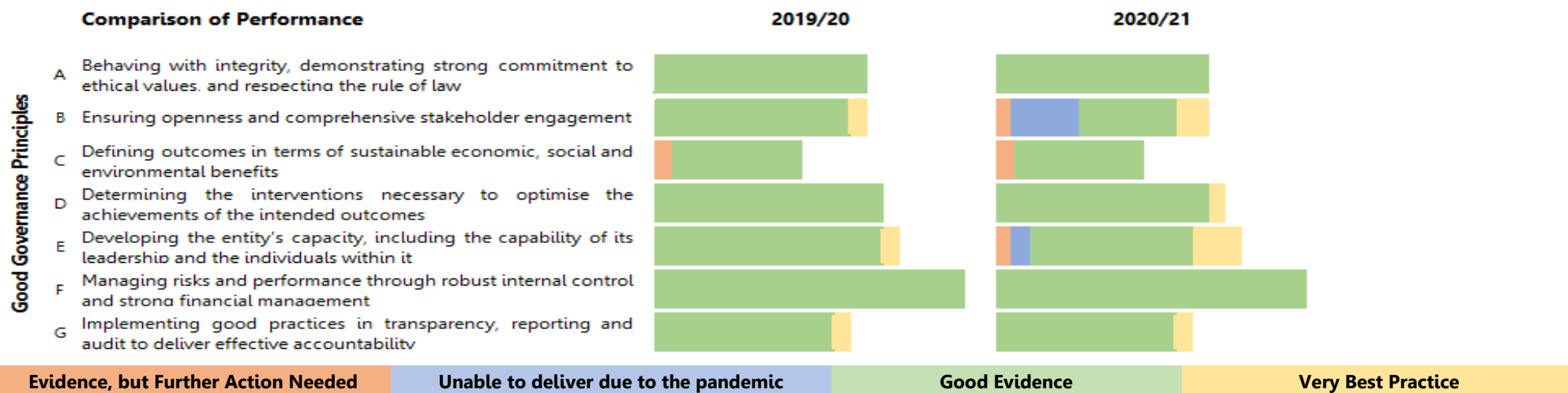
Our Annual Meeting of Council was held on 9<sup>th</sup> September, at which point the new five committee Overview & Scrutiny structure commenced.

For 2019/20, it had been our intention to have a formal contribution to the Annual Governance Statement (AGS) from the Members of the Governance & Audit Committee. However, the Covid 19 emergency and subsequent lock down meant this was not possible. The greater involvement of Governance & Audit Committee Members has been incorporated into the 2020/21 Annual Governance Statement process.

Reports on the implementation of the Local Government & Elections Act 2021 have been made to Governance & Audit Committee, Constitution & Democratic Services Committee and to Council. This has included preparations for the Audit Committee becoming the 'Governance & Audit Committee' from 1<sup>st</sup> April 2021.

## ANNUAL GOVERNANCE STATEMENT

# Comparison of the Effectiveness of the Council's Governance Framework



<b>Evidence, but Further Action Needed</b>	<b>Unable to deliver due to the pandemic</b>	<b>Good Evidence</b>	<b>Very Best Practice</b>
--	--	----------------------	---------------------------

### Further Action Required:

- Defining outcomes in terms of sustainable economic, social and environmental benefits
- Using formal and informal consultation and engagement to determine the most appropriate and effective interventions /courses of action
- Ensuring improved structures are in place for public participation

### Areas of Very Best Practice:

- Developing formal and informal partnerships to allow for resources to be used more effectively and outcomes achieved more effectively
- Ensuring that partnerships are based on trust, a shared commitment to change, a culture that promotes and accepts challenge among partners
- Ensuring the medium term financial strategy sets the context for ongoing decisions on significant delivery issues or responses to changes in the external environment that may arise during the budgetary period in order for outcomes to be achieved while optimising resource usage
- Recognising the benefits of partnerships and collaborative working where added value can be achieved
- Developing and maintaining an effective workforce plan to enhance strategic allocation of resources
- Welcoming peer challenge, reviews and inspections from regulatory bodies and implementing recommendations

**Annual Internal Audit Opinion 2020/21:** "For the year ending 31 March 2021, based on the work the Internal Audit Service has undertaken, the direct assurance from management and external assurance from Audit Wales, my opinion is that Flintshire County Council has an adequate and effective framework of governance, risk management and internal control".

**Internal Audit Manager, Flintshire County Council**

## ANNUAL GOVERNANCE STATEMENT

### Key principles of the Corporate Governance Framework

We aim to achieve a good standard of governance by adhering to the seven key principles of the CIPFA/Solace 2016 – Guidance Notes for Welsh Authorities, which form the basis of the Local Code of Corporate Governance. In the following section we have defined how we achieve the standard against the seven key principles which are:

Principle A	Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law
Principle B	Ensuring openness and comprehensive stakeholder engagement
Principle C	Defining outcomes in terms of sustainable economic, social, and environmental benefits
Principle D	Determining the interventions necessary to optimise the achievement of the intended outcomes
Principle E	Developing the entity's capacity, including the capability of its leadership and the individuals within it
Principle F	Managing risks and performance through robust internal control and strong public financial management
Principle G	Implementing good practices in transparency, reporting, and audit to deliver effective accountability

## ANNUAL GOVERNANCE STATEMENT

Principle A – Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of the law

Sub Principles	How we do this / How we achieve this
Behaving with Integrity	<ul style="list-style-type: none"> <li>• The behaviour and expectations of Members and Officers are set out in our Codes of Conduct, Constitution, and a suite of policies and procedures</li> <li>• Codes of Conduct for Members and Officers specify the requirements around declarations of interests formally and at the beginning of meetings, gifts and hospitality etc</li> <li>• We take fraud seriously. Key policies are in place to prevent, minimise and manage such occurrences</li> <li>• Compliance with policies and protocols e.g. Contract Procedure Rules</li> <li>• Enhanced profile of Internal Audit</li> </ul>
Demonstrating strong commitment to ethical values	<ul style="list-style-type: none"> <li>• A set of leadership competencies are deployed in each Portfolio and led by each Chief Officer</li> <li>• Our recruitment policy, training and competencies based appraisal processes underpin personal behaviours with ethical values</li> <li>• Robust policies and procedures are in place, subject to formal approval prior to adoption by formal committees</li> <li>• All contracts and external service providers, including partnerships are engaged through the robust procurement process and follow the Contract Procedure rules regulations</li> <li>• Application of the corporate operating model; working internally to promote high standards of professional performance and ethical behaviour to achieve organisational priorities and objectives</li> </ul>
Respecting the rule of law	<ul style="list-style-type: none"> <li>• We ensure that our Members and Officers fulfil legislative and regulatory</li> <li>• We ensure that the full use of the Council powers are optimised by regular challenge and keeping abreast of new legislation to achieve corporate priorities have an Effective Anti-Fraud and Corruption framework</li> <li>• Our Monitoring Officer is responsible for ensuring the Council complies with the law and avoids maladministration. Our Constitution &amp; Democratic Services Committee promotes high standards of conduct which are monitored by the Standards Committee</li> </ul>

### What has worked well during 2020/21

- Open decision making on the basis of evidence and principle is at the heart of the standard form of reporting to Council, Cabinet and committees

## ANNUAL GOVERNANCE STATEMENT

### Principle B – Ensuring openness and comprehensive stakeholder engagement

Sub Principles	How we do this/how we achieve this
Openness	<ul style="list-style-type: none"> <li>• Committed to having an open culture, demonstrated through accessible website, policies and procedures and open environment meetings.               <ul style="list-style-type: none"> <li>○ The most appropriate and effective interventions / courses of action are determined using formal and informal consultation and engagement. Consultation principles</li> <li>○ Formal and informal engagement models with employees and communities e.g. alternative delivery models Member workshops</li> <li>○ County Forum (Town and Community Councils)</li> <li>○ Positive engagement with Trade Unions both formally and informally</li> </ul> </li> </ul>
Engaging comprehensively with institutional stakeholders	<ul style="list-style-type: none"> <li>• We engage effectively with stakeholders to ensure successful and sustainable outcomes by:               <ul style="list-style-type: none"> <li>○ Effective application and delivery of communication strategies to support delivery</li> <li>○ Targeting communications and effective use of Social Media</li> <li>○ Effective stakeholder engagement on strategic issues</li> <li>○ Service led feedback questionnaires and events</li> </ul> </li> <li>• Effective use of resources and achievement of outcomes is undertaken by the Council both through informal and formal partnerships:               <ul style="list-style-type: none"> <li>○ Extensive range of partnerships to support the delivery of the Council's strategic priorities, including the Public Services Board</li> <li>○ Open and productive partnership arrangements supported by an effective governance framework</li> <li>○ Trust and good relations lead to delivery of intended outcomes e.g. community asset transfers</li> </ul> </li> </ul>
Engaging stakeholders effectively, including individual citizens and service users	<ul style="list-style-type: none"> <li>• The achievement of intended outcomes by services is supported by a range of meaningful guidance on consultation engagement and feedback techniques with individual citizens, service users and other stakeholders</li> <li>• We have structures in place to encourage public participation governed through the Communication and Social Media Policies. These include the following (but not all have been possible during the last year because of Covid restrictions; E-newsletters, The Council's website, Tenants Forums, Service user groups, Quality circles, Use of infographics</li> </ul>

What has worked well during 2020/21	During 20/21 what was affected by the Pandemic
<ul style="list-style-type: none"> <li>• Formal and informal partnerships from strategic levels (PSB) to operational partnerships (Community Endowment Fund / Regional Armed Forces Partnership)</li> <li>• Good relationship management with partners</li> <li>• Partnership working based on trust and commitment has increased and evidenced strongly during this year in response to the pandemic.</li> </ul>	<ul style="list-style-type: none"> <li>• The response to the pandemic has impacted on our ability to consult. Due to the pandemic there was need for a directive approach to communication</li> <li>• Feedback from key consultations; providing information on views taken into account</li> </ul>
	<p><b>Areas identified for Further Improvement</b></p> <ul style="list-style-type: none"> <li>• Circumstances have curtailed our ability to consult and engage, but not the willingness so to do. Further planning required following the legislation on Local Government &amp; Elections (Wales) Act 2021</li> </ul>

## ANNUAL GOVERNANCE STATEMENT

### Principle C – Defining outcomes in terms of sustainable economic, social, and environmental benefits

Sub Principles	How we do this/how we achieve this
Defining outcomes	<ul style="list-style-type: none"> <li>• We have a clear vision describing the organisation’s purpose and intended outcomes which is achieved through:                             <ul style="list-style-type: none"> <li>○ Linking of vision and intent to the MTFS</li> <li>○ Service Planning consideration including sustainability of service delivery</li> </ul> </li> <li>• Risk Management is applied consistently at all levels ensuring consistent application of risk process and terminology</li> <li>• The development of the County’s Well-being Plan and delivery of the Public Services Board’s priorities ensure that public services work effectively together to add value</li> <li>• Annual Performance Report contains recommendations of improvements or area of priority working for the following year</li> </ul>
Sustainable economic, social and environmental benefits	<ul style="list-style-type: none"> <li>• When deciding future service provision we take a longer term view, balancing the economic, social, environmental impact along with the wider public interest. This is supported by:                             <ul style="list-style-type: none"> <li>○ Longer term business planning and budgeting using effective forecasting models</li> <li>○ Multi-disciplinary approach to policy development delivering defined outcomes and ensuring fair access to services</li> <li>○ Procurement strategy defines expectations around economic, social and environment benefits which inform service specifications, tenders and contracts</li> <li>○ Communication plans for public and community engagement</li> </ul> </li> </ul>

What has worked well during 2020/21	During 20/21 what was affected by the Pandemic
<ul style="list-style-type: none"> <li>• Early development of Portfolio Business Recovery Plans with a risk based approach ensured effective planning</li> <li>• Member workshops/briefing sessions</li> <li>• In addition to the normal budget management process significant monitoring took place to manage the additional expenses / funding received / reallocation of resources to address the pandemic</li> </ul>	<ul style="list-style-type: none"> <li>• Corporate Planning was halted and replaced with response and recovery strategy</li> </ul>
	<p><b>Areas identified for Further Improvement</b></p> <ul style="list-style-type: none"> <li>• Although the financial sustainability of the Council has largely remained unchanged, the long term financial impact on the Council from COVID19 is currently unknown</li> </ul>

## ANNUAL GOVERNANCE STATEMENT

### Principle D – Determining the interventions necessary to optimise the achievement of the intended outcomes

Sub Principles	How we do this/how we achieve this
Determining interventions	<ul style="list-style-type: none"> <li>• Full engagement with Members on a longer term basis e.g. MTFS, Recovery Strategy, Business Planning and other key workforce strategies e.g. digital and procurement</li> <li>• The MTFS and budget setting process provides opportunities for all public, stakeholders to be engaged in considering options.</li> <li>• Active engagement of key decision making in the development of initial ideas, options and potential outcomes and risks e.g. ADM Programme, Gateways</li> <li>• Clear option appraisals, including the use of forecasting models, to ensure best value is achieved</li> <li>• Regular budget monitoring for each Portfolio</li> <li>• Application of Integrated Impact Assessments</li> </ul>
Planning interventions	<ul style="list-style-type: none"> <li>• We established and implemented robust planning and control cycles covering response and recovery through Emergency Management Response Team</li> <li>• We applied the risk management principles when developing the Recovery Strategy and Portfolio Business Recovery Plans</li> <li>• Regular monitoring of business planning, efficiency and reliability including feedback</li> <li>• Service performance is measured by establishing a range of local indicators, which are regularly monitored, reported and used for recovery monitoring</li> </ul>
Optimising achievement of intended outcomes	<ul style="list-style-type: none"> <li>• Resource requirements are identified through the business planning process, including any projected shortfall in those requirements.</li> <li>• Regular engagement and ownership of the budget process is undertaken through the Chief Officer Team and in consultation with Members through workshops and the scrutiny process</li> <li>• Social values are achieved through the effective commissioning of services and compliance with Council procedures</li> <li>• Consultation and engagement events, particularly relating to ongoing decisions on significant service delivery issues or to changes in the external environment set the context for the MTFS for both residents and employees</li> </ul>

#### What has worked well during 2020/21

- Early development of Portfolio Business Recovery Plans with a risk based approach ensured effective planning

## ANNUAL GOVERNANCE STATEMENT

Principle E – Developing our organisations capacity, including the capability of our leadership and the individuals within it

Sub Principles	How we do this/how we achieve this
Developing our organisation's capacity	<ul style="list-style-type: none"> <li>• We review our operations, performance, and use of assets on a regular basis to ensure their continuing effectiveness through service delivery reviews, performance and risk management and Programme Boards' development and monitoring</li> <li>• We review the sufficiency and appropriateness of resource allocation through techniques such as benchmarking internally against previous performances and to support internal challenge, and normally externally to identify improvement opportunities</li> <li>• Benefits of collaborative and partnership working both regionally and nationally to ensure added value is achieved by linking services and organisation priorities to partnership working</li> <li>• Develop and maintain the workforce plan to enhance the strategic allocation of resources and future workforce and succession planning</li> </ul>
Developing the capability of our organisation's leadership and other individuals	<ul style="list-style-type: none"> <li>• Effective shared leadership which enables us to respond successfully to changing external demands and risks is supported by a range of management and leadership development programme, run in partnership with Coleg Cambria               <ul style="list-style-type: none"> <li>○ The Leader of the Council and the Chief Executive have clearly defined and distinct leadership roles</li> </ul> </li> <li>• Individual and organisational requirements are supported through:               <ul style="list-style-type: none"> <li>○ Corporate induction for new employees to the Council and service specific inductions for employees in new jobs</li> <li>○ Opportunities for continued learning and development for employees</li> <li>○ A comprehensive range of learning and development opportunities available</li> <li>○ Feedback and shared learning to the organisations both through reports and interactive sessions such as the Senior leaders 'Academi'</li> </ul> </li> <li>• Support and maintain physical and mental wellbeing of the workforce, via our in-house Occupational Health Service, Care First (Employee Assistance Programme) and a range of internal training and awareness sessions to support mental, financial and physical health related issues.</li> </ul>

What has worked well during 2020/21	During 20/21 what was affected by the Pandemic
<ul style="list-style-type: none"> <li>• Partnership and collaborative working – regional and nationally</li> <li>• Lead on regional partnerships e.g. residual waste project</li> <li>• Successful local partnerships e.g. Public Services Board</li> <li>• Service specific inductions have taken place. New methods have been used to recruit and induct new starters through the pandemic which will be retained</li> <li>• Responded well to the challenges of the pandemic through the deployment of employees e.g. TTP, environmental Health</li> <li>• Increased workforce comms, introduction of wellbeing appraisals, strong recognition of mental health impacts and support networks provided</li> </ul>	<ul style="list-style-type: none"> <li>• Benchmarking against peers due to lack of need to submit nationally</li> <li>• The modernisation of a corporate induction has been compromised due to the pandemic</li> </ul>

Principle F – Managing risks and performance through robust internal control and strong public financial management



## ANNUAL GOVERNANCE STATEMENT

Sub Principles	How we do this/how we achieve this
Managing risk	<ul style="list-style-type: none"> <li>The Council has clear and concise risk management framework. There are a number of risk registers which are reported regularly which outline the risks faced by the Council and its service areas. These all include, current risk ratings and target risk ratings supported by mitigation comments</li> </ul>
Managing performance	<ul style="list-style-type: none"> <li>Members and senior management are provided with regular reports on service performance against key performance indicators and milestones against recovery objectives</li> <li>Members are clearly and regularly informed of the financial position and implications including environmental and resource impacts</li> </ul>
Robust internal control	<ul style="list-style-type: none"> <li>Internal Audit provides the Council, through the Governance &amp; Audit Committee, with an annual independent and objective opinion on the adequacy and effectiveness of the Council's internal control, risk management, governance arrangements and associated policies.</li> <li>We are dedicated to tackling fraud as detailed within the Anti-Fraud and Corruption Strategy, Fraud Response Plan, and Whistleblowing Policy</li> </ul>
Managing data	<ul style="list-style-type: none"> <li>We have effective strategic direction, advice and monitoring of information management with clear policies and procedures on personal data and provide regular training to ensure compliance with these</li> <li>We have appropriate Information Sharing Protocols in place in respect of all information shared with other bodies</li> <li>The quality and accuracy of data used for decision making and performance monitoring is supported by guidance from a range of professional bodies</li> <li>Internal Audit review and audit regularly the quality and accuracy of data used in decision making and performance monitoring</li> </ul>
Strong public financial management	<ul style="list-style-type: none"> <li>Our Financial management arrangements support both the long term achievement of outcome and short term financial performance through the delivery of the MTFS</li> <li>Setting a prudent Minimum Revenue Provision for the repayment of debt</li> <li>The integration of all financial management and control was reviewed as part of the finance modernisation project</li> </ul>

### What has worked well during 2020/21

- Implemented a revised risk management framework at the early stages of response to the pandemic.
- Maintained performance monitoring at mid and end of year

## ANNUAL GOVERNANCE STATEMENT

### Principle G – Implementing good practices in transparency, reporting, and audit to deliver effective accountability

Sub Principles	How we do this/how we achieve this
Implementing good practice in transparency	<ul style="list-style-type: none"> <li>• We recently improved the layout and presentation of our reports in order to improve the presentation of key information to decision-makers and monitor this regularly</li> <li>• We are mindful of providing the right amount of information to ensure transparency</li> <li>• A review of information sharing protocols has been undertaken and new principles adopted</li> </ul>
Implementing good practices in reporting	<ul style="list-style-type: none"> <li>• We report at least annual on the achievement and progress of our intended outcome and financial position. This is delivered through the Annual Performance report assessing performance against the Council Plan</li> <li>• Progress against the Well-being Plan</li> <li>• Annual Statement of Accounts</li> <li>• Our Annual Governance Statement is published following robust and rigorous challenge to assess and demonstrate good governance</li> </ul>
Assurance and effective accountability	<ul style="list-style-type: none"> <li>• Through robust assurance mechanism, we can demonstrate effective accountability. These mechanisms include:               <ul style="list-style-type: none"> <li>○ Internal Audit undertakes independent reviews to provide an annual assurance opinion of the Council’s control, risk management, and governance framework. To allow this Internal Audit has direct access to Chief Officer and Members of the Council</li> <li>○ All agreed actions from Internal Audit reviews are monitored regularly through monthly reports to Chief Officers and each Governance &amp; Audit Committee</li> <li>○ Any ‘limited/red’ assurance opinions are reported to Governance &amp; Audit Committee in full and progress monitored closely</li> <li>○ Peer challenge and inspection from regulatory bodies and external compliance reviews. The outcomes from these inspections are used to inform and improve service delivery</li> <li>○ Through effective commissioning and monitoring arrangements and compliance with Council’s procedures, we gain assurance on risk associated with delivering services through third parties and any transitional risks</li> <li>○ Reports are presented to Cabinet and an annual report to Governance &amp; Audit Committee of external feedback from regulatory work and peer reviews along with the Council’s responses</li> </ul> </li> </ul>

#### During 2020/21 what worked well

- Open and embracing attitude / good evidence. Increased working through the workshops for all regulatory bodies in early 2020 to give an overview of suggested plans and areas of work. Despite the pandemic inspections and external reviews have continued with Audit Wales reviewing how the Council managed the impact of the pandemic. Best practice was shared with other LAs

## ANNUAL GOVERNANCE STATEMENT

### How have we addressed the governance and strategic issues from 2019/20 AGS?

The 2019/20 Annual Governance Statement contained 12 key improvement areas. Of these areas:

- One Internal Governance issue remains open and this is included within the 2020/21 actions;
- Three Strategic issues remain open and included within the 2020/21 actions; and
- Eight strategic issues were closed and detailed within the table below

Ref	Closed Internal Governance & Strategic Issues detailed in 2019/20 AGS	Reason for Closure
1	Debt levels will rise if tenants are unable to afford to pay their rent or council tax	Risk closed, reclassified and included within the Corporate Recovery Risk Register
2	Demand outstrips supply for residential and nursing home care bed availability	Risk closed, reclassified and included within the Social Services Risk Register
3	Homelessness will remain a growing area of demand due to the current economic climate	Risk closed, reclassified and included within the Housing & Assets Risk Register
4	Meeting Internal Targets	Risk closed, reclassified and included within the Corporate Recovery Risk Register
5	Increasing costs of service delivery and rising demand for some services	Risk closed, reclassified and included within the Corporate Recovery Risk Register
6	Insufficient supply and escalating cost of placements for children with complex needs	Risk closed, reclassified and included within the Social Services Risk Register
7	Insufficient reserves level	Risk Rating has reduced and included within Corporate Recovery Risk Register
8	Insufficient reserves level impacts financial resilience	Risk Rating has reduced and included within Corporate Recovery Risk Register

## ANNUAL GOVERNANCE STATEMENT

### What are the significant governance issues identified during 2020/21?

The review of the effectiveness of the Council's governance framework identified two significant internal governance issue during 2020/21. Details of how the issue has been addressed and if it remains open is provided below:

Internal Council Governance issues for 2020/21	Mitigation Actions	Current Status
Defining outcomes in terms of sustainable economic, social and environmental benefits. Also carried forward from 2019/20.	<ul style="list-style-type: none"> <li>The financial sustainability of the Council has largely remained unchanged</li> <li>Furthermore the financial impact on the Council from COVID19 is currently unknown</li> </ul>	<ul style="list-style-type: none"> <li>Open</li> </ul>
Using formal and informal consultation and engagement to determine the most appropriate and effective interventions /courses of action	<ul style="list-style-type: none"> <li>Circumstances has curtailed the council's ability to consult and engage, but not the willingness so to do. Further planning required following the legislation on LG &amp; Elections (Wales) Act</li> </ul>	<ul style="list-style-type: none"> <li>Open</li> </ul>
Structures for public participations have still been in place, but ability to deliver has been curtailed due to the pandemic and could be strengthened	<ul style="list-style-type: none"> <li>As part of the digital strategy, exploring alternative ways to manage public participation digitally.</li> </ul>	<ul style="list-style-type: none"> <li>Open</li> </ul>

## ANNUAL GOVERNANCE STATEMENT

### What are the significant strategic issues identified during 2020/21

The review of the effectiveness of the Council's governance framework identified 20 significant strategic issues from during 2020/21. Details of how the issue has been addressed and if it remains open is provided below:

Strategic Issues for 2020/21	Mitigating Actions
<b>PE03</b> - Unable to regenerate Town Centres through implementation of the Town Centre Strategy due to insufficient resources and the compound economic consequences of the emergency situation	<ul style="list-style-type: none"> <li>• A review is to be undertaken of Town Centre Strategy</li> </ul>
<b>CF08</b> - A reduction in Council Tax collection impacts on (1) cash-flow and (2) annual budget	<ul style="list-style-type: none"> <li>• Regular monitoring of the financial impact by the revenues team to track in-year collection levels and compare to previous years</li> <li>• Reporting impacts to Financial TCG on a weekly basis</li> <li>• Regular liaison with WLGA contacts re escalation with Welsh Government</li> <li>• Incorporation of impact on monthly monitoring reports in 20/21</li> </ul>
<b>CF14</b> - Increase in rent arrears impacts on the stability of the Housing Revenue Account (HRA) Business Plan	<ul style="list-style-type: none"> <li>• Regular weekly monitoring of the financial impact by the Housing Rents team to track in-year rent collection levels and compare to previous year</li> <li>• Continued use of Mobysoft 'Rent Sense' to identify early arrears cases to allow the team to engage with and support these tenants by signposting to the support that may be available for the payment of Housing Rents</li> <li>• Reporting impacts to Financial TCG on a regular basis</li> </ul>
<b>CF19</b> - A reduction in Business Rates collection impacts on (1) cash-flow and (2) the stability of the National Collection Pool	<ul style="list-style-type: none"> <li>• Regular weekly tracking of the risk and interventions implemented such as advice and support to businesses by extending payments and ensuring entitlement to grants and rate reliefs</li> <li>• Carry out 'soft' enforcement for businesses who are falling into debt and who have not made any contact with us have been completed</li> <li>• Recommencement of formal debt processes for businesses who have not paid nor engaged with the Council and who owe several months of unpaid Non-Domestic Rates (NDR)</li> </ul>
<b>CF20</b> - Insufficient capacity to deliver grants and rate relief whilst also recovering lost income/debts may impact debt recovery capacity	<ul style="list-style-type: none"> <li>• Delivery of grants and rate relief to support businesses</li> <li>• Aim to recoup income lost during the response phase</li> <li>• Additional resource has been allocated to the service to compensate for the extra workload and cover staff absences</li> <li>• Levels of grant delivery will be monitored weekly to ensure that local businesses maximize their entitlement to WG support and financial aid</li> </ul>

## ANNUAL GOVERNANCE STATEMENT

Strategic Issues for 2020/21	Mitigating Actions
<b>CG04</b> - Diversion of resource to emergency management delays implementation of key digital and infrastructure projects	<ul style="list-style-type: none"> <li>• Realignment of resources to areas of high demand to support the change of the support model for the IT Service Desk.</li> <li>• Reprioritisation of activities in the IT Business plan to reflect the immediate needs of the organisation</li> </ul>
<b>CG20</b> - Council Tax Collections rate reduce and Impacts on cash-flow, annual budget and Medium Term Financial Strategy (MTFS) due to suspension of debt recovery	<ul style="list-style-type: none"> <li>• Regular monitoring of the financial impact by the revenues team</li> <li>• Interventions through advice regarding delaying payments, accessing support for residents through signposting to revenues and benefits team</li> <li>• Reporting impact to Financial TCG on a weekly basis</li> <li>• Regular liaison with WLGA contacts re escalation with Welsh Government</li> <li>• Incorporation of impact on monthly monitoring reports in 20/21</li> <li>• Revised collection rate applied to MTFS forecast</li> </ul>
<b>EY01</b> - Secondary schools are not financially viable due to insufficient base funding	<ul style="list-style-type: none"> <li>• Licensed deficit policy revised and issued to schools</li> <li>• Challenge and support meetings with Headteacher/School Business Manager</li> <li>• Financial Performance Monitoring Group</li> <li>• Formula review</li> <li>• Local Authority approval mechanisms for recruitment</li> </ul>
<b>CF05</b> - An increase in the level of debt owed to the Council.	<ul style="list-style-type: none"> <li>• Collection of income and only make flexibilities where tax-payers, tenants, customers and businesses approach us to request support</li> <li>• 'Soft' enforcement has begun for tax-payers and tenants who are falling into debt and not made any contact with us</li> <li>• Full enforcement action cannot resume until it is sensitive to do so</li> </ul>
<b>HA04</b> - Increased financial risk due to business failures and ability to anticipate Council Tax Refund Scheme (CTRS) due to business closure, unemployment, reduced hours of work	<ul style="list-style-type: none"> <li>• Regular monitoring of the number of claims and financial awards by the Benefits Team</li> <li>• Reporting impact to Financial Tactical command group on a weekly basis</li> <li>• Regular liaison with Welsh Local Government Association contacts re escalation with Welsh Government to raise awareness of potential budget impacts of rising levels of CTRS awards</li> <li>• Incorporation of impact on monthly monitoring reports in 20/21</li> <li>• Revised Council Tax Reduction Scheme awards and potential budget pressures applied to MTFS forecast</li> </ul>
<b>HA06</b> - Impacts on income stream based on delayed/non recovery of housing benefit overpayment	<ul style="list-style-type: none"> <li>• Financial monitoring – Budget and Income</li> <li>• Contacting customers to arrange to repayment plans at a level which suits their new income</li> <li>• Offering customers support and advice to claim available benefits</li> </ul>
<b>PE12</b> - The implications of Ash Die back on finances and reputation of the Council due to the scale of the	<ul style="list-style-type: none"> <li>• Revise the timetable for planned surveys that could not be carried out whilst in lockdown</li> <li>• Established sites that will require further investigation and this will be built into future work programmes</li> <li>• Prioritised surveys on Highway Routes and other FCC land with public access and school grounds as areas that have the highest risk rating for injury or damage</li> </ul>

## ANNUAL GOVERNANCE STATEMENT

Strategic Issues for 2020/21	Mitigating Actions
problem and the ability to make safe Highways and Council amenity land	<ul style="list-style-type: none"> <li>Engage with external Legal Counsel to advise on Ash Die Back plan, Risk Assessments and inspection regime, to test for appropriateness and reasonableness</li> </ul>
<b>ST10</b> - Increased expenditure on contract, labour, plant, vehicles and materials due to changing work patterns in response to pandemic	<ul style="list-style-type: none"> <li>Regular SMT review for the most appropriate methods of delivering service in an effective and cost-effective manner following guidance</li> <li>Ensure social distancing is maintained to prevent contamination amongst crews</li> <li>Monitor all additional expenditure as a result of service changes related to COVID-19 are being collated and monitored</li> </ul>
<b>ST17a</b> - Increased risk of ill health due to mental health and well-being, personal and/or family issues	<ul style="list-style-type: none"> <li>All Managers/supervisors maintain contact with staff Members whom are on sick leave or have identified themselves are suffering from personal issues (bereavement; relationship separations; isolation) to ensure support and reassurance is given</li> <li>Managers have and continue to facilitate opportunities for employees who need to work in office environment to support their personal wellbeing</li> <li>Occupational Health referrals are made by managers for employees who might need additional support. Employees can self-refer if they prefer</li> </ul>
<b>ST28a</b> - Unable to gain regulatory approval (planning; Drainage; environmental permitting) to progress key infrastructure projects in a timely manner due to delays in processing applications	<ul style="list-style-type: none"> <li>The project teams are working with regulatory bodies to ensure that all aspects are progressed within a timely manner</li> <li>External partners (WRAP) have been providing industry related expertise to assist with progress</li> </ul>
<b>ST35</b> - Lack of preparedness to respond to multiple emergencies or major incidents during pandemic (severe weather event, fire, major transport accident) due to resource focused on delivering key services	<ul style="list-style-type: none"> <li>Ensure the availability of key personnel and equipment in the case of an emergency or major incident</li> <li>Plan for adequate contingency within the operational teams and staffing structure</li> <li>Consider how resources could be redirected in the event of an emergency or major incident</li> </ul>
<b>SS01</b> - Expenditure on out of county placements increases as placement costs increase in a demand led market	<ul style="list-style-type: none"> <li>Implement Multiagency Support Team to work with families of young people on the edge of care and prevent placement breakdown</li> <li>Combat exploitation through the Strategic and Operational MET (Missing, Exploitation, Trafficking) group</li> <li>Develop policies and models to attract new foster carers and expand the type of placements offered</li> <li>Working with local providers to reshape the residential market</li> <li>Maximising local housing options</li> </ul>

## ANNUAL GOVERNANCE STATEMENT

Strategic Issues for 2020/21	Mitigating Actions
<p><b>PE07</b> - Impact on service delivery due to the resilience of staff and succession planning</p>	<ul style="list-style-type: none"> <li>• Implement a robust communication plan that delivers timely and consistent messages and manages expectations of service performance/delivery during recovery</li> <li>• Early Identification of the most impacted areas to allow robust monitoring and early intervention</li> <li>• Minimise staff impact through various actions including the re-prioritisation of work streams enabling officers to concentrate on key tasks, workforce support, and absence management</li> <li>• Redeployment of staff within the Portfolio to support those services most under pressure</li> <li>• Supplement capacity as needed e.g. agency workers when required</li> </ul>
<p>Funding will not be secured for priority flood alleviation schemes – Carried forward from 2019/20</p>	<ul style="list-style-type: none"> <li>• At present Flintshire Council have no active schemes in the national programme. Several local sites have been identified with potential for viable flood alleviation schemes</li> </ul>
<p>The scale of the financial challenge – Carried forward from 2019/20</p>	<ul style="list-style-type: none"> <li>• The COVID-19 Pandemic emerged towards the end of the financial year and will have a significant impact on public finances including local government</li> <li>• Even prior to the pandemic, the medium term was forecast to be challenging with an initial high level forecast for 2021/22 of a gap of £10m</li> </ul>
<p>Fully funding demand led services and inflationary pressures – Carried forward from 2019/20</p>	<ul style="list-style-type: none"> <li>• The Council successfully developed its case through a Cross Party Working Group of Members and supporting officers to align with the work the Welsh Local Government Association (WLGA)</li> <li>• The Council will continue to press for fully funded demand led services and inflationary pressures as it progresses and updates its Medium Term Financial Strategy</li> </ul>



## ANNUAL GOVERNANCE STATEMENT

### Certification

The review provides good overall assurance that Flintshire County Council's arrangements continue to be regarded as fit for purpose in accordance with the governance framework requirements for Local Authorities within Wales.

Opportunities to maintain and develop the Council's governance arrangements have been identified through this review. We pledge our commitment to addressing these issues over the coming year and we will monitor their implementation and operation as part of our next annual review.

Signed on behalf of Flintshire County Council

**Colin Everett – Chief Executive**

**Cllr. Ian B Roberts – Leader of the Council**